

A COMPONENT UNIT OF THE STATE OF TEXAS FISCAL YEAR ENDED AUGUST 31, 2024

FINANCIAL REPORT
TRS by the NUMBERS



# **Our MISSION IMPROVING** the retirement security of our members by prudently investing and managing the trust assets and delivering benefits that make a **POSITIVE DIFFERENCE** in their lives.

Teacher Retirement System of Texas

2024
Annual Comprehensive
Financial Report

A Component Unit of the State of Texas

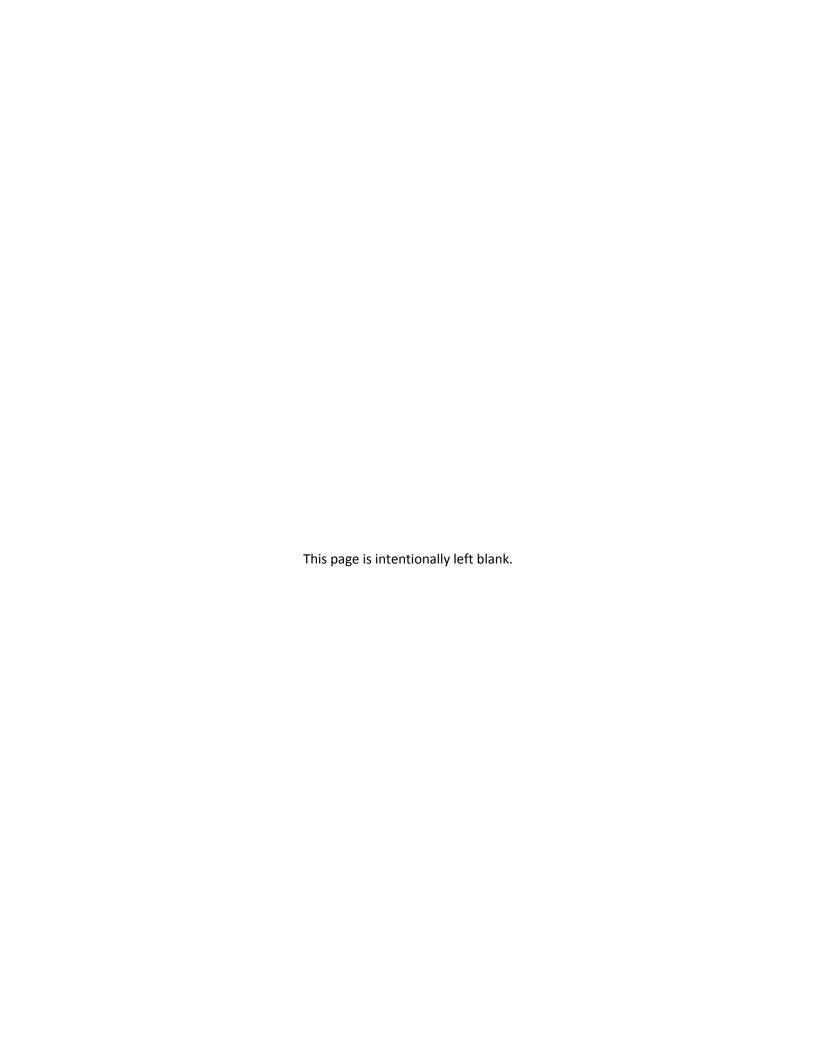
Fiscal year ended August 31, 2024
Prepared by the Financial Services
division of the Teacher Retirement System
of Texas with the collaborative efforts of
the agency's team members.

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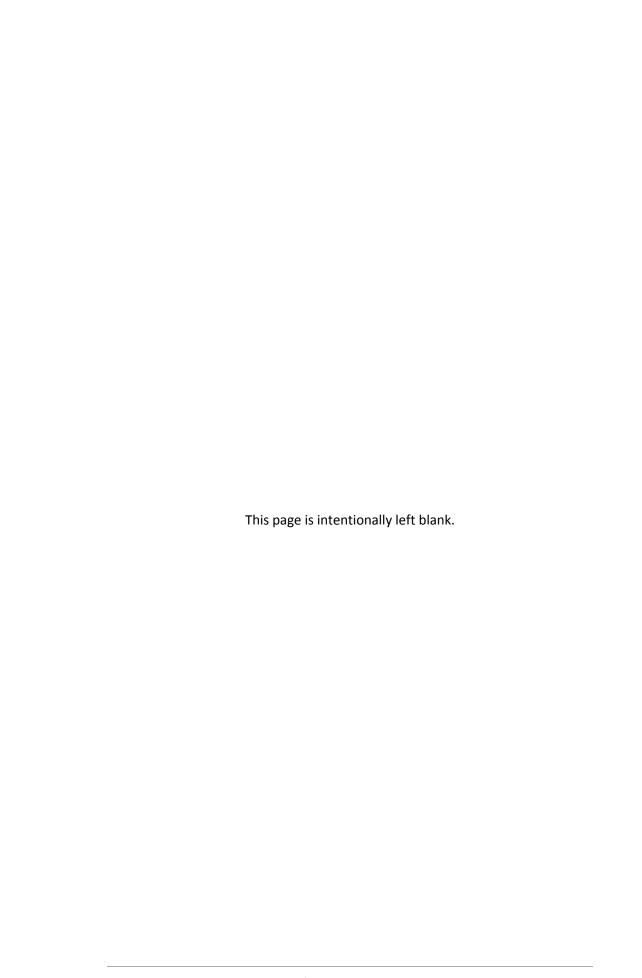
Summary of Benefits

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# **INTRODUCTORY SECTION**







Robert H. Walls, Jr. Chair Business and Legal Executive Energy, Media and Private Equity Industries San Antonio Direct appointment of the governor Term expires 2025



Nanette Sissney, Vice Chair
Retired School Counselor and Former
Teacher, Whitesboro Independent School
District
Whitesboro
At-Large position
Term expires 2023



Brittny Allred
Principal
Luther King Capital Management
Dallas
Position nominated by the State Board
of Education
Term expires 2027



Michael Ball
Senior Vice President
Hilltop Securities, Inc.
Argyle
Active public education position
Term expires 2025



David Corpus
Executive Vice President-Bank President
Stellar Bank (STEL)
Humble
Position nominated by the State Board
of Education
Term expires 2025



John Elliott
Partner
Elliott Stratmann, PLLC
Austin
Direct appointment of the governor
Term expires 2027



James "Dick" Nance
Former Texas Public School Teacher
Member of Texas Athletic Directors
Association
Hallettsville
Retiree position
Term expires 2023



John R. Rutherford
Executive
Finance and Energy Sectors
Houston
Direct appointment of the governor
Term expires 2029



Elvis Williams
Assistant Superintendent of Operations
Edgewood Independent School District
Fair Oaks Ranch
Active public education position
Term expires 2027

For information on the board election process, please refer to Note 1 in the Financial Section.



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# **Teacher Retirement System of Texas**

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

August 31, 2023

Christopher P. Morrill

Executive Director/CEO



**Public Pension Coordinating Council** 

# Recognition Award for Administration 2023

Presented to

# Teacher Retirement System of Texas

In recognition of meeting professional standards for plan administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

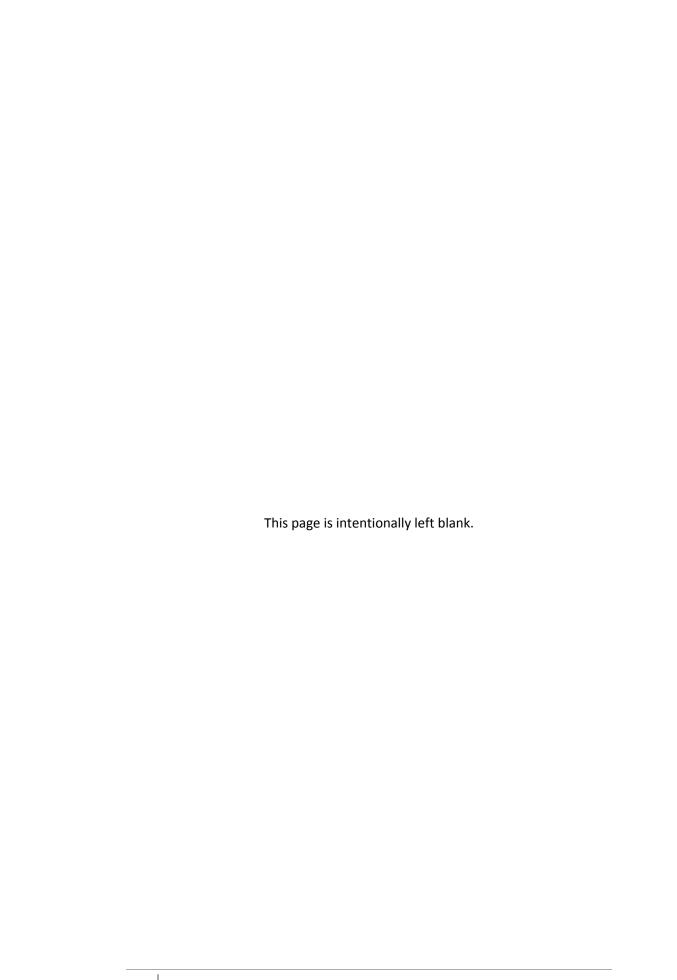
National Association of State Retirement Administrators (NASRA)

National Conference on Public Employee Retirement Systems (NCPERS)

National Council on Teacher Retirement (NCTR)

Alan H. Winkle Program Administrator

alan Helinble





1.800.223.8778 www.trs.texas.gov Brian K. Guthrie
Executive Director
1000 Red River Street
Austin, Texas 78701-2698

### November 20, 2024

Honorable Greg Abbott, Governor
Honorable Glenn Hegar, Texas Comptroller
Jerry McGinty, Legislative Budget Board
Lisa R. Collier, State Auditor
The Board of Trustees and Members of the Teacher Retirement System of Texas

### Ladies and Gentlemen,

On behalf of the board of trustees, I am pleased to present the Annual Comprehensive Financial Report (ACFR) of the Teacher Retirement System of Texas (TRS or System) for the fiscal year ended August 31, 2024, the System's 87<sup>th</sup> year of operation. During the past fiscal year, the System experienced growth as membership increased by 55,636 individuals, ending the year with 2,057,610 participants. The Pension Trust Fund experienced favorable market performance resulting in positive returns for the fund, ending the 2024 fiscal year with a net position of \$210.5 billion compared to \$187.2 billion at the close of the 2023 fiscal year. TRS investment earnings, combined with contribution increases and benefit changes approved by the 87<sup>th</sup> Texas Legislature, continue to enable TRS to provide secure benefits for current and future retirees.

The State Auditor's Office performed an audit, in accordance with generally accepted auditing standards, of the System's financial statements. The opinion letter is presented in this report preceding the financial statements.

### **Management Responsibility**

This report consists of management's representations concerning TRS finances. Management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management maintains a comprehensive internal control framework designed to protect assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of TRS' financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The objective of the internal control framework is to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement since the cost of controls should not exceed the benefits to be derived. To the best of our knowledge and belief, management asserts this financial report is complete and reliable in all material respects.

### **Certificate of Achievement for Excellence in Financial Reporting**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded TRS the Certificate of Achievement for Excellence in Financial Reporting for the previous fiscal year. To be awarded the certificate, a report must meet or exceed program standards and must satisfy both GAAP and applicable legal requirements. TRS has received a Certificate of Achievement for each ACFR for the last 34 years. We believe that the current report continues to meet program requirements and will be submitted to the GFOA for consideration again this year.

### **Financial Information**

The Basic Financial Statements have been prepared in accordance with GAAP applied on a consistent basis as promulgated by the Governmental Accounting Standards Board (GASB). The Management's Discussion and Analysis (MD&A) includes a narrative introduction, overview, and analysis to accompany the financial statements. The transmittal letter is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Auditor's Report.

#### **Investments**

For the twelve-month period ended August 31, 2024, the total portfolio delivered investment returns of 12.83 percent, which is 3.55 percent above the Pension Trust Funds (Fund) benchmark. As a result, the total investment value of the Fund as of August 31 was \$209.5 billion, or \$22.9 billion more than this time last year, after contributions and benefit payouts. On a three-year annualized basis, the Fund has returned 3.01 percent, which is 0.90 percent above its benchmark. Annual rates of return for the five and ten-year periods ending August 31, 2024, were 7.94 percent and 7.24 percent, respectively. Both rates surpassed the Board's adopted long-term assumed rate of return of 7.00 percent.

Investment risks are diversified over a very broad range of market sectors and securities. TRS' investment strategy is designed to minimize downside risk while capturing upside performance, and it reduces portfolio risk from adverse developments in sectors and issuers experiencing unusual difficulties and offers opportunity to benefit from future markets.

#### **Pension Plan Benefits**

For fiscal year 2024, TRS made pension benefit payments totaling \$15.1 billion to 508,701 retirees and their beneficiaries. These benefits were funded from a combination of cumulative investment income, member contributions, and state and employer contributions. In addition, the 88th Texas Legislature authorized and fully funded two benefit enhancements for fiscal year 2024 that included a one-time stipend payment to eligible annuitants based on age that was paid in September 2023 and a cost-of-living adjustment based on retirement dates of eligible retirees that was paid beginning in January 2024.

### **Actuarial Soundness of the Pension Trust Fund**

As of August 31, 2024, the System had a funded ratio of 77.8 percent with an Unfunded Actuarial Accrued Liability (UAAL) of \$60.6 billion. The UAAL increased \$2.7 billion during the year largely due to larger than expected salary increases for active TRS members and continuing to recognize the deferred liabilities incurred in fiscal year 2022. Even with these events, the UAAL is anticipated to be fully amortized by 2052. The System still meets the statutorily determined actuarial soundness definition by having a funding period of less than 31 years.

Senate Bill 12 (86R) increased contribution rates for the State, employers, and members in a phased approach that concluded on September 1, 2024, the beginning of fiscal year 2025. As part of the stair-step approach, the State's base rate increased from 6.8% of payroll in fiscal year 2019 to 8.25% in fiscal year 2024. In addition, public education employer contributions increased from 1.5% of payroll in fiscal year 2019 to 2.00% in fiscal year 2025. Active member contributions increased from 7.70% of payroll in fiscal year 2019 to 8.25% of payroll in fiscal year 2024. These supplemental contributions equal approximately 1.24 percent of total payroll.

The contributions provided by the increased contribution rate pattern are sufficient to amortize the current UAAL of the System over a period of 28 years based on the smoothed asset value as of the valuation date. Therefore, the financing objectives of the Statute are expected to be met, assuming all assumptions are realized.

### **Retiree Health Benefits Program**

TRS administers TRS-Care, a health benefits program established in 1985 for eligible retired public education employees and their eligible dependents. TRS-Care is the source of health benefits coverage upon which a substantial portion of retired public education employees rely. Funding is provided by premium payments from retiree participants and contributions from the State, employers, and active public education employees. TRS-Care also receives additional revenue from the Medicare Part D subsidy program.

As of August 31, 2024, TRS-Care had a Net Other Post-Employment Benefits Liability of \$30.4 billion. The program was 13.7 percent funded as of the end of fiscal year 2024. More detailed information about the valuation results is included in the Notes to the Financial Statements and the Required Supplementary Information.

The 85th Legislature, in regular and special sessions, passed legislation that restructured TRS-Care and provided additional funding to address the solvency and affordability of TRS-Care. The state contribution rate to TRS-Care is 1.25 percent of public-school payroll and the district contribution is 0.75 percent. Active employee contributions remained unchanged at 0.65 percent. No additional contributions were needed to keep TRS-Care premiums consistent through fiscal year 2025.

As a result of legislative funding and plan design changes in 2017, together with TRS' diligent health plan management, recent federal changes to Medicare and other factors, the TRS-Care Medicare Advantage plan experienced savings. Since the savings occurred from the Medicare landscape, this provides TRS with a unique opportunity to lower premium costs for participants in the TRS-Care Medicare Advantage program while maintaining the long-term stability of the TRS-Care fund. Additionally, TRS is also offering a one-time Limited-Time Enrollment Opportunity that allows Medicare eligible retirees and their eligible dependents to take advantage of the lowered premiums and enroll in or rejoin the plan.

Optional dental and vision benefits for TRS retirees and their families are being added to TRS-Care beginning January 1, 2025. The 88th Texas Legislature passed Senate Bill 1854, which allows TRS to offer optional dental and vision care for TRS retirees. This includes their dependents, surviving spouses and surviving dependent children. These are optional plans with separate premiums, and TRS retirees can enroll in one or both plans, regardless of being enrolled in a TRS-Care health plan. MetLife will administer the TRS-Care Dental and Vision plans. The enrollment window started on October 1, 2024, and will last through December 7, 2024. TRS retirees will have an option to make enrollment changes each year during the annual enrollment period.

### **Active Member Health Benefits Program**

TRS-ActiveCare, initiated in 2001, is a self-funded health benefits program that offers Primary, Primary+ and High Deductible plan options that provide major medical and pharmacy benefit coverage. TRS-ActiveCare covers active employees currently employed by public education employers that participate in the program, along with the employees' eligible dependents. TRS-ActiveCare is funded by state, employer, and active employee contributions. Each plan year, the TRS Board of Trustees has made plan changes and increased premiums to sustain the program.

Public education employers have flexibility when choosing their health care while also protecting the stability of TRS-ActiveCare. Employers that participate in TRS-ActiveCare can routinely evaluate their options and decide to remain in the program or leave. Employers must notify TRS of their intention to join or leave by annual deadlines. When employers join TRS-ActiveCare, they must remain in the program for five years. When they choose to leave TRS-ActiveCare, they cannot rejoin for five years.

### **Agency Highlights**

Benefit Enhancements – In September 2023, TRS issued over 285,000 one-time stipend payments. In January 2024, TRS administered the Cost-of-Living Adjustment (COLA) as authorized by the Texas Legislature and approved by Texas voters. The one-time stipend payment of \$2,400 was issued to 176,813 who were 70-74 on or before August 31, 2023, which equates to 62% of the stipend-eligible annuitants. A one-time stipend payment of \$7,500 was issued for 108,133 annuitants who were at least age 75 on or before August 31, 2023, which equates to 38% of the stipend-eligible annuitants. A 2%, 4%, or 6% COLA was applied to eligible annuitant's monthly annuity beginning in January 2024. The percentage was based on the retirement date of the annuitant. More than 144,000 annuitants received the 2% COLA, more than 186,000 received the 4%, and more than 68,000 received the 6%.

The El Paso Regional Office – The El Paso office continues to be popular with TRS members in that region. In fiscal year 2024, the office was visited by almost 6,000 members through in-person, telephone or video appointments, as well as walk-ins without a scheduled appointment. In addition to the member visits, the office answered 6,504 phone calls. The regional office in El Paso piloted an employer engagement plan to provide services to new employees of the public-school employers in the region. In January 2024, the office targeted some of the larger school districts in that area to attend new employee orientation events to get information to new TRS members sooner in their TRS journey, providing basic information about their pension plan to include available resources such as online access through MyTRS, the importance of naming a beneficiary, understanding their monthly contributions, and keeping their contact information up to date. TRS plans to extend this to more districts in the El Paso region and to begin planning for additional employer engagement regarding the Pension Plan to other employers throughout the State.

In FY 2025, TRS will be exploring options to determine the location and need for a second regional office, to meet our members where they live. Opening an additional office would continue to provide more opportunities for members who live more than four to five hours from the TRS headquarters in Austin to meet in-person with a TRS Benefit Counselor regarding plans for retirement.

Office of the Ombuds – The Ombuds provides TRS members and retirees with an additional contact for addressing concerns or issues related to TRS pension and health care benefits, including member's rights and responsibilities under applicable benefits and health programs, and explanations of TRS' processes for customer service, complaints, and appeals. The Ombuds provides quarterly updates during board meetings and an annual report to the Trustees. In addition, the Ombuds regularly contributes content to TRS' newsletter for members and retirees.

New Pharmacy Benefits Manager for TRS Health Plans - This new best-in-class contract with Express Scripts will generate significant savings to help sustain health care benefits our participants and employers value. TRS rolled out a robust communication and engagement campaign to prepare members for the transition for TRS-ActiveCare on September 1, 2023, and TRS-Care on January 1, 2024.

TRS-ActiveCare Legislative Investment Promotes Affordability – The Texas Legislature provided \$588.5 million to TRS-ActiveCare to help public education employees have more affordable health coverage. This amounts to an annual average savings of \$1,100 per employee over the 2024-2025 biennium. Even without this funding, TRS offers employers a competitively priced option compared to other health plans. Because of the value TRS-ActiveCare provides, more than 99 percent of participating school districts chose to remain in TRS-ActiveCare in 2024.

Implementing New Dental and Vision Benefits for Retirees and Lowering Premiums for TRS-Care Medicare Advantage – TRS worked diligently in fiscal year 2024 to implement enhancements to retiree health benefits. With the passage of Senate Bill 1854 (88R), TRS will provide dental and vision plans specifically designed for TRS retirees and their dependents effective January 1, 2025. After a competitive bidding process, MetLife was chosen to administer these comprehensive plans. In addition, a healthy, strong TRS-Care fund balance and recent federal changes to Medicare, along with TRS' diligent plan management and other factors, allowed TRS to lower premiums by about 45% for Medicare-eligible retirees effective January 1, 2025, while maintaining the long-term stability of the TRS-Care fund. TRS is offering a Limited-Time Enrollment Opportunity for Medicare-eligible retirees to rejoin the plan and benefit from lower premiums. As a result, retiree satisfaction with TRS health care services overall increased dramatically in 2024. More than three-fourths of retired members are "Very Satisfied" or "Satisfied" with TRS health care services (79%) compared to 53% combined satisfaction in 2023 (2024 TRS Member Satisfaction Survey).

<u>Support Services and Administration</u> – In 2023, TRS Support Services and Administration successfully implemented the Retirement Application and Death Claim Processing (RAP/DTH) system update to streamline and expedite the processing of retirement applications and death claims, enhancing efficiency and accuracy while reducing manual efforts for staff. Support Services and Administration also exceeded fiscal year targets for HUBs utilized for special trade, professional services and other services.

<u>Investment Management</u> – Investment Management is a core function within TRS that focuses on achieving superior long-term investment returns to secure members' retirement futures and deliver benefits that enrich their lives. Through Investment Management, TRS strives to provide the highest possible risk-adjusted rate of return by using a diversified asset allocation and prudent, innovative investment strategies. In fiscal year 2024, Investment Management experienced remarkable return in excess of the benchmark return for the total Trust, excelled in investment performance relative to the Board-approved benchmark, and surpassed the fiscal year 2024 target for 20-year average return on investment performance. Additionally, during 2024, TRS reviewed and modified its Strategic Asset Allocation to enhance the probability of achieving the long-term investment return assumption, reduce risk and increase diversification.

<u>TRS Compensation Plan</u> – TRS manages a compensation plan tailored to meet the agency's specific business needs and provide an efficient and flexible framework to effectively recruit and retain staff. TRS' turnover rate consistently trends lower than the comparable state rate with TRS ending fiscal year 2024 with a 7.3% turnover rate. In addition to hiring regular positions, TRS also has a robust and successful intern program along with a three-year fellowship program for recent undergraduate and graduate school graduates to create talent pipelines.

<u>New Headquarters</u> – TRS completed the purchase of its Austin headquarters building for its new campus in the Mueller development in spring 2024. As final construction is completed, the agency plans to initiate the second and final moving phase from its current downtown headquarters during the first quarter of 2025. The two-building campus will house the entire Austin-based agency. The buildings are designed to serve TRS members for the next generation and is expected to be fully occupied by the end of 2025 with a new Member Experience Center.

### **Acknowledgments**

We wish to express our appreciation for the support of the Governor's, Lieutenant Governor's, and Speaker's Offices, as well as members of the legislature, in maintaining a strong retirement system, which provides valuable benefits for public education employees and retirees.

We are grateful for the dedicated service of all of our trustees. Trustee willingness to accept the substantial responsibilities of directing system administration is a great service to the State and to the members served by TRS.

TRS trustees and staff are keenly focused on prudent Pension Trust Fund portfolio management and efficient, service-oriented delivery of valuable retirement and related benefits for public education employees and retirees. We are pleased to report on operational results for the year and to acknowledge the substantial support of state leadership, trustees, members, interested associations, and TRS staff.

Respectfully submitted,

Buy Hour

Brian K. Guthrie Executive Director

Donald C. Green Chief Financial Officer

Duld C. Jan

# **TRS Board of Trustees**



Amanda Jenami Chief Audit Executive



Brian K. Guthrie Executive Director



Caasi Lamb **Deputy Director** 



**Martin Cano** Assistant Deputy Director



Lori LaBrie **Ombuds** 



Jase Auby Chief Investment Officer



**Heather Traeger** General Counsel & Chief Compliance Officer



Merita Zoga Chief Government Affairs Officer



Barbie Pearson Chief Benefit Officer



Katrina Daniel Chief Health Care



Don Green Chief Financial Officer



**Chris Cutler** Chief Information



Beth Hallmark **Chief Communications** 



**Shannon Gosewehr** Chief Business Administration Officer



Frank Williams Chief Information Security Officer



**Shunne Powell** Chief Organizational Excellence Officer

### **Executive Administrative Staff**

Brian K. Guthrie, Executive Director Caasi Lamb, Deputy Director Jase Auby, Chief Investment Officer Heather Traeger, General Counsel and Chief Compliance Officer Amanda Jenami, Chief Audit Executive Barbie Pearson, Chief Benefit Officer Don Green, Chief Financial Officer Katrina Daniel, Chief Health Care Officer Chris Cutler, Chief Information Officer Frank Williams, Chief Information and Security Officer Shunne Powell, Chief Organizational Excellence Officer Martin Cano, Assistant Deputy Director Shannon Gosewehr, Chief Business Administration Officer Beth Hallmark. Chief Communications Officer Merita Zoga, Chief Government Affairs Officer

### **General Investment Advisors** and Consultants

Aon Hewitt Investment Consulting, Inc., Chicago, IL Keith C. Brown, Ph.D., Austin

### **Consulting Actuary**

Lori LaBrie, Ombuds

Gabriel, Roeder, Smith & Company, Dallas

## **International Tax Consulting and Compliance Services**

Ernst & Young, L.L.P., Austin and London, England

### **Investment Consultants**

Albourne America, L.L.C., San Francisco, CA (Hedge Funds and Private Markets) Jefferies, L.L.C.

New York, NY (Private Equity)

KPMG, L.L.P.,

Philadelphia, PA (Investment Advice)

Jones Lang LaSalle Securities,

Chicago, IL (Real Estate)

PPCP, L.L.C.

Los Angeles, CA (Real Assets)

Valuation Research Corporation.

New York, NY (Private Investment Valuation)

### **Audit Services**

Texas State Auditor's Office, Austin Crowe, L.L.P., Chicago, IL

### **Fiduciary Counsel**

Cohen Milstein Sellers & Toll, P.L.L.C. Washington, D.C.

### **Medical Board**

Dr. Brian C. Buck, Austin Dr. Alice Cox. Paris Dr. David Rothschild, Austin

## **Texas Public School Retired Employees Group Insurance Program Advisory Committee**

Nancy Byler, Early Mary Ann Whiteker, Lufkin Tonya Davis, Round Rock Dr. Mary Widmier, Kingwood Dr Sonya Haidusek-Niazy, Liberty Sherry Miller, Harker Heights Anita Kay Young, Mesquite

# **Health Care Consulting, Financial and Accounting Services**

F. Guerra DeBerry, L.L.C., San Antonio Gabriel, Roeder, Smith & Company, Dallas Ice Miller, L.L.P., Indianapolis, IN Milliman, Inc., Dallas Pharmaceutical Strategies Group, L.L.C., Dallas Segal Company, Atlanta, GA Sensis, Inc., Austin

### **Master Custodian and Securities Lending Agent**

State Street Bank and Trust Company, Boston, MA

### **Performance Measurement**

State Street Bank and Trust Company, Boston, MA

For a schedule of fees and commissions, please refer to the Investment Section, Report on Investment Activities, Fees and Commissions for Investment Manager Fees and Broker Commissions tables beginning on page 121 through 126.

### **Pension Trust Fund**

Membership of the Teacher Retirement System of Texas includes employees and retirees of statesupported educational institutions in Texas. Participating employers for fiscal year 2024 are disclosed in the following table.

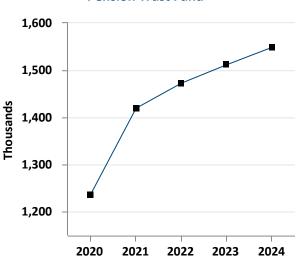
Number of Participating Employers						
Participating Employers	2024					
Public Schools	1,020					
Charter Schools	199					
Community and Junior Colleges	50					
Senior Colleges and Universities	48					
Regional Service Centers	20					
Medical Schools	9					
Other Education Districts	2					
Other Entities	1					
Total Participating Employers	1,349					

Membership Profile							
	As of August 31,						
		2024 2023					
Active Membership							
Average Annual Salary	\$	59,210	\$	57,102			
Average Age		44.7		44.7			
Average Years of Service		10.2		10.3			
Annuitant and Beneficiary							
Average Monthly Annuities							
Life Annuities	\$	2,294	\$	2,199			
Disability Annuities	\$	1,345	\$	1,277			
Annuities Certain	\$	1,258	\$	1,209			
Average Age of Current Retirees		72.7		72.6			
Average Age at Retirement							
All Retirees		60.6		60.5			
Current Year Retirees		62.7		63.0			
Average Years of Service							
All Retirees		24.0		24.0			
Current Year Retirees		22.6		22.1			
Average Salary at Retirement							
All Retirees	\$	50,049	\$	49,113			
Current Year Retirees	\$	60,389	\$	58,648			
Ratio of Members to Retirees		3 to 1		3.1 to 1			

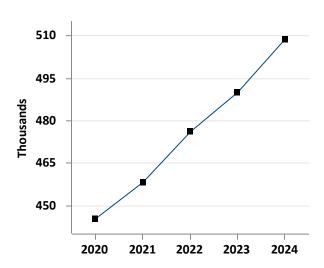
Membership Numbers by Category						
	As of August 31,					
Member Categories	2024 2023					
Current Members						
Active Contributing	970,874	953,295				
Inactive Non-vested	439,889	424,658				
Inactive Vested	138,146	134,100				
Total Current Members	1,548,909	1,512,053				
Retirement Recipients						
Service	475,891	457,779				
Disability	12,127	11,933				
Survivor	20,683	20,209				
Total Retirement Recipients	508,701	489,921				
Total Membership	2,057,610	2,001,974				

Net Membership Changes						
	As of August 31,					
Population Changes	2024 2023					
Active Membership:						
New Members	107,147	112,533				
Members Withdrawing	(54,743)	(66,933)				
Service Retirements	(25,820)	(22,430)				
Disability Retirements	(798)	(626)				
In-Service Deaths	(1,104)	(2,055)				
Other Changes	12,174	18,609				
Net Increase	36,856	39,098				
Retired Membership:						
Retirements	26,618	23,056				
Deaths After Retirement	(10,218)	(9,965)				
Option Continuations	3,326	3,684				
Other Changes	(946)	(2,806)				
Net Increase	18,780	13,969				

### **Current Membership by Year Pension Trust Fund**



### **Retirement Recipients by Year Pension Trust Fund**



# **Texas Public School Retired Employees Group Insurance Program (TRS-Care)**

Membership of TRS-Care is eligible to TRS public school retirees. There were 1,240 participating employers during fiscal year 2024.

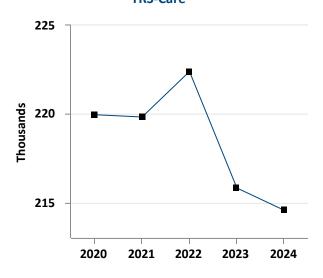
Membership Numbers by Category							
	As of August 31,						
Member Categories	2024 2023						
Retirees	177,603	178,043					
Surviving Spouses	5,832	5,813					
Surviving Children	11	106					
Dependent Spouses and							
Children	31,114	31,862					
Total Membership	214,560	215,824					

# **Texas School Employees Uniform Group Health Coverage (TRS-ActiveCare)**

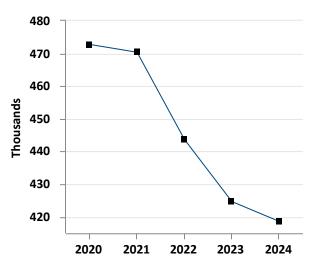
Membership of TRS-ActiveCare includes employees of public school districts, open enrollment charter schools, regional service centers, and other educational districts. There were 968 participating employers during fiscal year 2024.

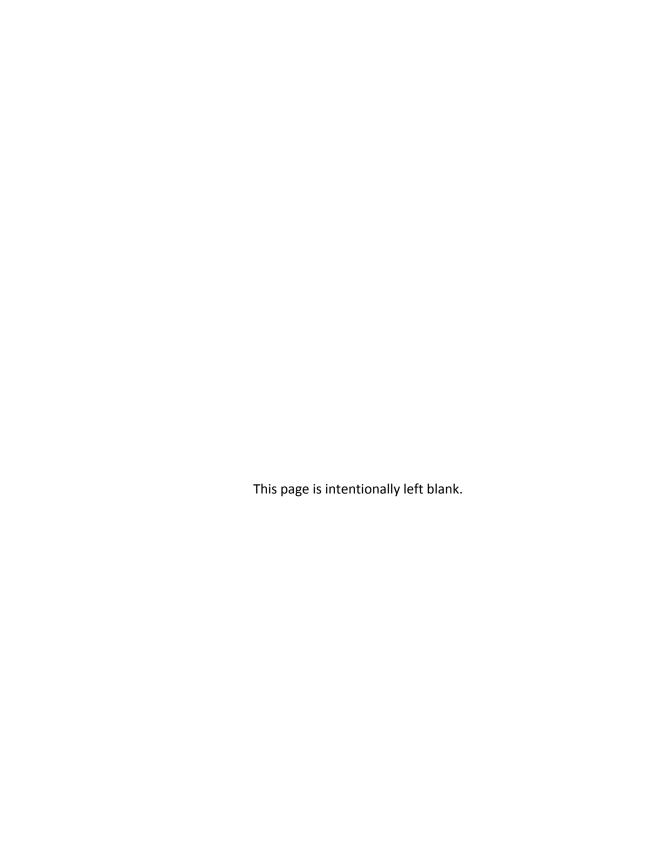
Membership Numbers by Category						
	As of August 31,					
Member Categories	2024	2023				
Employees	268,767	273,147				
Dependents	149,855	151,549				
Total Membership	418,622	424,696				

### **Membership by Year TRS-Care**



### **Membership by Year** TRS-ActiveCare





# **FINANCIAL SECTION**





Lisa R. Collier, CPA, CFE, CIDA, State Auditor

### **Independent Auditor's Report**

Teacher Retirement System of Texas Board of Trustees

Mr. Robert H. Walls, Jr., Chairman

Ms. Nanette Sissney, Vice Chair

Ms. Brittny Allred

Mr. Michael Ball

Mr. David Corpus

Mr. John Elliott

Mr. James Dick Nance

Mr. John R. Rutherford

Mr. Elvis Williams

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the major enterprise fund and the aggregate remaining funds information, consisting of the fiduciary funds of the Teacher Retirement System of Texas (System), a component unit of the State of Texas, as of and for the year ended August 31, 2024, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

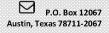
In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the major enterprise fund and the aggregate remaining funds information, consisting of the fiduciary funds of the System, as of August 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

SAO Report No. 25-307









Internet: www.sao.texas.gov

### **Emphasis of Matters**

Teacher Retirement System Financial Statements

As discussed in Note 1, the financial statements present only the System and do not purport to, and do not, present fairly the financial position of the State of Texas as of August 31, 2024, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Investments with Values That Are Not Readily Determined

As discussed in Note 3, the financial statements include investments valued at approximately \$110.7 billion as of August 31, 2024, whose fair values have been estimated by management in the absence of readily determinable fair values. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- · Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and the Pension Trust Fund and TRS-CARE Required Supplementary Schedules, as presented in the Table of Contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the System's basic financial statements. The information in Schedules 1 and 2, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information in Schedules 1 and 2, as listed in the Table of Contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Introductory, Investment, Actuarial, Statistical and Benefits sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Report on Summarized Comparative Information

We have previously audited the System's fiscal year 2023 financial statements, and we expressed unmodified opinions on the respective financial statements of the major enterprise fund and the aggregate remaining fund information, consisting of the fiduciary funds, in our report dated November 20, 2023. In our opinion, the summarized comparative information presented herein as of and for the year ended August 31, 2023, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we will issue a separate report on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the System's internal control over financial reporting and compliance.

Lisa R. Collier

Lisa R. Collier, CPA, CFE, CIDA State Auditor

November 20, 2024

# **Management's Discussion and Analysis**

We are pleased to provide this overview of the Teacher Retirement System's (TRS or System) financial performance for the fiscal year ended August 31, 2024. The information presented herein should be read in conjunction with other areas within the Financial Section.

### **Financial Highlights**

- The net position of the TRS Pension Trust Fund was \$210.5 billion as of August 31, 2024, an increase of \$23.4 billion from fiscal year 2023.
- The net pension liability was \$61.1 billion, a \$7.6 billion decrease from the fiscal year 2023 liability of \$68.7 billion.
- Fiscal year 2024 investment income was \$23.8 billion, an increase of \$16.9 billion from fiscal year 2023.
- Pension Plan investments experienced a 12.83 percent annual rate of return for the year ended August 31, 2024, compared to a 3.85 percent annual rate of return for fiscal year 2023.
- The net position of TRS-Care was \$4.8 billion as of August 31, 2024, an increase of \$926.9 million from fiscal year 2023.
- TRS-Care's net Other Post-Employment Benefits (OPEB) liability was \$30.4 billion. The liability increased \$8.2 billion from fiscal year 2023 liability of \$22.1 billion.
- TRS-ActiveCare had a net position of \$688.5 million as of August 31, 2024, an increase of \$404.6 million from fiscal year 2023.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the TRS financial presentation, which consists of the following components:

- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplementary Information
- Other Supplementary Information

This information presents the net position available for the funds TRS administers as of August 31, 2024 and any changes in net position for the year then ended. The information available in each of these sections is summarized below.

### **Basic Financial Statements**

Basic Financial Statements are presented for the major funds for the fiscal year ended August 31, 2024, along with comparative data for the prior year. Financials presented include the Pension Trust Fund, TRS-Care Fund, TRS-ActiveCare Fund, and Custodial Fund.

### **Notes to the Financial Statements**

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the financial position and are considered an integral part of the financial statements.

### **Required Supplementary Information**

Required Supplementary Information (RSI) consists of the Governmental Accounting Standards Board (GASB) related requirements for the Pension and TRS-Care Funds.

### **Other Supplementary Information**

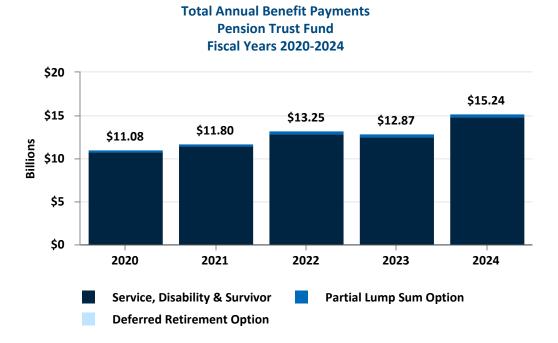
Other Supplementary Information includes administrative and investing activity expenses and payments for professional and consulting services.

### **Growth of the System**

As of August 2024, the monthly annuity payroll increased to \$1,241.9 million, and TRS was paying benefits to 508,701 recipients. Benefit payments by type of recipient are illustrated in the Total Annual Benefit Payments chart below.

Pension recipients include retirees and beneficiaries. Disability recipients are disabled members who are receiving disability payments. Survivor recipients are beneficiaries who have elected to receive death benefits in the form of monthly payments. The number of retiree accounts increased by 18,780 during fiscal year 2024.

Of the current TRS member accounts, 970,874 active contributing and deferred retirement option participants were employed during fiscal year 2024 and made contributions to the System. The remaining 578,035 members were no longer employed by TRS covered employers but maintained their membership in TRS by leaving their contributions in the System. The number of total current member accounts increased by 36,856 during fiscal year 2024.



### **Financial Analysis of TRS Funds**

### **Pension Trust Fund**

Net position held in trust for benefits at August 31, 2024 was \$210.5 billion, an increase of \$23.4 billion from the \$187.2 billion at August 31, 2023.

Global financial markets and asset values continued to perform well in 2024, driven by lower inflation, robust corporate earnings, and an expectation of lower interest rates. The Standard and Poor's 500 (S&P 500) index recorded a significant gain of 27.14% for the one-year period ended August 31, 2024. This positive performance was underpinned by a combination of factors, including the resolution of supply chain disruptions, which helped to stabilize prices, and strong consumer demand, which bolstered corporate revenues. A notable contributor to the success of the S&P 500 index was the remarkable performance of technology growth trends in artificial intelligence, cloud computing, and cutting-edge hardware and software. These technology advancements drove approximately 50% of the S&P 500 index's overall performance so far in 2024. Despite some geographical uncertainties and fiscal policy adjustments, investor confidence remained high, reflecting a broadly optimistic outlook for the global economy. The Trust returned 12.83 percent for the fiscal year ended August 31, 2024. Fiscal year 2024 investment income was \$23.8 billion, an increase of \$16.9 billion over 2023.

Total contributions and other additions increased \$5.9 billion, or 60.4 percent, during fiscal year 2024. The increase is due to TRS receiving \$5 billion in supplemental appropriations and normal payroll growth. Senate Bill 10 (SB 10) and House Joint Resolution 2 (HJR 2) of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipend payments and \$3.355 billion for Cost of Living Adjustments (COLA).

Deductions from net position are primarily retirement pension payments. During fiscal year 2024, benefit payments totaled \$15.2 billion, an increase of \$2.4 billion. This increase was due to one-time payments being issued, COLA adjustments being made to eligible annuitants, and an increase in the number of retirees. For fiscal year 2024, refunds of contributions were \$744.5 million, an increase of \$36.7 million over fiscal year 2023, largely due to an increase in member withdrawals.

Administrative expenses, excluding investing activities expenses, on a cost per member basis were \$41.17 for fiscal year 2024 compared to \$42.55 in fiscal year 2023.

Investment cost per member was \$577.77 for fiscal year 2024 as compared to \$421.57 in fiscal year 2023. Investment expense in basis points of net position was 60.6 for fiscal year 2024 and was calculated using the average net asset value. Investment expense in basis points for fiscal year 2023 was 46.1. The increase in investment costs per member was mainly attributed to the increase in interest expenses on investments in reverse repurchase agreements.



# **Statement of Fiduciary Net Position**

# **Pension Trust Fund**

As of August 31

(Dollars in Thousands)

	2024	2023	D	ollar Change	Percentage Change
Assets					
Cash and Receivables	\$ 9,908,993	\$ 4,309,938	\$	5,599,055	129.9 %
Investments	227,535,738	203,296,402		24,239,336	11.9
Invested Securities Lending Collateral	5,276,749	5,675,099		(398,350)	(7.0)
Prepaid Expenses and Deposits	410	345		65	18.8
Capital Assets	367,256	190,742		176,514	92.5
Total Assets	\$ 243,089,146	\$ 213,472,526	\$	29,616,620	13.9 %
Total Deferred Outflow of Resources	\$ 54,605	\$ 50,173	\$	4,432	8.8 %
Liabilities					
Benefits Payable	\$ 340,677	\$ 317,818	\$	22,859	7.2 %
Net Other Post-Employment Benefits Liability	108,784	104,207		4,577	4.4
Investments Purchased Payable and Other Investment Liabilities	26,514,125	19,841,413		6,672,712	33.6
Collateral Obligations	5,348,701	5,786,409		(437,708)	(7.6)
Accounts Payable and Other	219,301	213,067		6,234	2.9
Total Liabilities	\$ 32,531,588	\$ 26,262,914	\$	6,268,674	23.9 %
Total Deferred Inflow of Resources	\$ 68,905	\$ 89,249	\$	(20,344)	(22.8)%
Total Net Position	\$ 210,543,258	\$ 187,170,536	\$	23,372,722	12.5 %

# Statement of Changes in Fiduciary Net Position

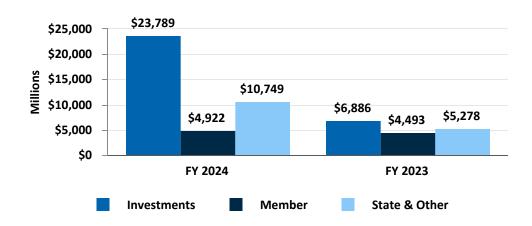
# **Pension Trust Fund**

For the Fiscal Years Ended August 31

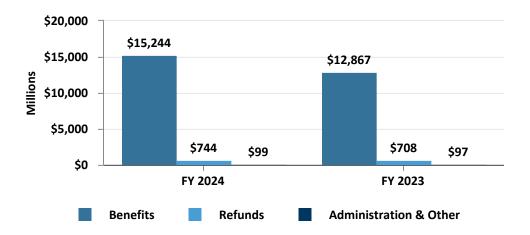
(Dollars in Thousands)

	2024	2023	D	ollar Change	Percentage Change
Additions					
Member Contributions	\$ 4,921,798	\$ 4,492,518	\$	429,280	9.6 %
Non-Employer Contributing Entity Contributions	2,483,581	2,279,409		204,172	9.0
Employer Contributions	3,151,326	2,859,870		291,456	10.2
Supplemental Funding - Appropriations	5,000,000			5,000,000	
Gain on Capital Assets	27,157	46,564		(19,407)	(41.7)
Other Revenue	86,839	91,927		(5,088)	(5.5)
Investment Income	23,789,442	6,885,963		16,903,479	245.5
Total Additions	\$ 39,460,143	\$ 16,656,251	\$	22,803,892	136.9 %
Deductions					
Retirement Benefits and Other	\$ 15,244,135	\$ 12,866,847	\$	2,377,288	18.5 %
Refunds of Contributions	744,484	707,817		36,667	5.2
Other Post-Employment Benefits Expense	14,084	12,242		1,842	15.0
Administrative Expenses	84,717	85,188		(471)	(0.6)
Total Deductions	\$ 16,087,420	\$ 13,672,094	\$	2,415,326	17.7 %
Change in Net Position	\$ 23,372,723	\$ 2,984,157	\$	20,388,566	683.2 %
Total Net Position	\$ 210,543,258	\$ 187,170,536	\$	23,372,722	12.5 %

# **Additions to Fiduciary Net Position Pension Trust Fund Fiscal Years 2023-2024**



# **Deductions from Fiduciary Net Position Pension Trust Fund Fiscal Years 2023-2024**



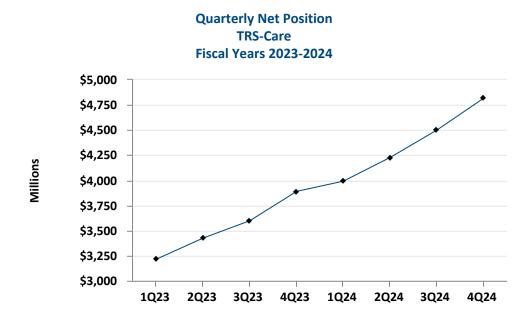
### **TRS-Care**

The net position of TRS-Care at August 31, 2024 was \$4.8 billion, an increase of \$926.9 million from the \$3.9 billion at August 31, 2023.

Total contributions of \$1.2 billion increased \$53.7 million in 2024 due to an increase in the number of members. Rebates increased by \$67.3 million from fiscal year 2023 due to changes in subsidy programs and higher distribution of retail prescription brands. Federal revenue increased by \$33.8 million due to a change in the calculation for Medicaid and Medicare services. Investment income totaled \$202.2 million, which was an increase of \$72.1 million from fiscal year 2023. This increase was due to higher earnings on cash held in state treasury.

TRS-Care also received \$15.1 million in credits to cover health care claims.

Deductions from net position totaled \$1.4 billion during fiscal year 2024 which was an increase of \$25.3 million from fiscal year 2023. This is mainly due to an increase in prescription drug and health care related costs.



# **Statement of Fiduciary Net Position**

## **TRS-Care**

As of August 31

(Dollars in Thousands)

(Deliars III Tribusarius)					
	2024	2023	D	ollar Change	Percentage Change
Assets					
Cash and Receivables	\$ 4,984,483	\$ 4,094,274	\$	890,209	21.7 %
Capital Assets	4,994	7,600		(2,606)	(34.3)
Total Assets	\$ 4,989,477	\$ 4,101,874	\$	887,603	21.6 %
Liabilities					
Accounts Payables and Other	\$ 38,003	\$ 25,529	\$	12,474	48.9 %
Health Care Fees Payable	8,130	8,123		7	0.1
Health Care Claims Payables	126,698	178,457		(51,759)	(29.0)
Total Liabilities	\$ 172,831	\$ 212,109	\$	(39,278)	(18.5)%
Total Net Position	\$ 4,816,646	\$ 3,889,765	\$	926,881	23.8 %

# Statement of Changes in Fiduciary Net Position

# **TRS-Care**

For the Fiscal Years Ended August 31

(Dollars in Thousands)

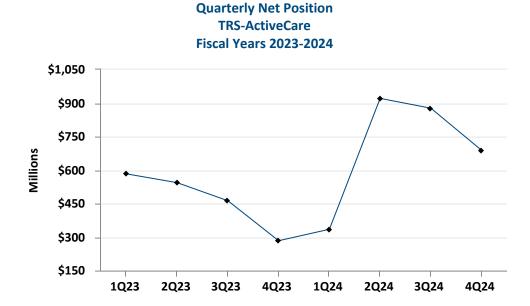
	2024	2023	Dollar Change	Percentage Change
Additions				
Member Contributions	\$ 290,205	\$ 277,468	\$ 12,737	4.6 %
Non-Employer Contributing Entity Contributions	505,173	474,357	30,816	6.5
Participating Employers Contributions	404,083	393,951	10,132	2.6
Rebates and Discount Income	645,294	578,020	67,274	11.6
Federal Revenue	221,928	188,173	33,755	17.9
Supplemental Funding - Appropriations		21,285	(21,285)	(100.0)
Other Revenue	15,133	40,306	(25,173)	(62.5)
Investment Income	202,197	130,070	72,127	55.5
Total Additions	\$ 2,284,013	\$ 2,103,630	\$ 180,383	8.6 %
Deductions				
Health Care Claims	\$ 1,898,950	\$ 1,781,336	\$ 117,614	6.6 %
Less: Health Care Premiums Paid by Retirees	(583,752)	(502,154)	(81,598)	16.2
Health Care Claims Processing	18,588	29,615	(11,027)	(37.2)
Insurance Premium Payments	5	5		
Health Care Fees	209	201	8	4.0
Administrative Expenses	23,132	22,799	333	1.5
Total Deductions	\$ 1,357,132	\$ 1,331,802	\$ 25,330	1.9 %
Change in Net Position	\$ 926,881	\$ 771,828	\$ 155,053	20.1 %
Total Net Position	\$ 4,816,646	\$ 3,889,765	\$ 926,881	23.8 %

### **TRS-ActiveCare**

The net position was \$688.5 million at August 31, 2024, an increase of \$404.7 million from \$283.8 million the previous fiscal year.

Total revenue of \$2.8 billion increased \$747.0 million from \$2.1 billion in 2023. In 2024, TRS received a one-time appropriation payment of \$588.5 million to keep the average rate increase below 10%. Rebate and discount income increased by \$61 million due to a new rebate structure and premium income increased by \$76 million due to changes in enrollment and plan choices.

Total expenses of \$2.4 billion increased \$78.6 million in fiscal year 2024 as a result of higher claim costs due to inflation and prescription vendor changes.



### **Statement of Net Position**

#### TRS-ActiveCare

As of August 31

(Dollars in Thousands)

	2024	2023	Do	ollar Change	Percentage Change
Assets					
Cash	\$ 832,714	\$ 474,317	\$	358,397	75.6 %
Receivables	174,047	125,714		48,333	38.4
Total Assets	\$ 1,006,761	\$ 600,031	\$	406,730	67.8 %
Liabilities					
Accounts Payable and Other	\$ 1,162	\$ 1,378	\$	(216)	(15.7)%
Premiums and Fees Payable	1,261	1,211		50	4.1
Health Care Claims Payable	315,861	313,323		2,538	0.8
Total Liabilities	\$ 318,284	\$ 315,912	\$	2,372	0.8 %
Total Deferred Inflow of Resources	\$ _	\$ 282	\$	(282)	(100.0)%
Total Net Position	\$ 688,477	\$ 283,837	\$	404,640	142.6 %

### Statement of Revenues, Expenses, and Changes in Net Position

#### TRS-ActiveCare

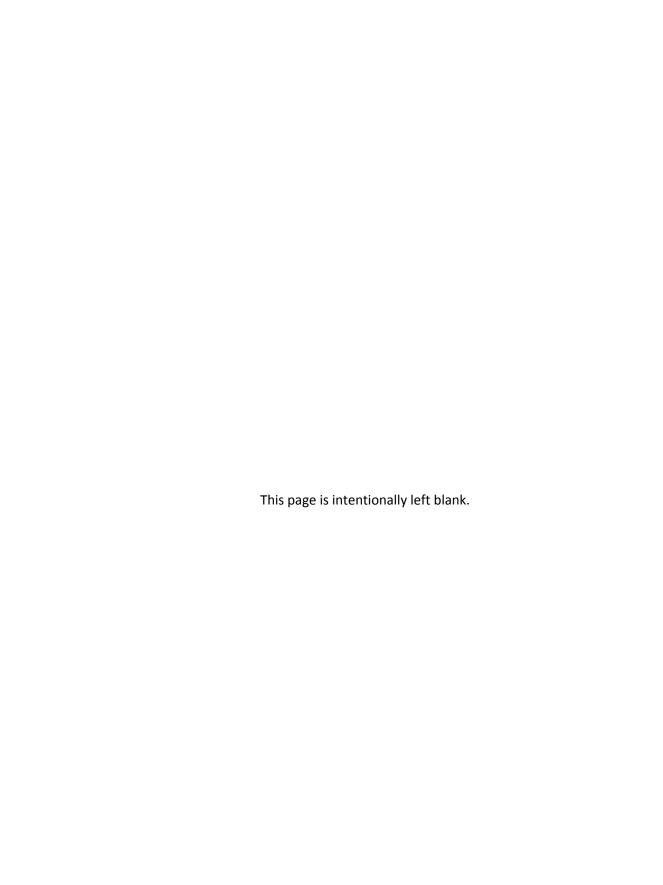
For the Fiscal Years Ended August 31

(Dollars in Thousands)

	2024	2023	Dollar Change	Percentage Change
Revenues (Operating and Non-Operating)				
Health Care Premiums	\$ 1,907,470	\$ 1,830,920	\$ 76,550	4.2 %
Rebate and Discount Income	289,318	227,884	61,434	27.0
Supplemental Funding - Appropriations	588,518		588,518	
Investment Income	48,201	27,740	20,461	73.8
Total Revenue	\$ 2,833,507	\$ 2,086,544	\$ 746,963	35.8 %
Operating Expenses				
Health Care Claims	\$ 2,276,218	\$ 2,192,775	\$ 83,443	3.8 %
Health Care Claims Processing	75,272	67,402	7,870	11.7
Health Care Fees	1,132	1,112	20	1.8
Premium Payments to HMOs	72,525	83,783	(11,258)	(13.4)
Administrative Expenses	3,720	5,175	(1,455)	(28.1)
Total Expenses	\$ 2,428,867	\$ 2,350,247	\$ 78,620	3.3 %
Change in Net Position	\$ 404,640	\$ (263,703	) \$ 668,343	(253.4)%
Total Net Position	\$ 688,477	\$ 283,837	\$ 404,640	142.6 %

# **Request for Information**

Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Communications Department of the Teacher Retirement System, 1000 Red River Street, Austin, Texas 78701.



# **Basic Financial Statements**

Exhibit I: Statement of Fiduciary Net Position	36
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Exhibit IV: Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds	45
Exhibit V: Statement of Cash Flows - Proprietary Funds	46

**Exhibit I** 

# **Statement of Fiduciary Net Position**

# **Fiduciary Funds**

As of August 31, 2024 (With Comparative Data as of August 31, 2023)

		Pension and Other Benefits (OPE	r Po B) T	st-Employment Frust Funds
	P	ension Trust Fund		TRS-Care
Assets				
Cash				
Cash in State Treasury	\$	523,981,316	\$	4,467,596,634
Cash in Bank (Note 3B)		72,111,154		
Cash on Hand (Note 3B)		3,937,969		
Total Cash	\$	600,030,439	\$	4,467,596,634
Receivables				
Sale of Investments	\$	8,078,239,641	\$	
Interest and Dividends		463,421,335		18,796,400
Member and Retiree		869,597		
Service Credit Purchase		12,776,967		2,912
Due from Employers		617,780,131		46,249,236
Due from State's General Fund		127,523,053		61,964,612
Due from Employees Retirement System of Texas		2,877,708		
Other Receivables		5,474,058		389,873,018
Total Receivables	\$	9,308,962,490	\$	516,886,178
Investments (Note 3)				
Short-Term Investments	\$	9,209,814,617	\$	
Equity Investments		52,506,356,349		
Fixed Income Investments		32,697,849,428		
Alternative Investments		110,716,527,278		
Derivative Investments		378,807,647		
Pooled Investments		22,026,382,193		
Total Investments	\$	227,535,737,512	\$	_
Invested Securities Lending Collateral	\$	5,276,749,145	\$	_
Prepaid Expenses and Deposits	\$	409,816	\$	_
Capital Assets (Note 2)				
Intangible Assets	\$	65,910,412	\$	13,028,366
Right to Use Assets		35,098,813		
Less Accumulated Amortization		(80,929,952)		(8,034,159)
Depreciable Assets		20,533,097		
Less Accumulated Depreciation		(17,762,580)		
Non-Depreciable Assets		344,406,464		
Total Capital Assets	\$	367,256,254	\$	4,994,207
Total Assets	\$	243,089,145,656	\$	4,989,477,019

(Continued)

To	tal Pension and Ot	hei	Post-Employment	(Continued)
	Benefits (OPE	в)	Trust Funds	Custodial Funds
	2024		2023	<b>Child Support Employee Deductions</b>
\$	4,991,577,950	\$	4,050,041,485	\$ 9,431
	72,111,154		89,799,630	
	3,937,969		3,504,732	
\$	5,067,627,073	\$	4,143,345,847	\$ 9,431
\$	8,078,239,641	\$	2,836,619,259	\$
	482,217,735		418,874,178	
	869,597		2,367,570	
	12,779,879		15,402,869	
	664,029,367		591,098,842	
	189,487,665		56,347,234	
	2,877,708		2,729,453	
	395,347,076		337,427,045	
\$	9,825,848,668	\$	4,260,866,450	\$ _
\$	9,209,814,617	\$	9,681,597,696	\$
	52,506,356,349		45,778,659,456	
	32,697,849,428		27,444,070,364	
	110,716,527,278		103,361,824,061	
	378,807,647		247,309,645	
	22,026,382,193		16,782,940,493	
\$	227,535,737,512	\$	203,296,401,715	\$ -
\$	5,276,749,145	\$	5,675,098,936	\$ _
\$	409,816	\$	344,488	\$ _
\$	78,938,778	\$	78,938,778	\$
	35,098,813		28,975,264	
	(88,964,111)		(74,689,876)	
	20,533,097		19,810,590	
	(17,762,580)		(16,693,699)	
	344,406,464		162,001,141	
\$	372,250,461	\$	198,342,198	\$
\$	248,078,622,675	\$	217,574,399,634	\$ 9,431

**Exhibit I** 

# **Statement of Fiduciary Net Position**

# **Fiduciary Funds**

As of August 31, 2024 (With Comparative Data as of August 31, 2023)

		Pension and Other Post-Employm Benefits (OPEB) Trust Funds			
	P	ension Trust Fund		TRS-Care	
Deferred Outflow of Resources					
Related to Participation in ERS' OPEB Plan (Note 10K)	\$	54,604,892	\$		
Total Deferred Outflow of Resources	\$	54,604,892	\$	_	
Liabilities					
Accounts Payable	\$	84,194,794	\$	3,902,049	
Payroll Payable		13,963,424		1,430,072	
Investment Fees Payable		16,698,434			
Benefits Payable		340,677,143			
Health Care Claims Payable				126,697,616	
Fees Payable				8,129,888	
Net Other Post-Employment Benefits Liability (Note 10F)		108,783,871			
Investment Purchased Payable		1,572,530,503			
Securities Sold Short		4,936,316,660			
Obligations Under Reverse Repurchase Agreements		20,005,277,339			
Collateral Obligations		5,348,701,331			
Due to State's General Fund		66,546,478		30,982,306	
Due to Employees Retirement System of Texas		10,707,836			
Employee Compensable Absences Payable (Note 4)		19,215,525		1,688,777	
Right to Use Obligations (Note 5)		7,867,054			
Other Liabilities		144,564			
Funds Held for Others		(37,573)	)		
Total Liabilities	\$	32,531,587,383	\$	172,830,708	
Deferred Inflow of Resources					
Related to Participation in ERS' OPEB Plan (Note 10K)	\$	36,852,044	\$		
Gain on Sale - Red River (Note 5)		32,052,626			
Total Deferred Inflow of Resources	\$	68,904,670	\$	_	
Net Position					
Net Investment in Capital Assets	\$	359,389,200	\$	4,994,207	
Restricted for Pensions		210,183,869,295			
Restricted for Other Post-Employment Benefits				4,458,252,104	
Restricted for OPEB - 60 Day Contingency				353,400,000	
Net Position Restricted for Pensions and Other Post-Employment Benefits	\$	210,543,258,495	\$	4,816,646,311	

То	tal Pension and Ot Benefits (OPE	her B) 1	Post-Employment Trust Funds	Custodial Funds
	2024		2023	<b>Child Support Employee Deductions</b>
\$	54,604,892	\$	50,173,422	\$
\$	54,604,892	\$	50,173,422	\$ _
\$	88,096,843	\$	79,394,231	\$
	15,393,496		25,282,648	
	16,698,434		33,567,038	
	340,677,143		317,818,243	
	126,697,616		178,457,357	
	8,129,888		8,123,056	
	108,783,871		104,206,608	
	1,572,530,503		751,039,668	
	4,936,316,660		2,614,427,700	
	20,005,277,339		16,475,945,908	
	5,348,701,331		5,786,408,584	
	97,528,784		30,488,870	
	10,707,836		41,109,093	
	20,904,302		19,104,670	
	7,867,054		9,560,241	
	144,564		157,110	
	(37,573)		(67,300)	9,431
\$	32,704,418,091	\$	26,475,023,725	\$ 9,431
\$	36,852,044	\$	34,218,126	\$
	32,052,626		55,030,444	
\$	68,904,670	\$	89,248,570	\$ —
\$	364,383,407	\$	188,781,957	\$
	210,183,869,295		186,989,353,481	
	4,458,252,104		3,546,165,323	
	353,400,000		336,000,000	
\$	215,359,904,806	\$	191,060,300,761	\$

**Exhibit II** 

# **Statement of Changes in Fiduciary Net Position**

# **Fiduciary Funds**

For the Fiscal Year Ended August 31, 2024 (With Comparative Data for August 31, 2023)

		Pension and Other Post-Employment Benefits (OPEB) Trust Funds				
	Pe	ension Trust Fund		TRS-Care		
Additions						
Contributions						
Member (Notes 9, 11)	\$	4,921,798,309	\$	290,204,743		
Non-Employer Contributing Entity - State (Notes 9, 11)		2,483,580,868		505,172,755		
Employer (Notes 9, 11)						
Employer		2,113,219,285		334,851,497		
State - Higher Education		313,657,649				
Employer - Paid at State Rate				52,913,289		
Employer Surcharges (Notes 9, 11)						
Employment after Retirement - Employee Rate		28,966,289				
Employment after Retirement - Employer Rate		28,966,289		16,318,100		
Public Education Employers		666,516,787				
Service Credit Purchase - Refundable		27,045,770				
Service Credit Purchase - Non-Refundable		20,987,761				
State Contributions for 415 Excess Benefit Arrangement		4,334,908				
Employees Retirement System of Texas						
Service Contributions		33,284,703				
415 Excess Benefit Arrangement		26,806				
Total Contributions	\$	10,642,385,424	\$	1,199,460,384		
Net Investment Income						
Investment Income (Loss)	\$	24,962,673,167	\$	202,197,474		
Less: Investing Activity Expenses (Schedule 1)		(1,188,815,570)				
Total Investment Income (Loss)	\$	23,773,857,597		202,197,474		
Securities Lending Income (Loss)	\$	396,465,572	\$			
Less: Securities Lending Expenses		(380,880,720)				
Total Securities Income (Loss)	\$	15,584,852				
Total Net Investment Income	\$	23,789,442,449	\$	202,197,474		
Other Additions						
Federal Revenue (Note 6)	\$		\$	221,928,259		
Rebate and Discount Income				645,294,092		
Supplemental Funding - Appropriations		5,000,000,000				
Miscellaneous Revenue		1,158,272		15,132,300		
Gain on Capital Assets		27,156,818				
Funds Received for Others						
Total Other Additions	\$	5,028,315,090		882,354,651		
Total Additions	\$	39,460,142,963	\$	2,284,012,509		

(Continued)

Tota	al Pension and Ot Benefits (OPE	her P B) Tr	ost-Employment ust Funds	Custodial Funds
	2024		2023	<b>Child Support Employee Deductions</b>
\$	5,212,003,052	\$	4,769,986,561	\$
	2,988,753,623		2,753,765,920	
	2,448,070,782		2,254,859,893	
	313,657,649		267,636,271	
	52,913,289		59,248,095	
	28,966,289		23,555,279	
	45,284,389		38,103,623	
	666,516,787		610,418,144	
	27,045,770		28,578,706	
	20,987,761		25,351,789	
	4,334,908		4,703,369	
	33,284,703		32,274,517	
	26,806		46,533	
\$	11,841,845,808	\$	10,868,528,700	\$ —
\$	25,164,870,641	\$	7,836,654,527	\$
	(1,188,815,570)		(843,963,417)	
\$	23,976,055,071	\$	6,992,691,110	
\$	396,465,572	\$	324,996,043	
	(380,880,720)		(301,655,066)	
\$	15,584,852	\$	23,340,977	
\$	23,991,639,923	\$	7,016,032,087	\$ —
\$	221,928,259	\$	188,172,734	\$
	645,294,092		578,020,367	
	5,000,000,000		21,285,114	
	16,290,572		41,278,091	
	27,156,818		46,564,222	90,485
\$	5,910,669,741	¢	875,320,528	\$ 90,485
\$ \$	41,744,155,472		18,759,881,315	· ·
Ģ	41,/44,133,4/2	Ą	10,/33,001,315	50,485

**Exhibit II** 

# **Statement of Changes in Fiduciary Net Position**

# **Fiduciary Funds**

For the Fiscal Year Ended August 31, 2024 (With Comparative Data for August 31, 2023)

Tot the Fiscal Teal Ended Flaggest 51, 202 F (With Comparative Butta For		Pension and Other Benefits (OPE	r Pos B) Tr	t-Employment ust Funds
	P	ension Trust Fund		TRS-Care
Deductions				
Benefits	\$	15,114,584,479	\$	
Refunds of Contributions - Active		734,052,938		
Refunds of Contributions - Death		10,430,901		
415 Excess Benefit Arrangement		4,170,171		
Benefits Paid to Employees Retirement System of Texas				
Service Contributions		125,188,573		
415 Excess Benefit Arrangement		191,542		
Other Post-Employment Benefits Expense (Note 10K)		14,084,381		
Health Care Claims				1,898,949,514
Less: Health Care Premiums Paid by Retirees (Note 1)				(583,752,411)
Health Care Claims Processing				18,588,327
Insurance Premium Payments				5,051
Affordable Care Act Fees				209,058
Funds Paid to Others				
Administrative Expenses, Excluding Investing Activity Expenses				
Salaries and Wages		49,526,875		11,482,468
Payroll Related Costs		2,039,478		1,609,154
Professional Fees and Services		3,688,324		2,510,535
Travel		296,092		85,518
Materials and Supplies		4,282,620		1,370,908
Communications and Utilities		1,241,199		97,112
Repairs and Maintenance		5,578,836		412,762
Rentals and Leases		2,817,151		192,135
Printing and Reproduction		17,206		(2,390)
Depreciation Expense		1,045,737		
Amortization Expense		8,822,472		2,605,673
Other Expenses		5,361,051		2,767,987
Total Deductions	\$	16,087,420,026	\$	1,357,131,401
Net Increase (Decrease) in Net Position	\$	23,372,722,937	\$	926,881,108
Beginning Net Position Restricted for Pensions and Other Post-Employment Benefits	\$	187,170,535,558	\$	3,889,765,203
Prior Period Adjustments				
Beginning Net Position, as Restated	\$	187,170,535,558	\$	3,889,765,203
Ending Net Position Restricted for Pensions and Other Post-Employment Benefits	\$	210,543,258,495	\$	4,816,646,311

То	tal Pension and Ot Benefits (OPE	her I B) T	Post-Employment rust Funds	Custodial Funds
	2024		2023	<b>Child Support Employee Deductions</b>
\$	15,114,584,479	\$	12,740,413,069	\$
	734,052,938		696,523,162	
	10,430,901		11,293,669	
	4,170,171		4,503,031	
	125,188,573		121,685,000	
	191,542		246,871	
	14,084,381		12,241,646	
	1,898,949,514		1,781,336,522	
	(583,752,411)		(502,154,458)	
	18,588,327		29,614,524	
	5,051		5,051	
	209,058		201,264	
				90,485
	64 000 242		64 400 607	
	61,009,343		61,188,697	
	3,648,632		4,256,605	
	6,198,859		6,279,262	
	381,610		322,820	
	5,653,528		5,827,838	
	1,338,311		764,972	
	5,991,598		6,065,748	
	3,009,286		2,217,143	
	14,816		217,753	
	1,045,737		1,128,943	
	11,428,145		11,001,225	
٨	8,129,038	۲.	8,716,248	Ć 00.485
\$ \$	17,444,551,427 24,299,604,045		15,003,896,605	
Þ	24,299,604,045	Þ	3,755,984,710	<b>,</b> –
	191,060,300,761		187,303,554,414	\$
	, , , , , , , , , , , , , , , , , , , ,		761,637	•
\$	191,060,300,761	\$	187,304,316,051	
		Ė	- ,	
\$	215,359,904,806	\$	191,060,300,761	\$

### **Exhibit III**

# **Statement of Net Position**

# **Proprietary Funds**

As of August 31, 2024 (With Comparative Data as of August 31, 2023)

	Enterprise Funds-Major				
	TRS-ActiveCare				
		2024		2023	
Assets					
Current Assets					
Cash					
Cash In State Treasury	\$	832,714,429	\$	474,316,944	
Total Cash	\$	832,714,429	\$	474,316,944	
Receivables					
Interest	\$	3,824,856	\$	2,225,082	
Health Care Premiums		92,133			
Rebate and Discount Income		170,129,104		123,489,390	
Total Receivables	\$	174,046,093	\$	125,714,472	
Total Assets	\$	1,006,760,522	\$	600,031,416	
Liabilities					
Current Liabilities					
Accounts Payable	\$	619,064	\$	683,441	
Payroll Payable		227,809		431,558	
Fees Payable		1,260,568		1,210,996	
Health Care Claims Payable (Note 12)		315,861,067		313,322,761	
Employee Compensable Absences Payable (Note 4)		189,280		160,195	
Total Current Liabilities	\$	318,157,788	\$	315,808,951	
Non-Current Liabilities					
Employee Compensable Absences Payable (Note 4)	\$	125,925	\$	103,672	
Total Non-Current Liabilities	\$	125,925	\$	103,672	
Total Liabilities	\$	318,283,713	\$	315,912,623	
Deferred Inflow of Resources					
Deferred Revenue - School Districts	\$		\$	281,828	
Total Deferred Inflow of Resources	\$	_	\$	281,828	
Net Position					
Restricted for Health Care Programs	\$	688,476,809	\$	283,836,965	
Total Net Position	\$	688,476,809	\$	283,836,965	

**Exhibit IV** Statement of Revenues, Expenses, and Changes in Net Position **Proprietary Funds** 

For the Fiscal Year Ended August 31, 2024 (With Comparative Data for August 31, 2023)

	Enterprise F	unds	s-Major
	TRS-ActiveCare		
	2024		2023
Operating Revenues			
Health Care Premiums	\$ 1,907,469,935	\$	1,830,920,436
Rebate and Discount Income	289,318,116		227,883,761
Total Operating Revenues	\$ 2,196,788,051	\$	2,058,804,197
Operating Expenses			
Health Care Claims (Note 12)	\$ 2,276,218,388	\$	2,192,774,626
Health Care Claims Processing (Note 12)	75,272,131		67,402,400
Premium Payments to HMOs	72,524,931		83,782,801
Affordable Care Act Fees	1,131,855		1,112,036
Administrative Expenses			
Salaries and Wages	2,450,384		2,287,348
Payroll Related Costs	279,111		242,939
Professional Fees and Services	299,168		2,183,352
Travel	65,805		38,841
Materials and Supplies	43,877		32,680
Communications and Utilities	60,293		33,133
Repairs and Maintenance	92,762		131,766
Rentals and Leases	2,487		844
Printing and Reproduction	78		
Other Expenses	425,785		223,762
Total Operating Expenses	\$ 2,428,867,055	\$	2,350,246,528
Operating Income (Loss)	\$ (232,079,004)	\$	(291,442,331)
Non-Operating Revenues			
Supplemental Funding - Appropriations	\$ 588,518,000	\$	
Investment Income	48,200,848		27,739,321
Total Non-Operating Revenues	\$ 636,718,848	\$	27,739,321
Change in Net Position	\$ 404,639,844	\$	(263,703,010)
Beginning Net Position	\$ 283,836,965	\$	547,539,975
Ending Net Position	\$ 688,476,809	\$	283,836,965

### **Exhibit V**

# **Statement of Cash Flows**

# **Proprietary Funds**

For the Fiscal Year Ended August 31, 2024 (With Comparative Data for August 31, 2023)

		Enterprise F TRS-Act		
		2024	TVE	2023
Cash Flows from Operating Activities				
Receipts from Health Care Premiums	\$	1,907,095,974	\$	1,830,694,485
Receipts from Rebate and Discount Income	•	242,678,402	•	188,789,034
Payments for Administrative Expenses		(3,936,538)		(4,530,413)
Payments for Health Care Claims		(2,273,680,082)		(2,159,860,051)
Payments for Health Care Claims Processing		(75,272,131)		(67,402,400)
Payments for HMO Premiums		(72,524,931)		(83,782,801)
Payments for Affordable Care Act Fees		(1,082,283)		(1,025,540)
Net Cash Provided (Used) by Operating Activities	\$	(276,721,589)		(297,117,686)
Cash Flows from Non-Capital Financing Activities	•	, , , ,	•	, , , ,
Proceeds from Other Non-Operating Revenues	\$	588,518,000	\$	
Net Cash Provided (Used) by Non-Capital Financing Activities	\$	588,518,000	\$	_
Cash Flows from Investing Activities		, ,		
Interest Received	\$	46,601,074	\$	26,563,993
Net Cash Provided (Used) by Investing Activities	\$	46,601,074	\$	26,563,993
Net Increase (Decrease) in Cash	\$	358,397,485	\$	(270,553,693)
Beginning Cash and Cash Equivalents	\$	474,316,944	\$	744,870,637
Ending Cash and Cash Equivalents	\$	832,714,429	\$	474,316,944
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities				
Operating Income (Loss)	\$	(232,079,004)	\$	(291,442,331)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities				
Changes in Assets & Liabilities				
(Increase) Decrease in Health Care Premium Receivables	\$	(373,961)	\$	(225,951)
(Increase) Decrease in Rebate and Discount Income		(46,639,714)		(39,094,727)
Increase (Decrease) in Health Care Claims Payable		2,538,306		32,914,575
Increase (Decrease) in Affordable Care Act Fees Payable		49,572		86,496
Increase (Decrease) in Accounts Payable		(64,377)		394,497
Increase (Decrease) in Payroll Payable		(203,749)		222,720
Increase (Decrease) in Employee Compensable Absences Payable		51,338		27,035
Total Adjustments	\$	(44,642,585)	\$	(5,675,355)
Net Cash Provided (Used) by Operating Activities	\$	(276,721,589)	\$	(297,117,686)

# Notes to the Financial Statements

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# **Note 1: Summary of Significant Accounting Policies**

### A. Reporting Entity

The Teacher Retirement System of Texas (TRS or System) is a separate legal entity and considered a discrete component unit of the State of Texas. The System is governed by a nine member board of trustees which has significant independence in the operation and management of the System under the provisions of the state constitution and laws. The trustees serve staggered six-year terms that expire on August 31 of odd numbered years and are all appointed by the Governor pursuant to Texas Government Code Title 8, Subtitle C, Chapter 825.

The trustees are appointed as follows:

- Three direct appointments by the Governor
- Two appointments from a list nominated by the State Board of Education
- Two appointments from three active member candidates from a public school, charter school, regional service center, nominated by members of those districts
- One appointment from three retired member candidates nominated by TRS retirees
- One at-large appointment selected from three candidates nominated from active members of any public or charter school, regional service center, institute of higher learning, or from TRS retirees

The state legislature confirms trustees appointed by the governor, establishes laws with regard to structure, benefits and contributions, and authorizes Pension Trust Fund administrative expenses. State contributions and appropriations received by TRS are determined by the legislature.

This report includes all activities and programs for which TRS exercises fiscal control and responsibility and includes all funds that comprise the System's legal entity.

TRS administers retirement and related benefits to employees and beneficiaries of employees of public, statesupported, educational institutions of Texas. It operates primarily under the provisions of the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The Pension Trust Fund is a multipleemployer, cost-sharing, defined benefit pension plan with a special funding situation that is a qualified pension trust under Section 401(a) of the Internal Revenue Code.

The System administers the Texas Public School Retired Employees Group Insurance Program and the Texas Active School Employees Uniform Group Benefits Program. These programs provide two separate health care plans, TRS-Care and TRS-ActiveCare, respectively.

TRS-Care is considered an other post-employment benefits trust fund and provides health care coverage for certain persons, and their dependents, who retire under TRS. The statutory authority for the program is Texas Insurance Code, Title 8, Subtitle H, Chapter 1575 and Texas Administrative Code, Title 34, Part 3, Chapter 41. The inception of the plan was fiscal year 1986.

TRS-ActiveCare provides health care coverage to eligible employees (and their dependents) of participating public education entities. The plan began operations on September 1, 2002. Authority for TRS-ActiveCare can be found in the Texas Insurance Code, Title 8, Subtitle H, Chapter 1579 and in the Texas Administrative Code, Title 34, Part 3, Chapter 41.

Child Support Employee Deductions, a custodial fund is used to account for garnishments of salaries and wages for child support payments from TRS employees.

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation

The System's accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a self-balancing set of accounts that comprise its assets, liabilities, additions/revenues and deductions/expenses. The following fund types are used to reflect the System's transactions:

- Fiduciary Funds include the Pension Trust Fund, TRS-Care (other post-employment benefits trust fund), and the Custodial Fund.
- Proprietary Funds include TRS-ActiveCare which is an Enterprise fund. TRS-ActiveCare is considered a major fund.

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others. The reporting focus is on net position and changes in net position. The pension and other post-employment benefits trust funds are used to report resources held in trust for the members and beneficiaries of the defined benefit pension plan and the other post-employment benefits plan. Assets and liabilities are recorded using the accrual basis of accounting.

Custodial funds are a type of fiduciary fund used to report assets collected and transferred to the State or other entities. Custodial funds use the economic resources measurement focus and utilize the accrual basis of accounting.

Enterprise funds are a type of proprietary fund used to report any activity for which a fee is charged to external users for goods or services. The reporting focus is on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds distinguish operating activities from non-operating. Operating activities generally result from providing services and producing or delivering goods. Operating revenues for the System's proprietary fund are derived from self-insurance premiums. Operating expenses include the costs of claims and related administrative expenses. Non-operating revenues and expenses are those items that do not meet any of the above definitions.

Separate financial statements are provided for each fund. The fiduciary, including custodial funds, and proprietary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Additions are recognized when earned, and deductions are recognized when the liability is incurred, regardless of the timing of related cash flows. Contributions are recognized in the period in which amounts are due, pursuant to state law. Benefits and refunds of contributions are recognized when due and payable in accordance with the terms of the plan. All economic resources, including financial and capital assets, and related liabilities, both current and long-term, and the changes therein are reported in each funds' financial statements.

#### **C.** New Accounting Pronouncements

The accompanying financial statements were prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB issued the following statement that relates to TRS.

GASB Statement No. 100, Accounting Changes and Error Corrections, issued June 2022 and first implemented this year. The objective of the Statement will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. During fiscal year 2024, there were no error corrections or accounting changes to the financial statements.

#### D. Comparative Data in Total

The basic financial statements include certain prior year summarized comparative data in total but not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the System's financial statements for the fiscal year ended August 31, 2023, from which the summarized information was derived.

#### E. Budgets and Appropriations

The administrative costs and capital asset outlay for each of the System's funds and programs are controlled by annual budgets approved by the Board of Trustees.

The Pension Trust Fund receives state contributions from the Texas Legislature's general revenue appropriations for retirement benefits for active members employed by a participating employer. In fiscal year 2024, contributions were made by the State of Texas to the System at the rate of 8.25 percent of the pensionable compensation paid to active members for each year.

Senate Bill 10 (SB 10) and House Joint Resolution 2 (HJR 2) of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipend payments and \$3.355 billion for Cost of Living Adjustments (COLA). The stipend payment was issued and the COLA was implemented to eligible annuitants in fiscal year 2024.

Although appropriated by the legislature, expenses for the Pension Trust Fund administrative operations and capital expenditures are paid from the Pension Trust Fund and not from the State's General Fund.

TRS-Care received contributions from the State's General Fund equal to 1.25 percent of salaries paid to public education employees in fiscal year 2024. Administrative expenses for this program are paid from the TRS-Care trust fund.

TRS-ActiveCare is an Enterprise Fund supported by fees and receives no annual appropriations from the State for administrative expenses.

During the 88th Regular Legislative Session, House Bill 1, General Appropriation Act, included a one-time appropriation payment in fiscal year 2024 of \$588.5 million to keep the average premium rate increase in TRS-ActiveCare below 10%.

TRS administers a governmental excess benefit arrangement under section 415(m) of the Internal Revenue Code of 1986 (26 U.S.C.). Authorized under the provisions of the Texas Government Code, Title 8, Subtitle C, Section 825.517, this program created a separate, non-qualified, unfunded excess benefit arrangement outside the Pension Trust Fund of the retirement system.

Contributions to the excess benefit arrangement are made from the State's general revenue appropriations. These contributions are not held in trust and may not be commingled with other funds of the retirement system. They yield no net position. Therefore, for reporting purposes, only the contributions and benefits are reflected on Exhibit II, Statement of Changes in Fiduciary Net Position.

### F. Assets, Liabilities, and Legal Reserves

#### Cash

Cash consists of cash in state treasury, cash on hand, and cash in banks. TRS does not typically hold cash equivalents. The statement of cash flow for proprietary funds presents the change in cash and cash equivalents. Cash equivalents are defined as investments with an original maturity of three months or less that are used for cash management rather than investing activities.

#### **Receivables**

Receivables represent the amount of money owed to TRS for goods or services delivered or used that have not been received at fiscal year-end.

- Sale of Investments receivables occur when the trade date is before the fiscal year-end and the settlement date is in the next fiscal year.
- Interest and Dividends receivables represent distributions of income made on bank accounts and other investments that TRS earned in the current fiscal year but did not receive until after fiscal year-end.
- Member and Retiree receivables represent contributions that are due from members.

- Service Credit Purchase receivables represent the outstanding balance due from members on service
  credit purchase installment contracts. Payments can be made on a monthly basis for up to five years for
  purchasing additional creditable service. Receivables are recognized when an agreement is signed.
- Due from Employers receivables represent contributions that are due from participating employers.
- Due from State's General Fund receivables represent amounts owed to TRS for contributions not received from the State.
- Due from Employees Retirement System of Texas (ERS) receivables represent ERS' share of current year retirement benefits that are due to TRS for retirees' service earned from ERS.
- Other Receivables represent amounts owed to TRS such as refunds, annuity repayments and health care premiums due from retirees.
- Rebate and Discount Income receivables represent earned rebates and discounts from the insurance program vendors.

#### **Investments**

Investments are reported at fair value. Fair value is a market-based measurement, not an entity-specific measurement. It is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Measurement, recognition, or disclosure of an asset or liability depends on the aggregation or disaggregation of the unit of account of the asset or liability. TRS utilizes one or more of the following valuation techniques in order to measure fair value: the market approach, the cost approach, and the income approach. TRS has investments that have values not based on quoted market prices.

#### **Prepaid Expenses and Deposits**

Prepaid Expenses and Deposits represent expenses paid in advance, such as TRICOT property use tax, and amortized over the applicable period and refundable security deposits paid on lease agreements, respectively.

#### **Capital Assets**

Capital assets associated with the funds' activities are included in the Statement of Net Position. Purchases of capital assets by the fund are reported at cost on the acquisition date. Donated capital assets, donated works of art, and similar items are reported at acquisition value. Depreciation of all exhaustible capital assets is charged as an expense against the fund's operations. Depreciation is calculated using the straight-line method over the asset's useful life. Note 2 includes a table identifying the capitalization threshold and estimated useful life by asset type.

Right to Use assets are initially reported at present value of the lease payments. Amortization of these assets is charged as an expense against operations. Amortization is calculated using the straight-line method over the lease contract period.

#### **Deferred Outflow of Resources**

Deferred outflow of resources represent a consumption of net assets that applies to a future period and will not be recognized as an expense until that future period.

• Related to Participation in ERS' Other Post-Employment Benefits (OPEB) plan represents amounts for OPEB expenses that will be recognized in future periods. See Note 10.

#### **Liabilities**

Liabilities represent the amount of money TRS owes to others for goods or services purchased that have not been paid at fiscal year-end.

- Accounts Payable represents the liability that exists for goods and services purchased.
- Payroll Payable represents the liability for employee salaries.

- Investment Fees Payable represents fees due to external investment managers and the custodian bank.
- Benefits Payable represents the liability for retirement, disability, and death benefits due at fiscal year-end and payable within the next 30 days.
- Health Care Claims Payable includes an estimate for health care claims incurred but not reported to the System.
- Fees Payable represents health insurance provider fees.
- Net Other Post-Employment Benefits Liability represents TRS' share of the ERS plan Net OPEB Liability.
- Investment Purchased Payable represents the liability for securities purchased. Foreign investments purchased payable is reported at current exchange rates.
- Securities Sold Short represents obligations to deliver securities which include Equities and Rights.
- Obligations Under Reverse Repurchase Agreements represent the short-term capital borrowed from lending institutions or investors.
- Collateral Obligations represent cash collateral received from borrowers for derivative instruments and the securities lending program.
- Due to State's General Fund represents amounts owed to the State for excess contributions received during the year.
- Due to Employees Retirement System of Texas represents amounts owed for current year retirement benefits due to ERS for retirees' service earned from TRS.
- Employee Compensable Absences Payable represents amounts owed to employees for compensatory time earned.
- Right to Use Obligations represent the present value of lease payments due for Right to Use assets.
- Other Liabilities represent taxes payable by the blended component unit, Teacher Retirement Investment Company of Texas, Ltd. (TRICOT). See Note 13.

#### **Deferred Inflow of Resources**

Deferred Inflow of Resources represent an acquisition of net assets that applies to a future period and will not be recognized as income until that future period.

- Deferred Revenue represents payments for future contributions received during the fiscal year.
- Related to Participation in ERS' OPEB Plan represents amounts for OPEB revenues that will be recognized in future periods. See Note 10.
- Gain on Sale Red River represents the deferred portion of the gain on the sale of the Red River headquarters to be amortized over the term of the sale-leaseback period. See Note 5.

### G. Interfund/Interagency Transactions and Balances

The Pension Trust Fund provides various administrative services to other TRS programs and accounts for these services as reciprocal interfund activity. These transactions are reported using the appropriate classification accounts for additions/revenues or deductions/expenses as if transacted with parties external to the State. They are not presented as transfers. The interfund receivables and payables related to reciprocal interfund activity are classified as receivables and accounts payable on the financial statements.

Interagency transactions have been classified using the above criteria for reciprocal interfund activity.

# **Note 2: Capital Assets**

Capital assets are presented at historical cost or, if not purchased, at acquisition value. When appropriate, straight-line depreciation and amortization have been charged over the shorter of the estimated useful lives of the assets or the lease period.

All capital assets belong to either the Pension Trust Fund or the TRS-Care Fund. Asset and depreciation balances, capitalization thresholds, and depreciable lives for all capital asset classes are shown in the following tables.

Table 2.1: Capitalization of Assets		
Asset Class	Capitalization Threshold	Depreciable Life
Land	\$	
Construction in Progress		
Artwork		
Buildings and Building Improvements	100,000	10-30 years
Furniture and Equipment	5,000	3-12 years
Vehicles, Boats, and Aircraft	5,000	7 years
Leasehold Improvements	100,000	10-22 years
Facilities and Other Improvements	100,000	10-20 years
Internally Generated Computer Software	1,000,000	5 years
Other Computer Software	100,000	5 years
Intangible Right to Use (IRTU) Buildings	100,000	1-9 years
Subscription Assets (SBITA)	500,000	1-5 years

Table 2.2: Capital Asset Activit	у								
Asset Class		Balance 9/1/2023	Adjustmer	nts	Reclasses Complet CIP		Additions	Deletions	Balance 8/31/2024 (Exhibit I)
Non-Depreciable Assets									(2
Land and Land Improvements	\$	7,324,691	\$		\$		\$ 5,508,985	\$	\$ 12,833,676
Construction in Progress		154,552,314					176,896,338		331,448,652
Artwork		124,136							124,136
Total Non-Depreciable Assets	\$	162,001,141	\$	_	\$	_	\$ 182,405,323	\$ _	\$ 344,406,464
Depreciable Assets									
Buildings and Building Improvements	\$	232,518	\$		\$		\$	\$	\$ 232,518
Furniture and Equipment		15,818,641					652,626		16,471,267
Vehicle, Boats, and Aircraft		47,113					69,881		116,994
Leasehold Improvements		3,712,318							3,712,318
Total Capital Assets Depreciated	\$	19,810,590	\$	_	\$	_	\$ 722,507	\$ _	\$ 20,533,097
Accumulated Depreciation									
Buildings and Building Improvements	\$	(837)	\$		\$		\$ (10,040)	\$	\$ (10,877
Furniture and Equipment		(13,353,478)					(1,027,380)		(14,380,858
Vehicles, Boats, and Aircraft		(46,742)					(3,454)		(50,196
Leasehold Improvements		(3,292,642)					(28,007)		(3,320,649
Total Accumulated Depreciation	\$	(16,693,699)	\$	_	\$	_	\$ (1,068,881)	\$ _	\$ (17,762,580
Total Net Depreciable Assets	\$	3,116,891	\$	_	\$	_	\$ (346,374)	\$ _	\$ 2,770,517
Intangible Assets									
Computer Software	\$	78,938,778	\$		\$		\$	\$	\$ 78,938,778
Accumulated Amortization									
Computer Software		(62,055,789)					(4,854,111)		(66,909,900
Total Net Intangible Assets	\$	16,882,989	\$	_	\$	_	\$ (4,854,111)	\$ _	\$ 12,028,878
Intangible RTU Assets									
RTU Buildings and Building Improvements	\$	13,326,549	\$		\$		\$ 4,178,999	\$	\$ 17,505,548
RTU Subscription-Based Information Technology Arrangements (SBITA)		15,648,715					5,121,609	(3,177,059)	17,593,265
Total Intangible RTU Assets	\$	28,975,264	\$	_	\$	_	\$ 9,300,608	\$ (3,177,059)	\$ 35,098,813
Accumulated Amortization									
RTU Buildings and Building Improvements	\$	(5,796,676)	\$		\$		\$ (5,872,215)	\$	\$ (11,668,891
RTU Subscription-Based Information Technology Arrangements (SBITA)		(6,837,411)					(6,724,968)	3,177,059	(10,385,320
Total Accumulated Amortization Intangible RTU Assets	\$	(12,634,087)	\$	_	\$	_	\$ (12,597,183)	\$ 3,177,059	\$ (22,054,211
Total Net RTU Assets	\$	16,341,177	\$	_	\$	_	\$ (3,296,575)	\$ 	\$ 13,044,602
Total Net Capital Assets	\$	198,342,198	\$	_	\$	=	\$ 173,908,263	\$ _	\$ 372,250,461

# **Note 3: Deposits and Investments**

### A. Investment Policy and Target Asset Allocation

The Board of Trustees has the primary fiduciary responsibility for investing TRS trust assets in accordance with Article XVI, Section 67 of the Texas Constitution and with applicable law. The Board adopts the Investment Policy Statement which establishes investment objectives and policy, obtains expert advice and assistance, and oversees the employment of a qualified and competent investment staff (Investment Management Division) and legal staff. The Board also monitors the actions of staff, consultants, and advisors to ensure compliance with its policies. The current Investment Policy Statement has been in effect since September 15, 2023, and there were no significant investment policy changes during the reporting period. For the fiscal year ended August 31, 2024, there were no significant violations of state statute, investment policy, or contractual provisions. The Statement in its entirety can be accessed at www.trs.texas.gov.

The total or overall investment portfolio includes all assets invested by TRS to provide retirement, death, health, and disability benefits administered by the System, and is structured and managed to achieve the following objectives:

- a. Control risk through proper diversification of asset classes and by establishing long-term risk and return expectations; and
- b. As applicable to the pension plan, achieve a long-term rate of return that:
  - Exceeds the assumed actuarial rate of return adopted by the Board;
  - ii. Exceeds the long-term rate of inflation by an annualized 5 percent; and
  - iii. Exceeds the return of the Fund Policy Benchmark.

Categories of permissible investments include cash equivalents, debt securities, private markets, derivative instruments, mutual funds, closed-end funds, publicly traded or Rule 144A assets, and commingled funds. The target asset allocation, long-term expected real rate of return, and expected contribution to long-term portfolio returns by asset class set forth in the Investment Policy Statement is shown as of August 31, 2024.

Asset Class	Target Allocation %**	Long-Term Expected Geometric Real Rate of Return***	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
USA	18.0 %	4.4 %	1.0 %
Non-US Developed	13.0	4.2	0.8
Emerging Markets	9.0	5.2	0.7
Private Equity	14.0	6.7	1.2
Stable Value			
Government Bonds	16.0	1.9	0.4
Stable Value Hedge Funds	5.0	3.0	0.2
Absolute Return*	0.0	4.0	0.0
Real Return			
Real Estate	15.0	6.6	1.2
Energy, Natural Resources & Infrastructure	6.0	5.6	0.4
Commodities	0.0	2.5	0.0
Risk Parity	8.0	4.0	0.4
Asset Allocation Leverage			
Cash	2.0	1.0	0.0
Asset Allocation Leverage	(6.0)	1.3	(0.1)
Inflation Expectation			2.4
Volatility Drag****			(0.7)
Expected Return	100.0 %		7.9 %
*Absolute Return includes Credit Sensitive Investments	i.		
**T			

<sup>\*\*</sup>Target allocations are based on the FY2024 policy model.

For the fiscal year ended August 31, 2024, the annual money-weighted rate of return on pension plan investments was 12.80 percent. The annual money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### **B.** Cash and Deposits

Cash and deposits of the System are maintained in bank accounts and in the State of Texas Treasury. The Treasury invests funds in time deposits, repurchase and reverse repurchase agreements, obligations of the United States government, and obligations of federal credit organizations. The Treasury has an arrangement with financial institutions to collateralize state deposits in excess of depository insurance. As of August 31, 2024, the total carrying amount of the System's bank accounts is \$72,111,154. The bank balance totaled \$72,136,844, and cash on hand totaled \$3,937,969.

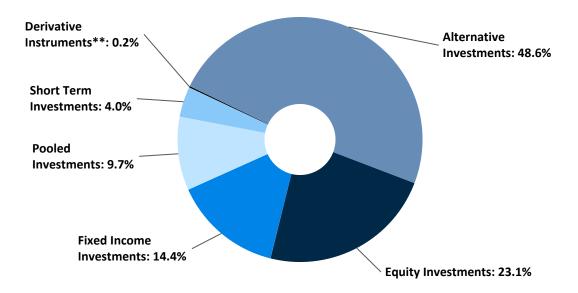
#### C. Investments

The chart below presents net investments of the System (excluding securities lending collateral and obligations) allocated based on investment classifications within the Statement of Fiduciary Net Position as of August 31, 2024.

<sup>\*\*\*</sup>Capital Market Assumptions (CMA) come from 2024 SAA Study CMA Survey (as of 12/31/2023)

<sup>\*\*\*\*</sup>The volatility drag results from the conversion between arithmetic and geometric mean returns.

### Asset Allocation of Investments based on the **Statement of Fiduciary Net Position\***



<sup>\*</sup>An overview of each investment type is provided in Note 3.C. of the Notes to the Financial Statements, including the fair value of each component.

#### **Fair Value Measurement Techniques**

Fair value maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs. A fair value hierarchy prioritizes the inputs to valuation techniques used to measure fair value, assigning the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Fair value inputs are categorized into the following three levels:

- Level 1 Quoted prices (unadjusted) in active markets for identical assets or liabilities that can be accessed at the System's measurement date;
- Level 2 Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly;
- Level 3 Unobservable inputs for an asset or liability.

For investments that do not have a readily determinable fair value and fall outside of the fair value hierarchy, the System establishes fair value by utilizing the Net Asset Value Per Share (NAVPS), or its equivalent, as a practical expedient, provided all of the following criteria are met:

- Fair value is not readily determinable;
- The NAVPS is calculated consistently with the Financial Accounting Standards Board's measurement principles for investment companies (Accounting and Standards Codification Topic 946);
- The NAVPS represents a proportionate share of the net assets to which it is attributed;
- And the NAVPS is provided by the investee.

The System obtains the NAVPS from the most recent capital account statement or audited financial statement issued by a General Partner or Fund Administrator. If either statement's fiscal year-end does not coincide with the

<sup>\*\*</sup>Derivative instruments are reported on a net basis in the chart above. Please refer to Note 3.D. of the Notes to the Financial Statements for more information.

System's fiscal year-end, the NAVPS is adjusted for any distributions or contributions that occur subsequent to the statement's measurement date through the System's fiscal year-end.

#### **Short-Term Investments**

Short-Term Investments include Short-Term Foreign Currency Contracts, Short-Term Investment Funds (STIF), Short-Term Commingled Funds, and Treasury Bills.

Short-Term Foreign Currency Contracts are priced at the spot rate in active markets and valued at Level 1. U.S. Treasury Bills are priced at the last sale price of the primary exchange and valued at Level 1.

The STIF has similar characteristics of a money market fund and governed by SEC Rule 2a-7. It is priced at the NAVPS by the custodian bank, State Street Bank and Trust Company. Short-Term Commingled Funds are valued at the NAVPS by the General Partner or Fund Administrator.

#### **Equity Investments**

Equity Investments include both Domestic and International Equities.

Equities priced at the last sale price in their respective active markets are valued at Level 1.

Equities that are not actively traded and have a stale price as of the System's measurement date are valued at Level 3.

#### **Fixed Income Investments**

Fixed Income Investments include Asset and Mortgage Backed Bonds, Domestic Corporate Bonds, International Corporate Bonds, Sovereign Government Issue Bonds, U.S. Government Agency Bonds, U.S. Treasury Bonds, U.S. Treasury STRIPS, and U.S. TIPS.

U.S. Treasury Bonds priced at the last sale price of the primary exchange are valued at Level 1.

Fixed Income Investments priced using a bid evaluation matrix pricing technique that is based on their relationship to non-proprietary index market quotations, yields, maturities, call features, and ratings are valued at Level 2.

Corporate Bonds priced at Level 3 are valued by a third party.

#### **Alternative Investments**

Alternative Investments include Privately Held Equity, Privately Held Debt, Absolute Return, Hedge Funds, Energy, Natural Resources and Infrastructure, Private Equity, Real Estate, and Risk Parity.

Privately Held Equity and Debt are priced by a third party who uses a guideline market multiples approach and a sum of parts valuation analysis. Therefore, they are valued at Level 3.

All other Alternative Investments are valued at the NAVPS by the General Partners or Fund Administrators.

#### **Derivative Instruments**

Derivative Instruments include Forwards, Futures, Options, Rights, Swaps, and Warrants, and they are either executed on an exchange or in a bilateral deal in an over-the-counter (OTC) market with an International Swaps and Derivatives Association (ISDA) counterparty as a broker.

Derivative Instruments priced at the last sale price in their respective active markets are valued at Level 1.

Derivative Instrument that are valued using a matrix pricing technique that are based on their relationship to benchmark quoted prices are valued at Level 2.

Derivative Instruments that are not actively traded and have a stale price as of the System's measurement date are valued at Level 3.

#### **Pooled Investments**

Pooled Investments include Commingled Equity, Commingled Fixed Income, and Mutual Funds and are priced at the NAVPS by the General Partners or Fund Administrators.

#### **Other Fair Value Measurements**

Invested Securities Lending Collateral is comprised of the reinvested cash collateral received from borrowers in the securities lending program. Securities priced at the last sale price in their respective active markets are valued at Level 1. Securities priced using a bid evaluation matrix pricing technique that is based on their relationships to non-proprietary index market quotations, yields, maturities, call features, and ratings are valued at Level 2. Securities priced at amortized cost and not exchange traded are valued at Level 3. Securities invested in STIF through the System's custodian bank is priced at NAVPS.

Securities Sold Short represent obligations to deliver securities which include Equities and Rights. These obligations are priced at fair value at the last sale price in their respective active markets and valued at Level 1 in the fair value hierarchy.

#### **Fair Value Measurements and Unfunded Commitments**

The recurring fair value measurement of the System as of August 31, 2024 are reported on the following page.

The System manages unfunded capital commitments that it is legally obligated to fund when called by a General Partner. Funding of committed capital occurs over an extended time period and may take several years before the total allocation to each asset class is fully invested. Because an individual investment may begin to return capital to the system prior to the full funding of the system's commitment, the outstanding invested capital of the investment might at times be substantially less than the total commitment. The System's unfunded capital commitment balance is presented as of August 31, 2024. An unfunded capital commitment balance of \$15,776,349 has not yet been allocated to a specific Privately Held Equity Investment as of August 31, 2024.

The System also has agreements with certain General Partners who provide an option to invest in additional investment opportunities offered by these General Partners. As of August 31, 2024, these agreements totaled \$4,198,789,718.

As of August 31, 2024, the System has no plans to sell investments for an amount different from the NAVPS (or its equivalent), and all investments to be sold have been identified.

Table 3.C.1: Fair Value Measure	eme	ent						
Investments and Other Items		Total Fair Value	P	Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)	Ur	Significant nobservable Inputs (Level 3)
Short-Term Investments		Total Fall Value		(Level 1)		(Level 2)		(Level 3)
Short-Term Foreign Currency Contracts	¢	4,707	¢	4,707	¢		\$	
U.S. Treasury Bills	ڔ	1,933,708,190	ڔ	1,933,708,190	ڔ		ڔ	
Total Short-Term Investments	\$	1,933,712,897	ċ	1,933,712,897	Ċ	_	ċ	_
Equity Investments	Ţ	1,533,712,657	Y	1,333,712,037	Y		Ţ	
Domestic Equity	\$	19,771,108,139	\$	19,770,805,123	ς		\$	303,016
International Equity	Υ	32,735,248,210	Ψ	32,654,214,745	~		Υ	81,033,465
Total Equity Investments	\$	52,506,356,349	¢	52,425,019,868	Ġ	_	\$	81,336,481
Fixed Income Investments	7	32,300,330,343	7	32,423,013,000	Υ.		7	01,330,401
Domestic Corporate Bonds	\$	813,734	Ś		\$	813,707	\$	27
Sovereign Government Issue Bonds	Υ	1,460,683,775	Ψ		~	1,460,683,775	Υ	2,
U.S. Treasury Bonds		28,586,664,463		28,586,664,463		1,100,003,773		
U.S. Treasury STRIPS		19,040,720		20,000,001,100		19,040,720		
U.S. TIPS		2,630,646,736				2,630,646,736		
Total Fixed Income Investments	\$	32,697,849,428	Ś	28,586,664,463	Ś	4,111,184,938	Ś	27
Alternative Investments	•	, , ,		. , ,		. , ,	•	
Privately Held Equity	\$	1,259,287,949	\$		\$		\$	1,259,287,949
Total Alternative Investments	\$	1,259,287,949		_		_	\$	1,259,287,949
Derivative Instruments								
Forwards	\$	(36,171,397)	\$		\$	(36,171,397)	\$	
Futures		262,778,928		262,778,928				
Options		(5,726,089)				(5,726,089)		
Rights		518,561		518,556				5
Swaps		152,249,489				152,249,489		
Warrants		5,158,155		5,158,153				2
Total Derivative Instruments	\$	378,807,647	\$	268,455,637	\$	110,352,003	\$	7
Other Fair Value Measurements								
Invested Securities Lending Collateral*	\$	5,273,148,347	\$		\$	2,012,603,341	\$	3,260,545,006
Securities Sold Short		(4,936,316,660)		(4,930,939,714)				(5,376,946)
Total Other Fair Value Measurements	\$	336,831,687	\$	(4,930,939,714)	\$	2,012,603,341	\$	3,255,168,060
Total	\$	89,112,845,957	\$	78,282,913,151	\$	6,234,140,282	\$	4,595,792,524
*Excludes receivables and payables rela	ted	to the Securities Lenc	ling	g Pool.				

Table 3.C.2: Net Asset Value and Unfunded Capital Con	nmitments			
Investments		Net Asset Value Per Share (NAVPS)	Unfunded ( Commitm	
Short-Term Investments				
Short-Term Investment Funds	\$	7,276,101,720	\$	
Total Short-Term Investments	\$	7,276,101,720	\$	_
Alternative Investments				
Absolute Return	\$	6,896,860,773	\$ 3,83	39,613,296
Energy, Natural Resources, and Infrastructure		14,456,309,547	8,3:	10,836,114
Hedge Funds		21,126,362,621	19	3,170,475
Private Equity		32,916,653,676	12,37	73,751,584
Real Estate		29,165,220,268	14,22	24,039,137
Risk Parity		4,895,832,444		
Total Alternative Investments	\$	109,457,239,329	\$ 38,94	11,410,606
Pooled Investments				
Commingled Domestic Equity	\$	8,061,168,159	\$	34,796,357
Commingled Fixed Income		277,223,564		
Commingled International Equity		13,111,414,161		
Domestic Mutual Funds		576,576,309		
Total Pooled Investments	\$	22,026,382,193	\$	34,796,357
Other Fair Value Measurements				
Invested Security Lending Collateral*	\$	3,600,798	\$	
Total Other Fair Value Measurements	\$	3,600,798	\$	_
Total	\$	138,763,324,040	\$ 38,97	76,206,963
*Excludes receivables and payables related to the Securities Lending F	Pool.			

### **Significant Investment Strategies**

The System achieves portfolio diversification by investing in a variety of strategies, geographies, and industry sectors for investments reported at the NAVPS.

### **Absolute Return**

- U.S. Investment Grade Invests in U.S. dollar-denominated investment grade securities.
- U.S. High Yield Invests in U.S. dollar-denominated, high-yield corporate bonds issued in the U.S.
- U.S. Securitized/Structured Invests in bonds backed by securities.

Non-U.S. Developed Fixed Income - Primarily invests in sovereign debt issued by developed countries outside of the U.S.

Emerging Market Debt - Invests in debt issued by corporations or governments in emerging market countries.

Partnerships - Invests in fixed income related portfolios managed by strategic partners.

### **Commingled Equity, Fixed Income, and Mutual Funds**

External Public Total Non-U.S. Developed - Invests in long positions in equity securities as well as certain derivative instruments in non-U.S. developed markets.

External Public Total U.S. - Invests in long positions in equity securities as well as certain derivative instruments in US markets.

External Public Total World Equity - Invests in equity securities in countries represented in the MSCI ACWI Index, as well as certain other global markets. Instruments used include but are not limited to ADRs, swaps, warrants, and other derivative instruments, money market instruments, and currency forwards and/or futures.

External Public Strategic Partnership - Allocations to strategic partners that have a broad mandate to invest in a variety of public markets.

External Public Total Emerging Markets - Invests mainly in equity and equity-related securities traded in the securities markets of newly industrializing countries and emerging markets.

### **Energy, Natural Resources, and Infrastructure**

Energy Diversified - Invests in exploration, production, or distribution of oil, gas and other energy sources.

Infrastructure - Invests in infrastructure projects like roads, railways, ports, airports, telecommunications facilities, etc.

Natural Resources - Invests in companies engaged in extractive practices of commodities, including mining for coal, metallic ore, sand, gravel and oil shale; logging of naturally occurring trees; and drilling for oil and gas.

#### **Hedge Funds**

Commodities and Trends - Trades in a number of debt, equity, foreign exchange and commodity instruments and derivative instrument contracts relating to those instruments, including swaps, indices, forwards, futures and option contracts.

Equity Market Neutral - Seeks to exploit differences in stock prices by being long and short in stocks within the same sector, industry, market capitalization, country, etc.

Event Driven - Seeks to exploit pricing inefficiencies that may occur before or after a corporate event, such as an earnings call, bankruptcy, merger, acquisition, or spinoff.

Fixed Income - Assumes opposing positions in fixed income products to take advantage of small price discrepancies while limiting interest rate risk.

Long Short Equity - Involves buying long equities that are expected to increase in value and selling short equities that are expected to decrease in value.

Macro and Volatility - Invests in instruments whose prices fluctuate based on the changes in economic policies, along with the flow of capital around the globe.

Multi-Strategy - Engages in a variety of investment strategies with the objective to smooth returns, reduce volatility, and decrease asset-class and single-strategy risks. Strategies adopted in a multi-strategy fund may include, but are not limited to, convertible bond arbitrage, equity long/short, statistical arbitrage and merger arbitrage.

Other - Trades in a broad range of instruments.

Reinsurance - Provides property catastrophe and specialty reinsurance coverages to insurers and reinsurers on a worldwide basis.

### **Private Equity**

Buyouts - Acquires shares of a company to gain a controlling interest.

Credit/Special Situations - Invests and trades in public and private debt obligations or equity securities or other indebtedness of companies undergoing financial distress, a turn-around in business operations, or companies which management believes are undervalued because of a discrete extraordinary event.

Emerging Managers - Trades in a broad range of instruments with emerging managers.

Venture/Growth Equity - Invests in companies with potential for significant growth.

#### **Real Estate**

Core - Invests in stable, fully leased, multi-tenant properties typically within strong, diversified metropolitan markets.

Emerging Managers - Trades in a broad range of instruments with emerging managers.

Opportunistic - Targets underperforming and/or under managed properties, or properties that are temporarily depressed in value.

Other - Trades in a broad range of instruments.

REIT - Invests in companies that own or finance income-producing real estate.

Special Situations - Typically provides both equity and debt capital to distressed properties.

Value Added - Involves buying a property, improving it in some way, and selling it at an opportune time for gain. Properties are considered value added when they exhibit management or operational problems, require physical improvement, and/or suffer from capital constraints.

#### **Risk Parity**

Targets specific levels of risk to certain factors and/or assets in order to achieve increased portfolio diversification.

### **Short-Term Investment and Commingled Funds**

Invests in highly liquid short-term (cash-like) funds.

#### Redemptions

The System's Hedge Funds, Commingled Domestic Equity, and Commingled International Equity are subject to redemption restrictions that constrain the System's ability to redeem these types of Alternative and Pooled Investments. As of August 31, 2024 the redemption frequency, redemption notice period, redemption restrictions, such as lockups and gates, and an estimate of the eventual lapse of those lockups where applicable are reported in the following table.

Tal	ble 3.C.3: R	edemptions a	and Terms		
Fair	r Value	Redemption Frequency	Redemption Notice Period	Redemption Restrictions	Redemption Lockup Lapse
\$	2,488,716,650	NA	NA	NA	NA
	31,665,178	Daily	5 days	NA	NA
	3,658,878,750	Monthly	10 to 30 Days	NA	NA
	737,453,501	Quarterly	3 Months	Investor Level Gate 16.66%; Soft Lockup 0-12 Months	Lapsed
	45,665,605	Quarterly	45 Days	NA	NA
	726,497,170	Quarterly	60 Days	Investor Level Gate 12.5% & 25%	NA
	372,291,305	Two Years	105 Days	NA	NA
\$	8,061,168,159	Total Commingle	ed Domestic Equity		
\$	1,543,959,046	NA	NA	NA	NA
	68,742,743	Daily	1 to 30 Days	NA	NA
	1,685,833,723	Fortnightly	9 Days	Fund Level Gate 30%	NA
	6,232,211,845	Monthly	6 to 30 Days	NA	NA
	693,761,953	Monthly	20 Days	Soft Lockup 0-12 Months	Lapsed
	125,054,509	Monthly	30 Days	Soft Lockup 0-24 Months	9/2/2025
	365,049,580	Monthly	90 Days	Investor Level Gate 20%; Soft Lockup 0-36 Months	4/2/2026
	513,351,675	Quarterly	60 Days	Investor Level Gate 25%	NA
	1,135,862,050	Annually	90 Days	Hard Lockup 24 Months	Lapsed
	747,587,037	Three Years	45 Days	Hard Lockup 36 Months	Lapsed
\$	13,111,414,161	Total Commingle	ed International Equity		

Tak	ole 3.C.3: R	edemptions an	d Terms (Continued)		
Fair	Value	Redemption Frequency	Redemption Notice Period	Redemption Restrictions	Redemption Lockup Lapse
\$	237,090,895	NA	NA	NA	NA
	30,051,186	Daily	1 Day	NA	NA
	769,915,319	Fortnightly	7 Days	NA	NA
	2,922,441,366	Monthly	5 to 30 Days	NA	NA
	466,327,573	Monthly	33 Days	Fund Level Gate 10%	NA
	345,153,600	Monthly	90 Days	Investor Level Gate 25%	NA
	131,696,119	Monthly	90 Days	Soft Lockup 0-12 Months	Lapsed
	548,138,302	Monthly	65 to 90 Days	Hard Lockup 12 to 24 Months	Lapsed
	266,208,613	Monthly	30 Days	Investor Level Gate 33.33%; Soft Lockup 0-12 Months	Lapsed
	27,082,523	Monthly	60 Days	Investor Level Gate 25%; Hard Lockup 12 Months	Lapsed
	1,793,544,873	Quarterly	45 Days to 180 Days	NA	NA
	5,778,380,945	Quarterly	45 to 90 Days	Investor Level Gate 5% to 25%	NA
	700,415,733	Quarterly	60 Days	Investor Level Gate 25%; Fund Level Gate 10%	NA
	1,275,515,925	Quarterly	30 to 90 Days	Investor Level Gate 8.33% to 25%; Hard Lockup 0 to 24 Months	Lapsed
	899,673,089	Quarterly	45 to 90 Days	Investor Level Gate 25%; Soft Lockup 0-24 Months	Lapsed
	231,517,716	Quarterly	60 Days	Fund Level Gate 25%; Soft Lockup 12 Months	Lapsed
	60,961,640	Quarterly	60 Days	Hard Lockup 36 Months	Lapsed
	738,098,467	Quarterly	60 to 65 Days	Investor Level Gate 25%; Fund Level Gate 20% to 25%; Hard Lockup 12 Months	Lapsed
	718,292,532	Quarterly	65 Days	Investor Level Gate 25%; Fund Level Gate 25%; Hard Lockup 12 Months	10/2/2025
	31,247,685	Quarterly	90 Days	Investor Level Gate 25%; Hard Lockup 12 Months	4/1/2025
	458,508,835	Semiannually	2 Months	NA	NA
	546,058,417	Semiannually	60 Days	Investor Level Gate 12.5%; Fund Level Gate 10%	NA
	698,321,839	Semiannually	90 Days	Investor Level Gate 16.67%; Hard Lockup 12 Months	Lapsed
	627,289,675	Annually	90 Days	NA	NA
	640,573,453	Annually/Illiquid	10 Months	Investor Level Gate 50%; Fund Level Gate 25%; Hard Lockup 12 Months	Lapsed
	101,410,000	Annually	91 to 93 Days	Hard Lockup 1 Year	8/15/2025
	80,241,054	Three Years	90 Days	Investor Level Gate 12.5%; Hard Lockup 36 Months	Lapsed
	2,205,247	Illiquid	NA	Investor Level Gate 20%	NA
\$	21,126,362,621	Total Hedge Funds			
\$	277,223,564	NA	NA	NA	NA
\$	277,223,564	Total Commingled	Fixed Income		

#### Liquidations

The System receives distributions through the liquidation of the underlying assets of the investees for a majority of its Alternative Investments since these investments can never be redeemed with the investees. The following table discloses the System's estimate of the period over which the underlying assets are expected to be liquidated by the investees as of August 31, 2024.

Table 3.C.4: A	Iternative Investn	nents Liquidatio	n Periods			
Investment Type	Less than 1 Year	1-5 Years	6-10 Years	Greater than 10 Years	N/A	Total
Absolute Return	\$ 1,630,941,310	\$ 3,135,992,430	\$ 1,245,276,611	\$ 694,060,945	\$ 190,589,477	\$ 6,896,860,773
Energy, Natural Resources, and Infrastructure	3,125,496,905	3,533,002,992	5,700,844,956	2,044,082,789	52,881,905	14,456,309,547
Hedge Funds			148,871,628		20,977,490,993	21,126,362,621
Private Equity	4,809,385,554	14,681,696,064	11,328,163,317	1,987,237,505	110,171,236	32,916,653,676
Privately Held Equity					1,259,287,949	1,259,287,949
Real Estate	4,217,765,695	8,988,150,464	6,992,765,744	8,967,155,219	(616,854)	29,165,220,268
Risk Parity					4,895,832,444	4,895,832,444
Total	\$ 13,783,589,464	\$ 30,338,841,950	\$ 25,415,922,256	\$ 13,692,536,458	\$ 27,485,637,150	\$110,716,527,278

#### **D.** Derivative Instruments

Derivative instruments are used to efficiently manage and reduce the risk of the overall investment portfolio. Through the use of derivative instruments, the risks that are bound together in traditional cash market investments can be separated and managed independently. Derivative Instruments are classified as Investments on the Statement of Fiduciary Net Position, and the changes in their fair value are classified as Investment Revenue on the Statement of Changes in Fiduciary Net Position. The fair value, changes in fair value, and notional value of the System's Derivative Instruments, classified by derivative instrument type, are displayed in the following table as of August 31, 2024.

The System's over-the counter (OTC) Derivative Instruments include contingent features that require the System to post collateral in the event that the fair value surpasses a specified contractual threshold. The aggregate fair value of all Derivative Instruments with these collateral posting provisions is \$81,708,296, and as of August 31, 2024, the System has posted \$234,875,487 in collateral. At August 31, 2024, the System has not triggered any events that would require the posting of additional collateral to its counterparties.

Table 3.D.1: Derivative Instruments			
Fiduciary Funds Derivative Instruments	Fair Value	Change in Fair Value Gain/(Loss)	Notional Value
Forwards			
FX Forwards	\$ (36,171,397)	\$ (38,635,794)	\$ 6,311,879,743
Total Forwards	\$ (36,171,397)	\$ (38,635,794)	
Futures			
Commodity Futures	\$ (46,009,498)	\$ 61,347,822	\$ 2,596,414,139
Fixed Income Futures	(8,503,873)	95,565,925	8,761,794,073
Foreign Currency Futures		(33,355)	
Index Futures	317,292,299	1,642,985,372	14,153,489,550
Total Futures	\$ 262,778,928	\$ 1,799,865,764	
Options			
Equity Options	\$ _	\$ 21,976,688	\$ -
Index Options	(5,726,089)	105,075,900	(19,308,706)
Total Options	\$ (5,726,089)	\$ 127,052,588	
Rights			
Rights	\$ 518,561	\$ 1,316,316	\$ 123,034
Total Rights	\$ 518,561	\$ 1,316,316	
Swaps			
Credit Default Swaps	\$ 28,643,708	\$ 24,430,559	\$ 699,797,740
Interest Rate Swaps		3,339,406	
Total Return Swaps	123,605,781	958,553,087	5,601,918,771
Total Swaps	\$ 152,249,489	\$ 986,323,052	
Warrants			
Warrants	\$ 5,158,155	\$ (1,307,922)	\$ 751,263
Total Warrants	\$ 5,158,155	\$ (1,307,922)	
Total	\$ 378,807,647	\$ 2,874,614,004	

#### **E. Securities Lending**

The System is authorized by Section 825.303, Govt Code, to lend securities in accordance with the Securities Lending Policy which was amended on December 9, 2022 and adopted by the Board of Trustees and as required by statute. The amendment provides an alternative source of Trust financing that will be used in accordance with the system's Investment Policy Statement. The system's custodian and lending agent, State Street Bank and Trust Company, administers the securities lending program for domestic and international equity and fixed income securities. TRS securities held by a prime broker are not eligible for securities lending by the prime broker. The Securities Lending Policy can be accessed at <a href="www.trs.texas.gov">www.trs.texas.gov</a>. There were no significant policy violations during the fiscal year.

Collateral received from borrowers is delivered to the lending agent in the form of cash or government securities eligible for book entry in either the Federal Reserve system or the Participants Trust Company, or their respective successors. The initial collateral delivered to secure a loan of domestic securities must have a fair value of at least 102 percent of the initial fair value of domestic loaned securities and at least 105 percent of the initial fair value of international loaned securities. Collateral is marked to market daily. If, while the loan is outstanding, the current fair value of the collateral initially delivered is less than 100 percent of the current fair value of the loaned domestic equity securities, international sovereign debts, and non-U.S. corporate debt securities, or less than 103 percent of the current fair value of the international equity securities, the lending agent must require the borrower to deliver additional collateral to restore the value to 102 percent or 105 percent of the current fair value of the loaned securities for domestic or international securities, respectively. The system is authorized to

invest cash collateral in the following types of instruments: U.S. government securities or U.S. governmentsponsored enterprise (GSE) securities, money market instruments, repurchase agreements, fixed or floating rate debt obligations, and derivative instruments.

The securities lending contracts require the custodian to indemnify the system against loss resulting from borrower default or failure of the agent to properly execute its responsibilities under the lending agreement as required by Section 825.303(b)(3), Govt Code. Non-cash collateral cannot be pledged or sold unless the borrower defaults. All securities loans can be terminated on demand by the System or the borrower, and there are no restrictions on the amount of loans that can be made. During the fiscal year, there were no borrower or custodian default losses, and no recovery of prior-period losses.

The par value, dollar-weighted average maturity of the collective cash collateral investment portfolio may not exceed 120 days. The expected final maturity of any individual fixed-rate instrument or floating-rate instrument may not exceed 37 months based on settlement date. As of August 31, 2024, the maturities of the investments made with cash collateral generally match the maturities of their securities loans, with the weighted average maturity of the invested cash collateral at 20.82 days, and the weighted average term of all securities on loan at 5 days.

As of August 31, 2024, the system reported Invested Securities Lending Collateral worth \$5,276,749,145. The system holds \$5,282,903,868 in cash collateral and \$711,204,423 in non-cash collateral. Securities on loan totaled \$7,625,327,729, which included \$1,800,362,844 lent to the lending agent. Securities on loan include investments in Domestic Equities, International Equities, and U.S. Treasury Bonds.

#### F. Deposit and Investment Risk Factors

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the System will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

#### **Deposits**

The System does not have a formal deposit policy for custodial credit risk. Deposits held at the State of Texas Treasury are not subject to custodial credit risk since the Treasury holds collateral in the System's name in excess of depository insurance. Deposits held in bank accounts in excess of depository insurance are uninsured and uncollateralized. As of August 31, 2024, \$71,069,441 and £42,834 of the System's bank balance was uninsured and uncollateralized.

#### Investments

The System has contracted with State Street Bank and Trust Company and Goldman Sachs to serve as custodians for the System's investments. The System does not have a formal investment policy for custodial credit risk. As of August 31, 2024, the Short-Term Investment Fund is held by the custodian in a 2a-7 like investment pool not evidenced by a security and is not exposed to custodial credit risk. These securities are held in the name of the system by the custodian. All other investments are registered in the name of the Teachers Retirement System of Texas or in the name of the System's custodian.

#### **Securities Lending**

The System does not have a formal investment policy for custodial credit risk for its securities lending program. The System reinvests all cash collateral received in an unrated cash collateral pool held by the System's securities lending agent and is, therefore, not exposed to custodial credit risk. Since non-cash collateral is not reported on the balance sheet, it is exposed to custodial credit risk, as is the related underlying securities on loan. The following table shows the underlying securities for the non-cash collateral loans, which are held by the counterparty, the securities lending agent, but not in the System's name and are not insured as of August 31, 2024.

Table 3.F.1: Securities Lending Custodial Credit Risk (Excluding Cash)										
Investment Type	_	ecurities on an Fair Value	Co	Non-Cash Ilateral Value						
Domestic Equity	\$	259,114,336	\$	259,940,039						
International Equity		444,464,574		451,264,384						
Total	\$	703,578,910	\$	711,204,423						

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

#### **Investments**

The System does not have a formal credit risk policy for its investments. The credit rating and fair value of the System's Fixed Income Investments as of August 31, 2024 is disclosed in the following table. The investments were rated according to categories from Standard & Poor's and Moody's ratings, whichever is lower. NR represents unrated securities. WR represents the removal of a rating on either an obligation or an issuer due to inadequate information, bankruptcy, reorganization, liquidation, or maturity of obligation.

Credit ratings of U.S. Treasuries, U.S. Treasury STRIPS, and U.S. TIPS are not disclosed since these investments are explicitly guaranteed by the U.S. Government. The System's Short-Term Investment Funds and Short-Term Commingled Funds are unrated.

Table 3.F.2:	Cred	Credit Risk: Fixed Income Credit Rating										
	Fixed	Fixed Income Investment Type										
Rating	Cor	mestic porate onds	G	Sovereign Sovernment Soue Bonds		Total						
AAA/Aaa	\$		\$	236,865,080	\$	236,865,080						
AA/Aa2				126,675,566		126,675,566						
AA-/Aa3				716,256,398		716,256,398						
BBB-/Baa3				162,352,723		162,352,723						
NR		813,734		218,534,008		219,347,742						
Total	\$	813,734	\$ :	1,460,683,775	\$	1,461,497,509						

#### **Derivative Instruments**

The maximum allowable unsecured counter-party exposure for over-the-counter (OTC) derivative instrument transactions is \$500 million, based on the total net fair value of all OTC positions held with each counterparty. The total counterparty exposure for each counterparty, including the collateralized portions of these agreements, may not exceed 5 percent of the System's total fund fair value. The minimum credit rating, based on a Nationally Recognized Statistical Rating Organization (NRSRO), must be rated at least A- or better at the inception of the contract. For any counterparty that experiences deterioration in credit quality that results in a NRSRO rating below the A- level, subsequent to the inception of transaction, additional eligible collateral may be posted, or the transaction may be terminated. All OTC derivative instruments must be governed by an International Swaps and Derivatives Association (ISDA) Master Agreement and Credit Support Annex or, if centrally cleared by clearing agreements, the close-out netting provisions and collateralization provisions must be included.

The following table discloses the net Derivative Instruments exposure to credit risk by counterparty and their corresponding credit rating by each of the Big Three credit rating agencies as of August 31, 2024.

The aggregate fair value of Derivative Instruments in asset positions as of August 31, 2024, was \$227,182,262, which represents the maximum amount of loss due to credit risk that would be recognized if all counterparties failed to perform as contracted. The exposure is reduced by \$151,377,509 of collateral held and \$71,399,794 of liabilities included in netting arrangements with those counterparties, resulting in a net exposure to credit risk of \$4,404,959.

Collateral held by the System in its custodial accounts are not available for use in any other purposes. If any, this collateral has been excluded from the Statement of Net Position as it does not represent an asset to the System. Additional collateral of \$65,797,463 is held by the System and under the terms of the related ISDAs, may be rehypothecated by the System. Depending on the nature of the collateral held and the ability rehypothecate the collateral, this balance is included within short-term investments within the Statement of Net Position, and is offset by a related Collateral Obligations liability.

The System's net exposure to credit risk is limited to 5 percent of the fair value of the system's total fund value. Significant concentrations of net exposure to credit risk existed, but the net exposure for the counterparty did not surpass 5 percent of the System's total fund fair value. As of August 31, 2024, the credit risk exposure related to derivative counterparty is summarized in the following table.

Table 3.F.3: Credit Risk: Derivative Counterparty											
Counterparty	Ne	t Exposure	Percentage of Net Exposure	S&P Rating	Fitch Rating	Moody's Rating					
BNP Paribas SA	\$	2,797,995	64 %	A+	A+	Aa3					
State Street Bank and Trust Company		588,253	13	AA-	AA	Aa3					
UBS AG		1,018,711	23	A+	A+	Aa2					
Total	\$	4,404,959	100 %								

#### **Reverse Repurchase Agreements**

TRS held \$20,005,277,339 in reverse repurchase agreements at August 31, 2024. The System's Investment Policy Statement permits TRS to enter into reverse repurchase agreements, that is, a sale of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities underlying reverse repurchase agreements normally exceeds the cash received, providing counterparties a margin against a decline in fair value of the securities. If a counterparty defaults on its obligations to resell these securities to TRS or provide securities or cash of equal value, the System would suffer an economic loss equal to the difference between the fair value plus accrued interest of the underlying securities and the agreement obligation, including accrued interest. No losses were recognized during the year due to default by counterparties to reverse repurchase agreements.

The counterparty limits for reverse repurchase transactions and tri-party reverse repurchase transactions may not exceed 5 percent of the System's total fund fair value, unless the transactions are covered by a third-party indemnification agreement by an organization that bears a long-term NRSRO credit rating of A- or better and is enhanced by acceptable collateral. Each repurchase agreement will be entered into under the Public Securities Association (PSA) and International Securities Market Association (ISMA) Global Master Repurchase Agreement. Each ISDA Master Agreement must also include a table that delineates the excess purchased securities margin (haircut) required, based on the collateral type, duration, and credit quality. There were no significant policy violations during the fiscal year. The System's counterparty credit exposure for reverse repurchase agreements at August 31, 2024 is summarized in the following table.

	Fair	r Value of Collateral	Ca	ash and Interest Due to	
		d by Counterparty*	C	Counterparty*	Net Credit Risk
Counterparty - Term Agreements					
California Public Employees' Retirement System	\$	102,662,260	\$	100,515,207	\$ 2,147,053
Goldman Sachs & Co., LLC		1,698,599,475		1,681,981,174	16,618,301
JP Morgan Securities, LLC		4,178,567,137		4,156,839,924	21,727,213
Morgan Stanley		512,979,110		507,875,748	5,103,362
Nomura Securities International, Inc.		1,157,578,465		1,138,991,095	18,587,370
Canadian Imperial Bank of Commerce		768,427,480		760,530,230	7,897,250
RBC Dominion Securities, Inc.		1,502,702,403		1,501,865,757	836,646
Texas Treasury Safekeeping Trust Company		1,367,461,773		1,357,970,594	9,491,179
Total Term Reverse Repurchase Agreements	\$	11,288,978,103	\$	11,206,569,729	\$ 82,408,374
Counterparty - Overnight Agreements					
State Street Bank & Trust Company	\$	404,876,698	\$	400,318,127	\$ 4,558,571
JP Morgan Securities, LLC		393,904,018		388,000,358	5,903,660
Bank of New York Mellon		1,318,813,859		1,301,202,413	17,611,446
Invesco		1,540,563,553		1,487,069,161	53,494,392
Total Overnight Reverse Repurchase Agreements	\$	3,658,158,128	\$	3,576,590,059	\$ 81,568,069
Total Reverse Repurchase Agreements*	\$	14,947,136,231	\$	14,783,159,788	\$ 163,976,443
*Includes accrued interest.					

The cash proceeds from reverse repurchase agreements are reinvested by the System. Purchases made with the proceeds of reverse repurchase agreements are not necessarily restricted to certain investment types or maturities. The cash due to counterparties resulting from reverse repurchase agreements is reported as "Obligation Under Reverse Repurchase Agreements" and the interest due to counterparties is included in "Investment Payables" on the Statement of Fiduciary Net Position. The underlying assets, as well as the reinvested proceeds, are reported in the "Investments at Fair Value" section on the Statement of Fiduciary Net Position.

#### **Securities Lending**

Instruments having a maturity at the time of purchase of less than 13 months must be rated in one of the two highest short-term ratings categories of the following Nationally Recognized Statistical Ratings Organizations (NRSRO) - Moody's, Standard & Poor's, Fitch or Morningstar DBRS - or be considered by the Board of Trustees to be of comparable quality. Instruments having a maturity at the time of purchase greater than 13 months must be rated at the time of purchase within the highest major, long-term rating category of an NRSRO (e.g., Moody's A3 or Standard & Poor's A-), or, if unrated, be determined to be of comparable quality by the Board of Trustees. As of August 31, 2024, there was no credit risk exposure because the amounts owed to borrowers exceeded the amounts owed to the system.

## **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

#### **Investments**

The System does not have a formal interest rate risk policy for its investments. The following table presents the fair value and the weighted effective duration rate for the System's Fixed Income Investments that are subject to interest rate risk as of August 31, 2024.

Table 3.F.5: Interest Rate Risk: Fixed Income Weighted Effective Duration Rate											
Fixed Income Investment Type Fair Value Weighted Effective Duration											
Domestic Corporate Bonds	\$	813,734	0.01								
U.S. Treasury STRIPS		19,040,720	15.05								
U.S. Treasury Bonds		28,586,664,463	15.00								
Sovereign Government Issue Bonds		1,460,683,775	9.87								
U.S. TIPS		2,630,646,736	6.89								
Total	\$	32,697,849,428	14.12								

#### **Derivative Instruments**

The System does not have a formal interest rate risk policy for its Derivative instruments. The System's investments in Swaps are highly sensitive to interest rate changes because they are based on fluctuating Interbank Offered Rates.

As the Rates fluctuate, the total expected cash flows will fluctuate. The reference rates, embedded options, fair value, and notional value of the system's Interest Rate and Return Swaps that are exposed to interest rate risk, as of August 31, 2024, are presented in the following table.

Table 3.F.6: Interest Rate Risk: Derivative Instruments by Maturities										
	Investment Maturities (in Years)									
Reference Rate & Embedded Options		Fair Value	Less than 1	1-5	Notional Value					
Total Return Swaps										
Receive Variable 00-Month BBSW, Pay Equity	\$	(106,106) \$	\$	(106,106)	\$ (1,290,358)					
Receive Variable 00-Month FEDL, Pay Equity		(82,775)	(82,775)		(5,992,869)					
Receive Variable 12-Month FEDL, Pay Equity		(1,006,476)		(1,006,476)	(30,473,291)					
Receive Variable 12-Month OBFR, Pay Equity		(56,541)	(48,437)	(8,104)	(5,344,863)					
Receive Equity, Pay Variable 12-Month FEDL		2,918,811	2,797,910	120,901	222,257,353					
Receive Equity, Pay Variable 12-Month SOFR		37,576,112	37,576,112		2,726,799,069					
Receive Equity, Pay Variable 00-Month FEDL		504,781	287,917	216,864	15,516,193					
Receive Variable 12-Month SOFR, Pay Equity		(41,142,182)	(41,142,182)		(1,924,406,430)					
Receive Variable 00-month SOFR, Pay Equity		1,380,996	1,380,996		(58,000,000)					
Receive Variable 00-month FEDL, Pay Equity		(531,529)	(196,201)	(335,328)	(58,664,509)					
Receive Equity, Pay Variable 01-Month HIBOR		4,325,809	4,325,809		23,449,844					
Receive Equity, Pay Variable 00-Month SOFR		6,961,480	6,961,480		83,291,150					
Receive Variable 01-Month BBSW, Pay Equity		(4,328,851)	(4,328,851)		(29,276,907)					
Total	\$	6,413,529 \$	7,531,778 \$	(1,118,249)						

#### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit or an investment. The System does not have a formal deposit policy for foreign currency risk. The risk of holding investments in foreign currency is managed by applying currency hedge ratios to the system's public markets and private markets non-dollar exposures. Each currency hedge ratio is the percentage of aggregate, non-dollar currency exposure to be passively hedged, and the hedging horizon is intermediate (one to three years). The System's exposure to foreign currency risk as of August 31, 2024 is presented in the following table.

<b>Table 3.F.7:</b>	Foreign Cu	rrency Risk						
Currency by Country	Cash	Alternative Investments	Derivative Instruments*	Equity Investments*	Fixed Income Investments	Pooled Investments	Short-Term Investments	Total
Australia Dollar	\$ 56,957,793	\$	\$ 14,727,407	\$ 1,032,726,314	\$ 235,962,284	\$	\$ (7,755) \$	1,340,366,043
Brazil Real	23,648,708		(167,530)	497,761,968			46,793	521,289,939
Canada Dollar	(38,825,075)		6,813,526	1,762,976,977	77,630		369,140	1,731,412,198
Chile Peso	382,528		213,995	29,192,824			(344)	29,789,003
China Yuan Renminbi	(21,345,300)		9,955	163,888,619				142,553,274
China Yuan Renminbi Offshore	21,689,285		104,713					21,793,998
Colombia Peso	(15,402,169)		38,946	5,422,819				(9,940,404)
Czech Republic			•					
Koruna	102,780		(386,395)	12,231,917			(143)	11,948,159
Denmark Krone	10,417,653		(3,148)	585,741,316			(31,410)	596,124,411
Egypt Pound	(66,301)			6,614,735				6,548,434
Euro Member Countries	132,150,252	5,338,002,631	38,838,989	5,148,205,574	428,789,379	1,135,862,050	(225,679)	12,221,623,196
Hong Kong Dollar	11,124,916		5,312,053	1,186,511,718			1,432	1,202,950,119
Hungary Forint			(173,214)	20,792,088			(531)	20,618,343
India Rupee	12,206,772		(899)	2,730,063,650			(23,389)	2,742,246,134
Indonesia Rupiah	17,462,757		35,942	377,141,778			(5,589)	394,634,888
Israel Shekel	2,727,290		(147)	36,861,685			(155)	39,588,673
Japan Yen	95,418,428		802,089	4,005,898,311			(9,606)	4,102,109,222
Korea (South) Won	33,377,619		1,213,684	1,557,324,061				1,591,915,364
Kuwait Dinar				48,435,262			(906)	48,434,356
Malaysia Ringgit	3,956,421		(4,351)	151,306,214			15,777	155,274,061
Mexico Peso	384,170		130,523	289,118,196			(10,560)	289,622,329
New Zealand Dollar	(1,062,792)		(1,250,816)	9,922,692			(5,064)	7,604,020
Norway Krone	615,508		1,878,720	75,803,767			60,608	78,358,603
Philippines Peso	673,816		(389,251)	34,888,074			(1,878)	35,170,761
Poland Zloty	1,997,358		5,172	117,801,334			1,062	119,804,926
Qatar Riyal	28,851			83,273,317			(804)	83,301,364
Romania New Leu			(52,075)					(52,075)
Saudi Arabia Riyal	17,032,984		518,556	499,530,313			(58)	517,081,795
Singapore Dollar	13,210,343		404,916	221,100,306			491	234,716,056
South Africa Rand	(1,995,386)		1,376,263	413,093,660			(12,359)	412,462,178
Sweden Krona	2,119,869		6,956,135	325,455,176			(46,812)	334,484,368
Switzerland Franc	51,272,190		(3,022,930)	997,896,746			23,191	1,046,169,197
Taiwan New Dollar	7,564,729		(248,372)	2,220,024,367			3,391	2,227,344,115
Thailand Baht	5,082,189		22,269	192,749,192			(28,033)	197,825,617
Tunisia Dinar			5					5
Turkey Lira	14		271,457	51,573,970			128	51,845,569

<b>Table 3.F.7:</b>	Foreign Cu	rrency Risk (	Continued)						
Currency by Country	Cash	Alternative Investments	Derivative Instruments*	Equity Investments*	Fixed Income Investments	Pooled Investments	Short-Term Investments	Total	
United Arab Emirates Dirham	589,199			129,119,199			(100)	129,708,298	
United Kingdom Pound	3,999,171	946,384,850	(8,177,849)	2,755,186,422	795,932,112		(106,132)	4,493,218,574	
Vietnamese Dong				2,699,313				2,699,313	
Total	\$447,496,570	\$6,284,387,481	\$ 65,798,338	\$27,778,333,874	\$1,460,761,405	\$1,135,862,050	\$ 4,706	\$ 37,172,644,424	
*Derivative and Equity Investments are net of securities sold short (Other Fair Value Investments).									

## **Note 4: Employee Compensable Leave**

Salary costs related to an employee's right to be compensated for leave balances are accrued as an expense in the period in which the services are rendered. Accumulated compensable leave liabilities are reported in the Statement of Fiduciary Net Position for the Pension and Other Post-Employment Benefits Trust Funds and in the Statement of Net Position for the Proprietary Funds.

## Note 5: Leases/SBITAs

#### Leases

The System has entered into various non-cancelable lease agreements to secure facilities for its operations, including office space in London, England through the Teacher Retirement Investment Company (TRICOT), a regional office in El Paso, and a sale-leaseback transaction related to its former headquarters. These agreements have terms that will expire in various years through 2029. In accordance with GASB Statement No. 87, Leases, the System recognizes right-to-use assets and lease liabilities based on the present value of expected payments over the lease term of the respective leases. The expected payments are discounted using the interest rate charged on the lease, if available, or are otherwise discounted using an estimated incremental borrowing rate. The System uses guidance from the State of Texas Comptroller's Office in determining the interest rate by which expected payments should be discounted when it was not stated in the lease agreement. The System does not have any leases featuring payments tied to an index or market rate or any leases subject to a residual value guarantee. See Note 2 - Capital Assets for information on leased assets and associated accumulated amortization.

## Sale-leaseback on Headquarters

On October 4, 2022, the System entered into a sale-leaseback transaction on its Red River headquarters. The initial leaseback term was structured for two years with an additional one-year renewal option. Subsequently, an amended lease agreement extended the lease term through December 31, 2024, with five additional renewal option periods, the final option period ending on November 30, 2025.

The initial lease agreement included off-market terms stating that the System shall not pay base rent during the lease period, but it shall cover its proportionate share of real estate taxes and operating expenses. Under the amended lease agreement, the System was not required to pay its proportionate share of taxes and landlord expenses for the fourth quarter of calendar year 2024.

As defined under GASB 87, a sale-leaseback transaction is considered to have off-market terms if there is a significant difference between the present value of the contractual lease payments and the estimated present value of what the lease payments for that asset would be at the market price. Accordingly, the System estimated the fair market value for rent at \$28 per square foot, relying on an appraisal report conducted before the sale. The economic substance of the amended lease transaction was recognized by calculating the fair market value for rent based on total rentable square footage of 198,972, resulting in a right-to-use asset of \$15,321,000.

Additionally, the sale transaction resulted in an adjusted gain of \$105,773,666, being systematically amortized over the amended term of the leaseback. As of August 31, 2024, a portion of the gain of \$27,156,818 was recognized as an inflow of resources and \$32,052,626 remained as a deferred inflow of resources.

## **Subscription-Based Information Technology Arrangements (SBITAs)**

The System has entered into certain non-cancelable subscription-based information technology arrangements to support its operations, including investment management tools, compliance and reporting solutions, due diligence and deal management platforms, and analytic reporting software. The subscriptions expire at various dates through 2028. In accordance with GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), the System records right-to-use assets and subscription liabilities based on the present value of expected payments over the subscription term of the respective software. The expected payments are discounted using an estimated incremental borrowing rate. The System uses guidance from the State of Texas Comptroller's Office in determining the interest rate by which expected payments should be discounted when it was not stated in the subscription agreement. Of these subscriptions, some arrangements call for payments that are partially or completely variable and therefore were not included in the right-to-use asset or lease liabilities. These variable subscription payments are derived from use of the underlying IT asset or number of user seats. The System recognized a total of \$9,880,916 as expenses from these variable payments for the year ended August 31, 2024. See Note 2 - Capital Assets for information on subscription assets and associated accumulated amortization.

Future commitments for leases and software subscriptions having remaining terms in excess of one year as of August 31, 2024 were as follows:

<b>Table 5.1:</b>	Le	Lease and Subscription Based Obligations										
	Building & Building Improvements Lease							-		sed Information rgements (SBIT		. ~ .
Fiscal Year		Principal		Interest	N	Total Future Minimum Lease Payments		Principal		Interest		Total Future Minimum Subscription Payments
2025	\$	288,706	\$	12,760	\$	301,466	\$	3,755,261	\$	155,403	\$	3,910,664
2026		291,900		9,566		301,466		1,317,767		173,359		1,491,126
2027		232,317		6,450		238,767		990,217		63,704		1,053,921
2028		190,011		3,971		193,982		608,400		21,100		629,500
2029		192,475		1,507		193,982						
2030												
Total	\$	1,195,409	\$	34,254	\$	1,229,663	\$	6,671,645	\$	413,566	\$	7,085,211

## Note 6: Fringe Benefits Paid by the State of Texas and the Federal Government

The State has a joint contributory retirement plan for substantially all its employees. The employees of TRS participate in the same pension plan they administer (Note 11).

Federal legislation enacted in January 2006 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. TRS-Care's Employer Group Waiver Plan (EGWP) reimbursements include Medicare Part D direct subsidies, catastrophic reinsurance subsidies, and low income subsidies for a total of \$221,928,259.

## **Note 7: Contingent Liabilities**

Sick leave, the accumulation of which is unlimited, is earned at the rate of eight hours per month and is taken only in the event of illness or paid to the estate of an employee in the event of death. Pursuant to Texas Government Code 661.033, the maximum sick leave that may be paid to an employee's estate is one-half of the employee's accumulated entitlement or 336 hours, whichever is less. The balance of vacation leave, the accumulation of which is limited based on years of service is also paid to the estate of an employee in the event of death. The System's policy is to recognize the cost of any sick leave when paid and to recognize the cost of any vacation leave when earned.

The System is contingently liable for retro-active retirement benefits payable to retiring members who complete the retirement process within one year of applying for retirement benefits. As of August 31, 2024, the maximum liability for pending retirement benefits payable is \$27.1 million.

In addition, under Texas Insurance Code - Not Codified, Article 3.51-7, the System is liable to pay a lump-sum death benefit of \$2,500 when added to the death benefit authorized under Texas Government Code, Title 8, Chapter 824, to the beneficiaries of deceased, retired employees.

A Performance Pay Plan was established by the Board in September 2007, to enable the system to remain competitive in its efforts to attract, retain and motivate high caliber investment division staff. The purpose of the Plan is to award performance pay for Investment Management Division (IMD) employees based on specified performance criteria, which is an industry practice in the private sector and in the public sector. For the Performance Pay Plan year ending on September 30, 2024, the liability is estimated not to exceed \$54.5 million. Any potential awards are paid in the following years in which the Pension Trust Fund has a positive return, and employees must be employed by TRS on the designated dates in the Plan to receive payment. The Board of Trustees may cancel or modify the Plan at any time.

An Executive Director Performance Incentive Pay Plan was adopted effective July 1, 2016 and revised effective October 1, 2023 in order to remain competitive in its efforts to attract and retain high caliber executives. The purpose of the plan is designed to reward the Executive Director for performance based on key objectives tied to the overall success of TRS. There is no remaining liability for prior plan years due to the shift to a single payment as all remaining liabilities were paid in January. The liability for plan year ending on September 30, 2024, is estimated not to exceed \$550,000. The Board of Trustees may cancel or modify the Plan at any time.

TRS is a defendant in litigation involving issues arising from its normal activities. The outcome of this litigation cannot be determined at this time. Based upon consultation with legal counsel, management believes there will be no material adverse effect on the basic financial statements as a result of the ultimate outcome of these matters.

## **Note 8: Continuance Subject to Review**

As provided by Texas Government Code, Title 8, Section 825.006, "The Board of Trustees of the Teacher Retirement System of Texas is subject to review under Chapter 325 (Texas Sunset Act), but is not abolished under that chapter. The board shall be reviewed during the period in which state agencies abolished in 2035, and every 12th year after that year, are reviewed."

## Note 9: Other Post-Employment Benefits (OPEB) Plan - TRS-Care

#### A. Plan Description

The Texas Public School Retired Employees Group Insurance Program (TRS-Care) is a multiple-employer, costsharing, defined benefit OPEB plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The Board of Trustees of TRS administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group

insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards. Information regarding the TRS Board of Trustees and its composition can be found on page 3 and in Note 1.

#### **B.** Benefits Provided

TRS-Care provides health insurance coverage to retirees from public schools, charter schools, regional service centers, and other educational districts who are members of the TRS pension system. Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. TRS-Care Standard includes medical and prescription drug benefits. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. For more information on TRS-Care eligibility and detailed information on TRS-Care, please refer to the Benefits section.

The General Appropriations Act passed by the 88th Legislature included funding to maintain TRS-Care premiums at their current level through 2025. Also, the 86th Legislature passed Senate Bill 1682 which requires TRS to establish a contingency reserve in the TRS-Care fund equal to 60 days of expenditures. This amount is estimated at \$353,400,000 as of August 31, 2024.

#### C. Contributors to the Plan

Contributors to the plan include active and retired members, employers, and the State of Texas as the only nonemployer contributing entity.

During fiscal year 2024, the number of participating employers are presented in the following table.

Table 9.C.1: Number of Participating Employers								
Participating Employers Number								
Public Schools <sup>*</sup>	1,019							
Charter Schools	199							
Regional Service Centers	20							
Other Education Districts	2							
Total	1,240							
*Excludes Windham School District which is not covered by TRS-Care.								

TRS-Care plan membership as of August 31, 2023 is shown in the following table. Because the actuarial valuation was based on a roll-forward from that date (See Section F), the counts are as of that date.

Table 9.C.2: TRS-Care Plan Membership Category	Numbers by						
Membership Type	Number						
Active plan members	773,168						
Inactive plan members currently receiving benefits	186,935						
Inactive plan members entitled to but not yet receiving benefits							
Total	975,379						

The Average Expected Remaining Service Life (AERSL) of 9.4212 years is based on the membership information as of the beginning of the fiscal year.

#### **D.** Contributions

Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a payas-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions; and contributions from the state, active employees, and participating employers are based on active employee compensation. The TRS Board does not have the authority to set or amend contribution rates.

At the inception of the plan, funding was projected to last 10 years through fiscal year 1995. The original funding was sufficient to maintain the solvency of the fund through fiscal year 2000. Since that time, appropriations and contributions have been established to fund the benefits for each successive biennium.

Section 1575.202 of the Texas Insurance Code establishes the State's contribution rate which is 1.25 percent of the employee's salary. Section 1575.203 establishes the active employee rate which is 0.65 percent of salary. Section 1575.204 establishes a public school contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the employer. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75 percent of each active employee's pay for fiscal year 2024. The following table shows contributions to the TRS-Care plan by type of contributor.

Table 9.D.1: Contribution Rates and Amounts by Contributor											
Contributor	Rate	Amount									
Active Employee	0.65 % \$	290,204,743									
Non-Employer Contributing Entity (State)	1.25	505,172,755									
Participating Employers	0.75	334,851,497									
Federal/Private Funding*	1.25	52,913,289									
Total	\$1	L,183,142,284									
*Contributions paid from federal funds and private grants are remitted by the employer and paid at the State rate.											

All employers whose employees are covered by the TRS pension plan are also required to pay a surcharge of \$535 per month when employing a retiree of TRS. The TRS-Care surcharges for fiscal year 2024 totaled \$16,318,100.

The premium rates for retirees are reflected in the following table.

Table 9.D.2: 2024 Premium Rates				
Retiree Type		Medicare	Non-Medica	are
Retiree or Surviving Spouse	\$	135	\$ 2	00
Retiree and Spouse		529	6	89
Retiree or Surviving Spouse and Children		468	4	.08
Retiree and Family		1,020	9	99

#### **E. Net OPEB Liability**

Components of the Net OPEB Liability of the TRS-Care plan as of August 31, 2024 are disclosed in the following table.

Table 9.E.1: Net OPEB Liability			
Components of Liability	Amount		
Total OPEB Liability	\$ 35,168,178,563		
Less: Plan Fiduciary Net Position	(4,816,646,311)		
Net OPEB Liability	\$ 30,351,532,252		
Net Position as a Percentage of Total OPEB Liability	13.70 %		

The Net OPEB Liability increased by \$8.21 billion, from \$22.1 billion as of August 31, 2023, to \$30.4 billion as of August 31, 2024. The increase was primarily due to lowering the Medicare retiree premiums effective January 1 2025, and declines in the discount rate.

#### F. Actuarial Methods and Assumptions

#### **Roll Forward**

The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the Total OPEB Liability to August 31, 2024.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex.

#### **Demographic Assumptions**

The rates of mortality, retirement, termination and disability incidence are identical to the assumptions used to value the pension liabilities of the Teacher Retirement System of Texas (TRS). The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2021.

#### **Mortality Assumptions**

The active mortality rates were based on PUB(2010), Amount-Weighted, Below-Median Income, Teacher male and female tables (with a two-year set forward for males). The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables. The rates were projected on a fully generational basis using the ultimate improvement rates from mortality projection scale MP-2021.

#### **Election Rates**

Normal Retirement - 62 percent participation rate prior to age 65 and 25 percent participation rate after age 65. Pre-65 retirees - 30 percent of pre-65 retirees are assumed to discontinue coverage at age 65.

#### **Health Care Trend Rates**

The initial medical trend rate was 6.75 percent for non-Medicare retirees. For Medicare retirees, trend rates are higher in the first two years due to anticipated growth but thereafter match those of non-Medicare retirees. The initial prescription drug trend rate was 7.25 percent for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25 percent over a period of 11 years.

Table 9.F.1: Actuarial Methods and Assumptions			
Component	Result		
Valuation Date	August 31, 2023 rolled forward to August 31, 2024		
Actuarial Cost Method	Individual Entry-Age Normal		
Inflation	2.30%		
Single Discount Rate	3.87% as of August 31, 2024		
Aging Factors	Based on the Society of Actuaries' 2013 Study "Health Care Costs - From Birth to Death".		
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.		
Salary Increases	2.95% to 8.95%, including inflation		
Ad Hoc Post-Employment Benefit Changes	None		

#### **Discount Rate**

A single discount rate of 3.87 percent was used to measure the total OPEB liability. This was a decrease of 0.26 percent in the discount rate since the previous year. Since the plan is a pay-as-you-go plan, the single discount rate is equal to the prevailing municipal bond rate.

#### G. Change of Assumptions Since the Prior Measurement Date

The single discount rate changed from 4.13 percent as of August 31, 2023, to 3.87 percent as of August 31, 2024. Additionally, the tables used to model the impact of aging on the underlying claims were revised.

#### H. Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumption

The following presents the Net OPEB Liability of the plan using the discount rate for 20-year, tax-exempt general obligation municipal bonds with an average AA credit rating, as well as what the Net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower, 2.87 percent, or one percentage point higher, 4.87 percent, than the AA credit rate. The source for the rate is the Fixed Income Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in the Bond Buyer's "20-Bond GO Index", as of August 31, 2024.

Table 9.H.1: Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumption			
	1% Decrease Current Single Discount Rate 1% Increase		
	2.87%	3.87%	4.87%
\$	36,059,038,653 \$	30,351,532,252 \$	25,739,781,222

#### I. Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumption

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher than the assumed healthcare cost trend rate.

<b>Table 9.1.1</b> :	L: Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumption		
	Current Healthcare 1% Decrease Cost Trend Rate 1% Increase		
\$	24,716,816,909 \$	30,351,532,252 \$	37,694,128,071

## Note 10: Other Post-Employment Benefits (OPEB) Plan - TRS Employees

#### A. Plan Description

The employees of TRS are provided post-employment health care and basic life insurance benefits through the Texas Employees Group Benefits Program (GBP). The GBP is administered by the board of trustees of the Employees Retirement System (ERS) of Texas and operates under the provisions of the Texas Insurance Code, Chapter 1551. The GBP is a cost-sharing, multiple-employer, post-employment benefit plan with a special funding situation. Benefit and contribution provisions of the plan are authorized by state law and may be amended by the Texas Legislature.

#### **B. Benefits Provided**

The Plan covers retired employees of the State and other entities as specified by the State legislature.

Eligibility is limited to retirees:

- with 10 or more years of service credit, and who are at least 65 years of age, or
- when the sum of a member's age and years of service credit equals or exceeds 80, and
- if the individual was employed, as the last state employment before retirement, by a state agency whose employees are authorized to participate in the group benefits program, or
- if the individual retires under the jurisdiction of the Employees Retirement System of Texas or the Teacher **Retirement System of Texas**

The benefits include a health plan providing medical and prescription drug coverage and \$2,500 of life insurance. A retiree may pay for spouse and dependent coverage as well as coverage for dental, vision, life and dependent life insurance.

#### C. Contributors to the Plan

Contributors to the plan include state agencies, universities, junior and community colleges, other entities, the State of Texas as the only non-employer contributing entity, active and retired employees and their dependents.

#### **D.** Contributions

Employer and employee contribution rates are determined annually by the ERS Board of Trustees based upon the total amount appropriated by the Texas Legislature. The State of Texas is the only non-employer contributing entity in the plan and is required to contribute the cost of the retiree's group health coverage to the plan. The amount the state will contribute to the monthly health insurance premium depends on whether the employee had fewer than five years of eligible service at a GBP-participating agency or institution as of September 1, 2014. If an employee had five years of service by that date, they are "grandfathered" and the state will pay 100 percent of the health insurance premium when they become eligible. 50 percent if they were a part-time employee in the last three months of employment. If an employee had fewer than five years of service as of September 1, 2014, the state's health insurance premium will be "tiered"; based on the number of years of participation in the GBP.

- 100 percent with at least 20 years of service
- 75 percent with 15 years of service
- 50 percent with 10 years of service

Employers are required to contribute 1 percent of base payroll for group health insurance. TRS pays the State contribution for its employees and retirees. For the fiscal year ended August 31, 2024, there are four programs offered by ERS. The table below represents contribution rates for the most prevalent program.

Table 10.D.1: 2024 Contribution Rates Health and Basic Life Premium			
Type of Coverage	Eı	mployer Pays	Employee Pays
Employee Only	\$	624.82	\$
Employee + Spouse		982.82	358.00
Employee + Children		864.52	239.70
Employee + Family		1,222.52	597.70

TRS covers 100 percent of a member only premium and 50 percent of the additional premium for family coverage. The retiree contributes any premium over and above the system's contribution for additional coverage. The amount of TRS contributions recognized by the OPEB plan during the reporting period was \$12,142,299.23.

#### E. OPEB Plan Fiduciary Net Position

The fiduciary net position of the Employees Retirement System of Texas (ERS) and their OPEB plan has been determined using the full accrual basis of accounting and the economic resources measurement focus. For purposes of measuring the Net OPEB Liability, this includes deferred outflow of resources and deferred inflow of resources related to OPEB, OPEB expense, and information about assets, liabilities and additions to and deductions from ERS' fiduciary net position. Benefits and refunds of contributions are recognized when due and payable in accordance with the terms of the plan.

The State Retiree Health Plan is a pay-as-you-go plan and does not accumulate funds in advance of retirement. The ERS Board of Trustees adopted an amendment to the investment policy in August 2022 requiring that all funds be invested in cash and equivalent securities.

#### F. Net OPEB Liability

At August 31, 2024, the amounts recognized by TRS as its proportionate share of the ERS Net OPEB Liability, the related State support and the Total Net OPEB Liability attributable to TRS are disclosed in the following table.

Table 10.F.1: ERS Net OPEB Liability	
Components of the ERS OPEB Liability	Amount
TRS' proportionate share of the collective Net OPEB Liability	\$ 108,783,871
State's proportionate share of the collective Net OPEB Liability associated with TRS	N/A*
Total	\$ 108,783,871
*Pursuant to Texas Insurance Code, Sec. 1551.315, TRS paid the State contribution for TRS employees since they we appropriated in the General Appropriations Act; the State was not allocated any proportionate share of TRS' Net OP	m funds not

TRS' portion of the collective Net OPEB Liability at August 31, 2024 was 0.40716291 percent and was based on TRS' employer contributions to the OPEB plan relative to the employer contributions of all employers to the plan for the period September 1, 2022 through August 31, 2023. There was an increase of 0.04135839 percent in TRS' proportionate share from the prior year of 0.36580452 percent.

The Net OPEB Liability at August 31, 2024 was based on a measurement date of August 31, 2023, and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of August 31, 2023.

#### **G.** Actuarial Assumptions

Significant assumptions and other inputs used to measure the Total OPEB Liability for the Texas Employees Group Benefits Program (GBP) are disclosed in the following table.

able 10.G.1: Group Benefits Program Actuarial Methods and Assumptions		
Component	Result	
Valuation Date	August 31, 2023	
Discount Rate	3.81%	
Actuarial Cost Method	Entry Age	
Salary Increases	2.30% to 8.95% including inflation	
Inflation	2.30%	
Ad Hoc Post-Employment Benefit Changes	None	
Annual Healthcare Trend Rates	<u>HealthSelect</u>	
	5.60% for FY2025, 5.30% for FY2026, 5.00% for FY2027, 4.75% for FY2028, 4.60% for FY2029, decreasing 10 basis points per year to an ultimate rate of 4.30% for FY2032 and later years	
	HealthSelect Medicare Advantage	
	16.40% for FY2025, 8.40% for FY2026, 5.00% for FY2027, 4.75% for FY2028, 4.60% for FY2029, decreasing 10 basis points per year to an ultimate rate of 4.30% for FY2032 and later years	
	Pharmacy	
	10.00% for FY2025 and FY2026, decreasing 100 basis points per year to 5.00% for FY2031 and 4.30% for FY2032 and later years	

Projections of the sharing of benefit-related costs are based on an established pattern of practice.

The sources of the mortality assumptions for State Agency Members are:

- For Service Retirees, Survivors and other Inactive Members The 2020 State Retirees of Texas Mortality table with a 1 year set forward for male CPO/CO members and Ultimate MP-2019 Projection Scale projected from the year 2020
- For Disability Retirees The 2020 State Retirees of Texas Mortality table with a 3 year set forward for males and females with minimum rates at all ages of 3 percent for males and 2.5 percent for females, and Ultimate MP-2019 Projection Scale projected from the year 2020
- For Active Members Pub-2010 General Employees Active Member Mortality table for non-CPO/CO members and Pub-2010 Public Safety Active Member Mortality table for CPO/CO members with Ultimate MP-2019 Projection Scale projected from the year 2010

The sources of the mortality assumptions for Higher Education Members are:

- For Service Retirees, Survivors and other Inactive Members Tables based on TRS experience with Ultimate MP-2021 Projection Scale from the year 2021
- Disability Retirees Tables based on TRS experience with Ultimate MP-2021 Projection Scale from the year 2021 using a 3 year set forward and minimum mortality rates of four per 100 male members and two per 100 female members
- Active Members Sex Distinct Pub-2010 Amount-Weighted Below-Median Income Teacher Mortality with a 2-year set forward for males with Ultimate MP-2021 Projection Scale from the year 2010

Many of the actuarial assumptions used in this valuation were based on the results of actuarial experience studies performed by the ERS retirement plan actuary as of August 31, 2019 and the TRS retirement plan actuary as of August 31, 2021.

#### **Discount Rate**

The discount rate used to measure the Total OPEB Liability was 3.81 percent. The change in the discount rate since the OPEB plan's prior fiscal year-end is an increase of 0.22 percent (from 3.59 percent to 3.81 percent).

Projected cash flows into the plan are equal to projected benefit payments out of the OPEB plan.

The long-term expected rate of return on OPEB plan investments, the assumed asset allocation and the arithmetic versus geometric means are not applicable since the plan operates on a pay-as-you-go basis and is not intended to accumulate assets.

The municipal bond rate was 3.81 percent and the source of the rate is the Bond Buyer Index of general obligation bonds with 20 years to maturity and mixed credit quality. The bonds' average credit quality is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor Corporation's AA rating.

The periods of projected benefit payments to which the long-term expected rate of return applies is zero years.

#### H. Sensitivity of the Net OPEB Liability

The sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rate assumptions are disclosed in the following table.

Table 1	Table 10.H.1: Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumptions		
	Current Healthcare Cost 1% Decrease Trend Rate 1% Increase		
\$	93,569,249 \$	108,783,871	\$ 128,106,518

The sensitivity of the Net OPEB Liability to variations in the single discount rate assumption is disclosed in the following table.

Tab	Table 10.H.2: Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumption		
	1% Decrease Current Single Discount Rate 1% Increase		1% Increase
2.81%		3.81%	4.81%
\$	126,228,053 \$	108,783,871	\$ 94,753,067

#### I. Changes of Assumptions Since the Prior Measurement Date

#### **Demographic Assumptions**

Since the last valuation was prepared for this plan, the following assumptions have been updated since the previous valuation to reflect recent plan experience and expected trends.

- Percentage of current retirees and retiree spouses not yet eligible to participate in the HealthSelect Medicare Advantage Plan and future retirees and retiree spouses who will elect to participate in the plan at the earliest date at which coverage can commence.
- Proportion of future retirees assumed to cover dependent children.
- Proportion of future retirees assumed to elect health coverage at retirement and proportion of future retirees expected to receive the Opt-Out Credit at retirement.

#### **Economic Assumptions**

- Assumed Per Capita Health Benefit Costs and Health Benefit Cost and Retiree Contribution trends have been updated since the previous valuation to reflect recent health plan experience and its effects on short-term expectations.
- The Patient-Centered Outcomes Research Institute fee payable under the Affordable Care Act and the rate of future increases in the fee have been updated to reflect the most recent available information.

The discount rate was changed from 3.59 percent to 3.81 percent as a result of requirements by GASB Statement 75 to utilize the yield or index rate for 20-year, tax-exempt general obligation bonds rated AA/ Aa (or equivalent) or higher in effect on the measurement date.

#### J. Changes of Benefit Terms Since Prior Measurement Date

Since the last valuation was prepared for this plan, Texas Senate Bill 1055, which was signed by the Governor on May 10, 2023, added Stephen F. Austin State University into the University of Texas System. As a result, eligible employees of Stephen F. Austin State University ceased being members under this OPEB plan effective August 31, 2023. This change is reflected in the Total OPEB Liability as of August 31, 2023. In addition, this valuation reflects the minor benefit changes that became effective September 1, 2023, since these changes were announced to plan members in advance of August 31, 2023. These minor benefit changes, which are not expected to have a significant impact on plan costs for fiscal year 2024, are provided for in the fiscal year 2024 Assumed Per Capita Health Benefit Costs.

#### K. OPEB Expense and Deferred Inflow and Outflow of Resources

TRS recognized \$14,084,381 in OPEB expense during fiscal year 2024.

At August 31, 2024, TRS reported its proportionate share of the ERS collective deferred outflow and deferred inflow of resources related to OPEB from the sources listed in the following table.

Table 10.K.1: TRS Deferred Inflow and Outflow of Resources		
Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	\$	\$ (2,877,392)
Changes of assumptions	3,628,911	(33,974,652)
Net difference between projected and actual earnings	8,789	
Changes in proportion and differences between employer's contributions and proportionate share of contributions	39,662,522	
Employer contributions subsequent to the measurement date	11,304,670	
Total	\$ 54,604,892	\$ (36,852,044)

The OPEB expense that TRS will recognize in future years and the remaining balance of deferred outflow and deferred inflow of resources each year is disclosed in the following table.

Table 10.K.2: Future Year	OPEB E	xpense
Fiscal Year Ended August 31,		OPEB Expense
2025	\$	3,837,012
2026		1,662,760
2027		235,223
2028		(185,022)
2029		898,205
Thereafter		
Total	\$	6,448,178

#### L. OPEB Plan Financial Report

ERS issues a publicly available financial report that includes financial statements and required supplementary information for the GBP. The report may be obtained by visiting www.ers.texas.gov, by writing to the Finance Division of the Employees Retirement System of Texas at 200 East 18<sup>th</sup> Street, Austin, Texas 78701, or by calling 1-877-275-4377.

## **Note 11: TRS Pension Plan**

#### A. Plan Description

The Teacher Retirement System of Texas (TRS or System or Plan) is a public employee retirement system (PERS) that is a multiple-employer, cost-sharing, defined benefit pension plan with a special funding situation. The Plan is administered by the Board of Trustees of TRS. Information regarding the Board and its composition can be found on page 3 or in Note 1.

Benefits are established or amended under the authority of the Texas Constitution, Article XVI, Section 67 and by the Legislature in the Texas Government Code, Title 8, Subtitle C. The Board of Trustees does not have the authority to establish or amend benefits.

#### **B.** Benefits Provided

TRS provides retirement, disability, and death benefits. Membership in the Plan includes all employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempt from membership under Texas Government Code, Title 8, Section 822.002.

State law requires the plan to be actuarially sound in order for the legislature to consider a benefit enhancement, such as a supplemental payment to retirees. The pension became actuarially sound in May 2019 when the 86th Texas legislature approved the TRS Pension Reform Bill (SB12) that provided gradual contribution increases from the state, participating employers, and active employees for the fiscal years 2019 through 2024. In addition, the 2023 Texas Legislature passed Senate Bill (SB) 10 and House Joint Resolution (HJR) 2 to provide eligible retirees with a one-time stipend and an ad hoc cost-of-living-adjustment (COLA).

#### **One-Time Stipends**

Stipends, regardless of annuity amount, were paid in September 2023 to annuitants who met the qualifying age requirement on or before August 31, 2023:

- A one-time \$7,500 stipend to eligible annuitants who are 75 years of age and older.
- A one-time \$2,400 stipend to eligible annuitants age 70 to 74.

#### **Cost-of-Living Adjustment**

A cost-of-living adjustment (COLA) was dependent on Texas voters approving a constitutional amendment (Proposition 9) to authorize the COLA. Voters approved the amendment in the November 2023 election and the following COLA was applied to eligible annuitants' payments beginning with their January 2024 payment:

- 2% COLA for eligible retirees who retired between September 1, 2013 through August 31, 2020.
- 4% COLA for eligible retirees who retired between September 1, 2001 through August 31, 2013.
- 6% COLA for eligible retirees who retired on or before August 31, 2001.

#### C. Contributors to the Plan

Contributors to the Plan include active members, employers, and the State of Texas as the only non-employer contributing entity. The State is also the employer for senior colleges and universities, medical schools, and other entities, including TRS. In each respective role, the State contributes to the plan in accordance with State Statutes and the General Appropriations Act.

The number of participating employers during fiscal year 2024 are disclosed in the following table.

Table 11.C.1: Number of Participating Employers				
Employer Type	Number			
Public Schools	1,020			
Charter Schools	199			
Community and Junior Colleges	50			
Senior Colleges and Universities	48			
Regional Service Centers	20			
Medical Schools	9			
Other Education Districts	2			
Other Entities				
Total	1,349			

Plan membership as of August 31, 2023 is shown in the following table. Because the actuarial valuation was based on a roll forward from fiscal year 2023 (see Section F), the Plan membership counts are as of August 31, 2023.

Table 11.C.2: Pension Plan Membership Numbers by Category				
Pension Plan Member Type	Number			
Inactive plan members or beneficiaries currently receiving benefits	489,921			
Inactive plan members entitled to but not yet receiving benefits	558,758			
Active plan members	953,295			
Total	2,001,974			

The Average Expected Remaining Service Life (AERSL) of 5.6451 years is based on membership information as of the beginning of the fiscal year.

#### **D.** Contributions

Contribution requirements are established or amended pursuant to the following state laws:

- Article 16, Section 67 of the Texas Constitution requires the legislature to establish a member contribution rate of not less than 6 percent of the member's annual compensation and a state contribution rate of not less than 6 percent and not more than 10 percent of the aggregate annual compensation paid to members of the System during the fiscal year.
- Government Code section 821.006 prohibits benefit improvements if it increases the amortization period of TRS' unfunded actuarial liability to greater than 31 years or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the System's actuary.

As the non-employer contributing entity, the State of Texas contributes to the retirement system the current employer contribution rate times the aggregate annual compensation of all members of the Plan during the fiscal year, reduced by the employer contributions described below.

All participating employers and the State of Texas, as the employer for senior colleges, universities, and medical schools, are required to pay the employer contribution rate in the following situations:

- On the portion of a member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code
- During a new member's first 90 days of employment

- When any or all of an employee's salary is paid by federal, private, local or non-educational and general funds
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50 percent of the state contribution rate for certain instructional or administrative employees and 100 percent of the state contribution rate for all other employees.

The following table shows contributions to the Plan by type of contributor for the fiscal year 2024.

	Contribution Rates and Amounts by Contributor				
Contributor		Contribution Rate	Amount		
Member		8.25 %	6 \$4,921,798,309		
Non-Employer Contributing Enti	ty (State)	8.25	2,483,580,868		
Employers		8.25	2,426,876,934		
Total			\$9,832,256,111		

Employers are also required to pay surcharges in the following cases:

- All public schools, charter schools and regional education service centers must contribute 1.9 percent of the member's salary beginning in fiscal year 2024, gradually increasing to 2 percent in fiscal year 2025.
- When employing a retiree of TRS, the employer shall pay an amount equal to the member contribution and the state contribution as an employment after retirement surcharge.

Employer surcharges paid for the fiscal year 2024 are shown below.

Table 11.D.2: Employer Surcharges						
Surcharge	Rate	Amount				
Public Education Employers	1.90	% \$ 666,516,787				
Employment after Retirement - Employ	er 8.25	28,966,289				
Employment after Retirement - Employ	ee 8.25	28,966,289				
Total		\$ 724,449,365				

The current and future contribution rates are shown below.

Table 11.D.3:	Contribution Rates by Contributor				
Fiscal Year	State	Public Education Employer	Active Employee		
2024	8.25 %	1.90 %	8.25 %		
2025	8.25 2.00 8.25				
Note: SB12 of the 86th Texas Legislature establishes contribution rates through FY 2025. Additional rate changes will require Legislative action.					

#### E. Net Pension Liability

Components of the Net Pension Liability of the Plan as of August 31, 2024 are disclosed below.

Table 11.E.1: Net Pension Liability					
Components of Liability Amount					
Total Pension Liability	\$	271,627,434,294			
Less: Plan Fiduciary Net Position		(210,543,258,495)			
Net Pension Liability	\$	61,084,175,799			
Net Position as Percentage of Total Pension Liability		77.51 %			

#### F. Actuarial Methods and Assumptions

#### **Roll Forward**

The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the total pension liability to August 31, 2024.

The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the System's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The actuarial methods and assumptions were primarily based on a study of actual experience for the four-year period ending August 31, 2021 and were adopted in July 2022.

The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioners Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published projection scale ("U-MP"). The active mortality rates were based on the published PUB(2010) Mortality Tables for Teachers, below median, also with full generational mortality.

The long-term expected rate of return on pension plan investments is 7.00 percent. The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2024 are summarized in Note 3.

The following table discloses the assumptions that were applied to this measurement period.

Table 11.F.1: Actuarial Methods and Assumptions				
Component	Result			
Valuation Date	August 31, 2023 rolled forward to August 31, 2024			
Actuarial Cost Method	Individual Entry Age Normal			
Asset Valuation Method	Fair Value			
Single Discount Rate	7.00%			
Long-term Expected Rate	7.00%			
Municipal Bond Rate as of August 2024	3.87% - The source for the rate is the Bond Buyers 20 Index which represents the estimated yield of a portfolio of 20 general obligation bonds maturing in 20 years based on a survey of municipal bond traders.			
Last year ending August 31 in Projection Period (100 years)	2123			
Inflation	2.30%			
Salary Increases	2.95% to 8.95% including inflation			
Ad hoc post-employment benefit changes	None			

The actuarial assumptions used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2023. For a full description of these assumptions please see the actuarial valuation report dated November 21, 2023.

#### **Discount Rate**

A single discount rate of 7.00 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.00 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the nonemployer contributing entity will be made at the rates set by the Legislature during the 2019 legislative session. It is assumed that future employer and state contributions will be 9.54 percent of payroll in fiscal year 2025 and thereafter. This includes all employer and state contributions for active and rehired retirees.

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### G. Change of Assumptions Since the Prior Measurement Date

The actuarial assumptions and methods are the same as used in the determination of the prior year's Net Pension Liability.

#### H. Changes in Benefit Provisions Since Prior Measurement Date

The 2023 Texas Legislature passed Senate Bill 10 (SB 10), which provided a stipend payment to certain retirees and variable ad hoc cost-of-living adjustments (COLA) to certain retirees in early fiscal year 2024. Due to its timing, the legislation and payments were not reflected in the August 31, 2023 actuarial valuation. Under the roll forward method, an adjustment was made to reflect the legislation in the rolled forward liabilities for the current measurement year, August 31, 2024. SB 10 and House Joint Resolution 2 (HJR 2) of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipends and \$3.355 billion for COLAs. This appropriation is treated as a supplemental contribution and included in other additions. Since the Legislature appropriated funds for this one-time stipend and COLA, there was no impact on the Net Pension Liability of TRS.

#### I. Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption

The following table presents the net pension liability of the plan using the discount rate of 7.00 percent, and what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate.

Table 11.I.1:	11.I.1: Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption				
1	1% Decrease Current Single Discount Rate 1% Increase				
6.00%		7.00%	8.00%		
\$	97,566,906,778	\$ 61,084,175,799	\$ 30,855,639,673		

#### J. Deferred Retirement Option Program

The Deferred Retirement Option Plan (DROP) was closed to new members on December 31, 2005. The Plan was available for active members who were eligible for normal age retirement with at least 25 years of credited service. Participation options were in 12-month increments for up to five years. For detailed information on the Plan, see the Summary of Benefits section. The balance in the DROP reserve account at August 31, 2024 was \$440,180 and had 2 members.

#### **K. Funding Progress**

The required Schedule of Changes in the Employer's Net Pension Liability and Related Ratios immediately following the Notes to the Financial Statements presents multi-year trend information about whether the net position of the Plan is increasing or decreasing relative to the pension liability over time.

## **Note 12: Risk Management**

The 77th Texas Legislature enacted the Texas Active School Employees Uniform Group Benefits Act (H.B. 3343), establishing a new statewide health coverage program for public school employees and their dependents. TRS began administering this program, known as TRS-ActiveCare, September 1, 2002. The plan is available to all public school districts, charter schools with open enrollment, regional service centers, and certain other employers. Claims for the health insurance coverages are recorded in the TRS-ActiveCare Plan. These coverages are provided through a self-funded health plan. For self-funded coverages, the System's liabilities are reported when it is both probable that a loss has occurred, and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Based on estimates performed by TRS' in-house actuary, liabilities are reevaluated periodically to consider current settlements, frequency of claims, past experience, and economic factors. Changes in the balances of the self-funded claims liabilities for the current fiscal year are presented in the following table.

Table 12.1: Changes in Health Care Claims Liabilities					
August 31, 2024 August 31, 2023					
Beginning Balance	\$	313,322,761 \$	280,408,186		
Current-Year Claims and Changes in Estimates		2,354,028,825	2,293,091,601		
Claims Payments		(2,351,490,519)	(2,260,177,026)		
Ending Balance	\$	315,861,067 \$	313,322,761		

There were no significant reductions in insurance coverage over the past fiscal year for the self-funded health plan. The balance of claims that have been incurred but not reported is \$ 228,888,002. Claim settlements did not exceed coverage in the past three fiscal years.

The System is exposed to the following types of claims for risk of loss:

- Health Insurance
- Property and Casualty
- Unemployment
- Workers' compensation

The System purchases commercial insurance to cover the risk of loss related to general liability, theft of, damage to, and destruction of assets, and natural disasters. The risk of financing for different types of coverages are presented in the following table.

Table 12.2: Summary of Risk Financing					
Type of Coverage	Plan Name	Self-Funded	Risk Retained With		
Health	TRS-ActiveCare	Yes	System		
	Prescription Drug	Yes	System		
	HMOs	No	Insurance Carrier		
Property and Casualty	N/A	No	Insurance Carrier		
Unemployment N/A		Yes	Insurance Carrier		
Workers Compensation	N/A	No	Insurance Carrier		

## **Note 13: Component Units**

#### A. Description

Teacher Retirement Investment Company of Texas, Ltd. (TRICOT) is a limited liability corporation organized under United Kingdom (UK) law that began operating in November 2015. TRS is the sole shareholder of TRICOT. TRS formed TRICOT for the purpose of increasing investment opportunities for the TRS portfolio. TRICOT is presented as a blended component unit in the Pension Trust Fund fiduciary fund type of TRS with a fiscal year-end of August 31.

#### B. Criteria for Inclusion as a Component Unit

TRS used the following criteria and determined TRICOT to be a component unit according to GASB 14, as modified by GASB 39 and 61:

- TRICOT is considered a special-purpose government entity engaged only in fiduciary activities on behalf of TRS.
- TRICOT is a part of the System. TRS maintains complete control over TRICOT and all related assets. If TRICOT were dissolved, any remaining assets, net of liabilities, would revert back to TRS.
- As a "private limited liability company" in the UK, TRICOT is legally separate according to GASB 14, paragraph 15.
- TRS' executive director, as a shareholder representative, appoints the sole director of TRICOT.
- TRICOT is financially dependent upon TRS and has no other sources of funding.
- TRICOT provides services exclusively to TRS.
- It would be misleading to exclude TRICOT in the financial statements.

Written requests for TRICOT's financial statements should be addressed to: Communications Department, Teacher Retirement System of Texas, 1000 Red River Street, Austin, TX 78701, 1-800-223-8778.

## **Note 14: Subsequent Events**

During the 88th Regular Legislative Session, Senate Bill 1854 (SB 1854) was passed to allow TRS to offer optional dental and or vision care for TRS retirees and their dependents, surviving spouses and surviving dependent children. The dental and vision care are optional plans with separate premiums, and TRS retirees can enroll in one or both plans, regardless of being enrolled in a TRS-Care health plan. The enrollment window started on October 1, 2024 and will last through December 7, 2024 with benefits taking effect on January 1, 2025. TRS retirees will have an option to make enrollment changes each year during the annual enrollment period.

# **Required Supplementary Information**

## **Pension Trust Fund**

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## Schedule of Changes in the Employers' Net Pension Liability and Related Ratios

#### **Pension Trust Fund**

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

(Dollars in Thousands)\*\*

	2024	2023	2022	2021
Total Pension Liability				
Service Cost	\$ 7,218,630 \$	6,791,856 \$	6,093,119 \$	5,793,398
Interest on the Total Pension Liability	17,607,847	16,815,740	16,201,213	15,645,734
Benefit Changes	4,999,000			
Differences between Expected and Actual Experience	1,800,139	2,148,475	1,043,774	(1,004,527)
Changes of Actuarial Assumptions			6,651,511	
Benefit Payments	(15,114,584)	(12,740,413)	(13,130,574)	(11,686,211)
Refunds of Member Accounts	(744,484)	(707,817)	(579,462)	(449,136)
Net Change in Total Pension Liability	\$ 15,766,548 \$	12,307,841 \$	16,279,582 \$	8,299,259
Beginning Total Pension Liability	\$ 255,860,887 \$	243,553,045 \$	227,273,464 \$	218,974,205
Ending Total Pension Liability (a)	\$ 271,627,434 \$	255,860,887 \$	243,553,045 \$	227,273,464
Plan Fiduciary Net Position				
Employer Contributions	\$ 3,151,326 \$	2,859,870 \$	2,504,170 \$	2,124,028
Member Contributions	4,921,798	4,492,518	4,213,622	3,839,244
Non-Employer Contributing Entity Contributions	2,483,581	2,279,409	2,153,483	2,140,553
Net Investment Income	23,789,442	6,885,963	(13,383,751)	40,512,139
Benefit Payments	(15,114,584)	(12,740,413)	(13,130,574)	(11,686,211)
Refunds of Member Accounts	(744,484)	(707,817)	(579,462)	(449,136)
Administrative Expenses	(84,717)	(85,188)	(62,053)	(71,360)
Other	4,970,360	576	663,179	(18,500)
Net Change in Plan Fiduciary Net Position***	\$ 23,372,723 \$	2,984,918 \$	(17,621,385) \$	36,390,757
Beginning Plan Fiduciary Net Position	\$ 187,170,536 \$	184,185,617 \$	201,807,002 \$	165,416,245
Ending Plan Fiduciary Net Position (b)	\$ 210,543,258 \$	187,170,536 \$	184,185,617 \$	201,807,002
Ending Net Pension Liability (a)-(b)	\$ 61,084,176 \$	68,690,351 \$	59,367,428 \$	25,466,461

<sup>\*</sup>Schedule is presented on a prospective basis in accordance with GASB 67, paragraph 50.

<sup>\*\*</sup>RSI tables are presented in thousands and may not foot due to rounding and will not tie back to the financial statements since they are presented in whole dollars.

<sup>\*\*\*</sup>Prior period adjustment is reported in Net Change in Plan Fiduciary Net Position.

2020	2019	2018	2017	2016	2015
\$ 5,651,647 \$	5,642,075 \$	4,654,171 \$	4,489,046 \$	4,392,077 \$	4,225,449
15,014,048	14,267,256	14,109,277	13,515,486	12,896,571	12,555,646
	588,828				
(259,157)	(982,694)		(969,831)	373,669	(1,588,619)
	(7,425,279)	22,106,679	700,880		(1,474,724)
(10,972,292)	(11,253,729)	(10,172,997)	(9,775,775)	(9,379,123)	(8,935,112)
(421,366)	(486,461)	(422,336)	(420,421)	(373,419)	(391,341)
\$ 9,012,880 \$	349,996 \$	30,274,794 \$	7,539,385 \$	7,909,775 \$	4,391,299
\$ 209,961,325 \$	209,611,329 \$	179,336,535 \$	171,797,150 \$	163,887,375 \$	159,496,076
\$ 218,974,205 \$	209,961,325 \$	209,611,329 \$	179,336,535 \$	171,797,150 \$	163,887,375
\$ 2,016,482 \$	1,761,822 \$	1,671,257 \$	1,588,309 \$	1,483,390 \$	1,377,973
3,736,877	3,482,870	3,360,773	3,242,556	2,943,669	2,576,024
2,107,999	1,737,852	1,715,785	1,697,963	1,675,631	1,591,483
11,068,917	7,669,029	11,242,814	17,079,807	9,193,281	(412,759)
(10,972,292)	(11,253,729)	(10,172,997)	(9,775,775)	(9,379,123)	(8,935,112)
(421,366)	(486,461)	(422,336)	(420,421)	(373,419)	(391,341)
(67,136)	(60,486)	(64,926)	(44,190)	(44,403)	(35,557)
(31,435)	558,400	(123,390)	(14,964)	(29,095)	(11,248)
\$ 7,438,046 \$	3,409,297 \$	7,206,980 \$	13,353,285 \$	5,469,931 \$	(4,240,537)
\$ 157,978,199 \$	154,568,902 \$	147,361,922 \$	134,008,637 \$	128,538,706 \$	132,779,243
\$ 165,416,245 \$	157,978,199 \$	154,568,902 \$	147,361,922 \$	134,008,637 \$	128,538,706
\$ 53,557,960 \$	51,983,126 \$	55,042,427 \$	31,974,613 \$	37,788,513 \$	35,348,669

#### Notes to the Schedule of Changes in the Employers' Net Pension Liability and Related Ratios

2018 - Changes of assumptions: The discount rate changed from 8.0% as of August 31, 2017 to a blended rate of 6.907% as of August 31, 2018. The long-term assumed rate of return changed from 8.0% as of August 31, 2017 to 7.25% as of August 31, 2018. Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. The total pension liability as of August 31, 2018 was developed using a roll-forward method from the August 31, 2017 valuation.

2020 - Change of assumptions: The state and employer contribution rate changed from 6.8% to 7.5%. The 1.5% public education employer contribution applied to just employers whose employees were not covered by OASDI in 2019 and it changed in 2020 to apply to all public schools, charter schools and regional education centers irrespective of participation in OASDI.

2021 - Changes of assumptions: The public education employer contribution rate changed from 1.5% in 2020 to 1.6% in 2021.

2022 - Changes of assumptions: Demographic and economic assumptions were updated based on experience study performed for TRS for the period ending August 31, 2021. The primary change was the lowering of the discount rate from 7.25% to 7.00%.

## Schedule of the Net Pension Liability

**Pension Trust Fund** 

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

Fiscal Year	Total Pension Liability	Plan Net Position		Net Pension Liability	Plan Net Position as a % of Total Pension Liability	Covered Payroll	Net Pension Liability as a % of Covered Payroll
2015	\$ 163,887,375,172	\$ 128,538,706,212	\$	35,348,668,960	78.43 % \$	38,448,124,045	91.94 %
2016	171,797,150,487	134,008,637,473		37,788,513,014	78.00	40,742,826,333	92.75
2017	179,336,534,819	147,361,922,120		31,974,612,699	82.17	42,111,120,273	75.93
2018	209,611,328,793	154,568,901,833		55,042,426,960	73.74	43,646,405,156	126.11
2019	209,961,325,288	157,978,199,075		51,983,126,213	75.24	45,232,074,364	114.93
2020	218,974,205,084	165,416,245,243		53,557,959,841	75.54	48,530,876,156	110.36
2021	227,273,463,630	201,807,002,496		25,466,461,134	88.79	49,860,307,091	51.08
2022	243,553,045,455	184,185,617,196		59,367,428,259	75.62	52,670,273,413	112.72
2023	255,860,886,500	187,170,535,558		68,690,350,942	73.15	56,156,478,463	122.32
2024	271,627,434,294	210,543,258,495		61,084,175,799	77.51	59,658,161,321	102.39
*This schedule is	presented on a prospecti	ve basis in accordance wit	th G	ASB 67, paragraph 50			

# Schedule of Employer and Non-Employer Contributing Entity Actuarially Determined Contributions (ADC) Pension Trust Fund

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

Fiscal Year		Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2015	\$	3,171,970,234	\$ 2,969,455,641	\$ 202,514,593	\$ 38,448,124,045	7.72 %
2016		3,226,831,846	3,159,020,596	67,811,250	40,742,826,333	7.75
2017		3,343,622,950	3,286,271,953	57,350,997	42,111,120,273	7.80
2018		3,426,242,805	3,387,041,853	39,200,952	43,646,405,156	7.76
2019		4,288,000,650	3,499,674,404	788,326,246	45,232,074,364	7.74
2020		4,527,930,745	4,124,481,029	403,449,716	48,530,876,156	8.50
2021		4,522,329,853	4,264,580,994	257,748,859	49,860,307,091	8.55
2022		4,671,853,252	4,657,653,121	14,200,131	52,670,273,413	8.84
2023		5,318,018,510	5,139,278,899	178,739,611	56,156,478,463	9.15
2024		5,607,867,164	5,634,907,167	(27,040,003)	59,658,161,321	9.45
*This schedule is	pres	sented on a prospective	basis in accordance with GA	ASB 67, paragraph 50.		

## **Notes to the Schedule of Actuarially Determined Contributions**

The following methods and assumptions were used to determine the Actuarially Determined Contributions.

The following methods	and assumptions were used to determine the Actuarially Determined Contributions.
Component	Result
Valuation Date	August 31, 2023 (to determine contribution rate for fiscal year ending August 31, 2024)
Actuarial Cost Method	Individual Entry Age Normal actuarial cost method
Amortization Method	Level Percentage of Payroll, Floating
Remaining Amortization Period	29 years based on increased employer and member contribution rates enacted during the 2019 legislative session.
Asset Valuation Method	5 year smoothed market
Inflation	2.30%
Salary Increases	2.95% to 8.95%, including inflation
Investment Rate of Return	7.00%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2022 valuation pursuant to an experience study conducted for the period ending on August 31, 2021.
Mortality	The active mortality rates were based on PUB (2010), Amount-Weighted, Below-Median Income, Teacher male and female tables (with a two-year set forward for males), also with full generational mortality using Scale UMP 2021.
	The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using Scale UMP 2021 (the ultimate rates of MP-2021) but with immediate convergence.
Benefit Changes	None
Notes	Actuarially determined contribution rates are calculated as of August 31 of the preceding fiscal year.
	Members and employers contribute based on statutorily fixed rates.
	The assumptions described above are based on the August 31, 2023 actuarial valuation on which the actuarially determined employer contributions is based.

## **Schedule of Investment Returns**

## Annual Money-Weighted Rate of Return, Net of Investment Expense

## **Pension Trust Fund**

For the Fiscal Years Ended August 31

**Last Ten Fiscal Years** 

2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
12.8 %	3.8 %	(6.7)%	25.0 %	7.2 %	5.1 %	7.8 %	13.0 %	7.3 %	(0.3)%

## Schedule of Employer's (TRS) Proportionate Share of ERS' Net OPEB Liability

#### **Pension Trust Fund**

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

Fiscal Year	Employer's (TRS) Proportionate Share of Collective Net ear OPEB Liability		portionate Share Proportionate Share Collective Net of Collective Net		Employer's Proportionate Share of Collective Net OPEB Liability as a % of Employer's (TRS) Covered Employee Payroll	ERS Fiduciary Net Position as a % of Total OPEB Liability
2018	\$	81,850,260	0.24022021 %	\$ 53,125,067	154.07 %	2.04 %
2019		85,009,492	0.28682846	60,679,696	140.10	1.27
2020		104,446,218	0.30219368	67,365,146	155.04	0.17
2021		105,874,471	0.32039840	75,970,957	139.36	0.32
2022		124,038,376	0.34574668	83,160,325	149.16	0.38
2023		104,206,608	0.36580452	92,074,281	113.18	0.57
2024		108,783,871	0.40716291	111,849,135	97.26	0.63

The amounts presented above are as of the measurement date of the collective Net OPEB Liability for the respective fiscal year.

#### Schedule of Employer's (TRS) Contributions to ERS' OPEB Plan

#### **Pension Trust Fund**

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

Fiscal Year	Statutory Employer (TRS) iscal Year Contributions		Actual Employer (TRS) Contributions** D		Contributions Deficiency (Excess)	Employer's (TR Covered Employ s) Payroll		Employer (TRS) Contributions as a % of Covered Employee Payroll	
2018	\$	8,612,958	\$	8,612,958	\$		\$	60,679,696	14.19 %
2019		8,954,706		8,954,706				67,365,146	13.29
2020		9,628,763		9,628,763				75,970,957	12.67
2021		10,396,226		10,396,226				83,160,325	12.50
2022		10,089,742		10,089,742				92,074,281	10.96
2023		12,142,297		12,142,297				111,849,135	10.86
2024		13,513,227		13,513,227				138,097,189	9.79

The amounts presented above are as of the employer's most recent fiscal year end.

<sup>\*</sup>This schedule will ultimately contain 10 years of information. Additional years will be presented on a prospective basis in accordance with GASB 75, paragraph 245.

<sup>\*</sup>This schedule will ultimately contain 10 years of information. Additional years will be presented on a prospective basis in accordance with GASB 75, paragraph 245.

<sup>\*\*</sup>Contributions are not based on a measurement of pay.

## Schedule of Changes in Employers' Net OPEB Liability and Related Ratios

#### **TRS-Care**

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

(Dollars in Thousands)\*\*

	2024	2023	2022	2021
Total OPEB Liability				
Service Cost	\$ 1,097,420 \$	1,167,928 \$	2,329,444 \$	2,123,507
Interest on the Total OPEB Liability	1,087,982	1,070,343	818,451	951,216
Changes of Benefit Terms				
Differences between Expected and Actual Experience	5,756,395	(2,155,815)	(4,519,113)	(4,029,450)
Changes of Actuarial Assumptions	1,665,088	(573,519)	(12,067,408)	2,553,299
Benefit Payments	(466,777)	(542,810)	(613,142)	(495,695)
Net Change in Total OPEB Liability	\$ 9,140,108 \$	(1,033,872) \$	(14,051,769) \$	1,102,877
Beginning Total OPEB Liability	\$ 26,028,070 \$	27,061,943 \$	41,113,711 \$	40,010,834
Ending Total OPEB Liability (a)	\$ 35,168,179 \$	26,028,070 \$	27,061,943 \$	41,113,711
Plan Fiduciary Net Position				
Employer Contributions	\$ 404,083 \$	393,951 \$	370,736 \$	334,028
Non-Employer Contributing Entity Contributions	505,173	495,642	534,341	452,858
Member Contributions	290,205	277,468	263,328	250,413
Net Investment Income	202,197	130,069	13,538	9,227
Benefit Payments***	(466,777)	(542,810)	(613,142)	(495,696)
Administrative Expense	(23,132)	(22,800)	(18,466)	(7,906)
Other	15,132	40,306	28,360	
Net Change in Plan Fiduciary Net Position	\$ 926,881 \$	771,828 \$	578,695 \$	542,924
Beginning Plan Fiduciary Net Position	\$ 3,889,765 \$	3,117,937 \$	2,539,242 \$	1,996,318
Ending Plan Fiduciary Net Position (b)	\$ 4,816,646 \$	3,889,765 \$	3,117,937 \$	2,539,242
Ending Net OPEB Liability (a)-(b)	\$ 30,351,532 \$	22,138,305 \$	23,944,005 \$	38,574,469

<sup>\*</sup>This schedule will ultimately contain 10 years of information. Additional years will be presented on a prospective basis in accordance with GASB 74, paragraph 62.

<sup>\*\*</sup>RSI tables are presented in thousands and may not foot due to rounding and will not tie back to the financial statements since they are presented in whole dollars.

<sup>\*\*\*</sup>Benefit Payments are shown net of Health Care Premiums paid by Retirees.

2020	2019	2018	2017
\$ 2,580,691 \$	2,306,961 \$	2,284,418 \$	4,312,406
1,304,452	1,904,512	1,524,880	2,356,367
			(18,610,363)
(11,973,222)	(7,950,584)	2,979,259	(1,027,634)
64,950	2,133,219	936,862	(19,563,767)
(549,284)	(540,351)	(881,714)	(995,486)
\$ (8,572,413) \$	(2,146,243) \$	6,843,705 \$	(33,528,477)
\$ 48,583,247 \$	50,729,490 \$	43,885,785 \$	77,414,262
\$ 40,010,834 \$	48,583,247 \$	50,729,490 \$	43,885,785
\$ 324,974 \$	305,363 \$	296,098 \$	215,361
666,588	482,056	789,870	324,662
243,532	227,338	221,325	213,241
25,537	25,047	10,127	4,697
(549,284)	(540,351)	(881,714)	(995,486)
(7,069)	(6,006)	(6,672)	(4,954)
18		(29,995)	529
\$ 704,296 \$	493,447 \$	399,039 \$	(241,950)
\$ 1,292,022 \$	798,575 \$	399,536 \$	641,486
\$ 1,996,318 \$	1,292,022 \$	798,575 \$	399,536
\$ 38,014,516 \$	47,291,225 \$	49,930,915 \$	43,486,249

#### Notes to the Schedule of Changes in Employers' Net OPEB Liability and Related Ratios

2018: Changes of Assumptions: The discount rate changed from 3.42% as of August 31, 2017 to 3.69% as of August 31, 2018, updated the health care trend rate assumption, and revised demographic and economic assumptions based on the TRS experience study.

2019: Changes of Assumptions: The discount rate changed from 3.69% as of August 31, 2018 to 2.63% as of August 31, 2019, lowered the participation rates and updated the health care trend rate assumption.

2020: Changes of Assumptions: The discount rate changed from 2.63% as of August 31, 2019 to 2.33% as of August 31, 2020, lowered the participation rate assumption for employees who retire after the age of 65, and lowered the ultimate health care trend rate assumption to reflect the repeal of the excise (Cadillac) tax on high-cost employer health plans.

2021: Changes of Assumptions: The discount rate changed from 2.33% as of August 31, 2020 to 1.95% as of August 31, 2021.

2022: Changes of Assumptions: The discount rate changed from 1.95% as of August 31, 2021 to 3.91% as of August 31, 2022, lowered the participation rates, and updated the healthcare trend rate assumption.

2023: Changes of Assumptions: The discount rate changed from 3.91% as of August 31, 2022 to 4.13% as of August 31, 2023, revised demographic and economic assumptions based on the TRS experience study.

2024: Changes of Assumptions: The discount rate changed from 4.13% as of August 31, 2023 to 3.87% as of August 31, 2024, the tables used to model the impact of aging on the underlying claims were revised.

#### Schedule of the Net OPEB Liability

#### **TRS-Care**

For the Fiscal Years Ended August 31

Last Ten Fiscal Years\*

Fiscal Year	Total OPEB Liability	Plan Net Position	Net OPEB Liability	Plan Net Position as a % of Total OPEB Liability	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
2017	\$43,885,784,621	\$ 399,535,986	\$43,486,248,635	0.91 %	\$32,806,335,231	132.55 %
2018	50,729,490,103	798,574,633	49,930,915,470	1.57	34,050,058,000	146.64
2019	48,583,247,239	1,292,022,349	47,291,224,890	2.66	34,975,146,769	135.21
2020	40,010,833,815	1,996,317,932	38,014,515,883	4.99	37,466,480,000	101.46
2021	41,113,711,083	2,539,242,470	38,574,468,613	6.18	38,525,164,923	100.13
2022	27,061,942,520	3,117,937,218	23,944,005,302	11.52	40,512,069,077	59.10
2023	26,028,070,267	3,889,765,203	22,138,305,064	14.94	42,687,428,308	51.86
2024	35,168,178,563	4,816,646,311	30,351,532,252	13.70	44,646,883,538	67.98

<sup>\*</sup>This schedule will ultimately contain 10 years of information. Additional years will be presented on a prospective basis in accordance with GASB 74, paragraph 62.

# Other Supplementary Information

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Schedule 1
Schedule of Administrative and Investing Activity Expenses
All Funds

For the Fiscal Year Ended August 31, 2024

	Pension 1	ru	st Fund			
	Benefits	١	Investments	TRS-Care	TRS- ActiveCare	Total
Administrative Expenses						
Personnel Services						
Salaries and Wages	\$ 49,526,875	\$	122,391,908	\$ 11,482,468	\$ 2,450,384	\$ 185,851,635
Payroll Related Costs	2,039,478		7,777,778	1,609,154	279,111	11,705,521
<b>Total Personnel Services</b>	\$ 51,566,353	\$	130,169,686	\$ 13,091,622	\$ 2,729,495	\$ 197,557,156
<b>Total Professional Fees and Services</b>	\$ 3,688,324	\$	9,652,187	\$ 2,510,535	\$ 299,168	\$ 16,150,214
Other Operating Expenses						
Travel	\$ 296,092	\$	1,114,109	\$ 85,518	\$ 65,805	\$ 1,561,524
Materials and Supplies						
Consumable Supplies and Fuels	393,332		46,809	125,010	3,030	568,181
Subscriptions and Reference Information	999,605		1,153,130	128,292	29,233	2,310,260
Postage, Mailing and Delivery Services	2,066,313		9,168	1,072,176		3,147,657
Furniture and Equipment - Expensed	823,370		761,440	45,430	11,614	1,641,854
Communications and Utilities	1,241,199		13,790,908	97,112	60,293	15,189,512
Repairs and Maintenance						
Software Purchases and Maintenance	4,119,459		4,138,158	364,321	81,488	8,703,426
Computer Hardware Maintenance	387,701		20,125	2,455	540	410,821
Buildings and Equipment Maintenance	1,071,676		197,292	45,986	10,734	1,325,688
Rentals and Leases	2,817,151		47,991	192,135	2,487	3,059,764
Printing and Reproduction	17,206		146	(2,390)	78	15,040
Depreciation Expense	1,045,737		23,144			1,068,881
Amortization Expense	8,822,472		6,023,149	2,605,673		17,451,294
Other Expenses						
Dues, Fees and Staff Development	251,313		457,154	42,568	33,923	784,958
Insurance Premiums	498,680		450,428	54,583	12,017	1,015,708
Miscellaneous Expenses	4,611,058		5,937,503	2,670,836	379,845	13,599,242
<b>Total Other Operating Expenses</b>	\$ 29,462,364	\$	34,170,654	\$ 7,529,705	\$ 691,087	\$ 71,853,810
<b>Total Administrative Expenses</b>	\$ 84,717,041	\$	173,992,527	\$ 23,131,862	\$ 3,719,750	\$ 285,561,180

Schedule 1
Schedule of Administrative and Investing Activity Expenses
All Funds

For the Fiscal Year Ended August 31, 2024

	Pension 1	rus	st Fund					
	Benefits	ı	nvestments	TRS-Care	Δ	TRS- ActiveCare		Total
Investment Fees								
Prime Service Fees	\$	\$	15,643,649	\$	\$		\$	15,643,649
Investment Interest Expenses			885,821,742					885,821,742
Investment Tax Expenses			20,869,893					20,869,893
Research Fees*			(6,417,555)					(6,417,555)
External Manager Fees**			80,579,857					80,579,857
External Legal Fees			5,639,319					5,639,319
Custody Service Fees			11,703,233					11,703,233
Collateral Administrative Service Fees			621,600					621,600
Other Investment Fees			361,305					361,305
<b>Total Investment Fees</b>	\$ _	\$1	,014,823,043	\$ _	\$	_	\$1	1,014,823,043
Total Administrative Expenses and Investment Fees***	\$ 84,717,041	\$1	l,188,815,570	\$ 23,131,862	\$	3,719,750	\$1	1,300,384,223

<sup>\*</sup>In fiscal year 2024, the System received refunds of research payment from previous fiscal year due to a Markets in Financial Instruments Directive ruling. The total refund amount is larger than the research payments for fiscal year 2024; the total amount of research fees is reported as negative.

<sup>\*\*</sup>For more information on External Manager Fees, including fees that are netted against returns, please refer to the Investment Section.

<sup>\*\*\*</sup> Pension Trust Fund - Investments reported as Investing Activity Expenses under Investment Income on Exhibit II.

Schedule 2
Schedule of Professional and Consulting Services
All Funds

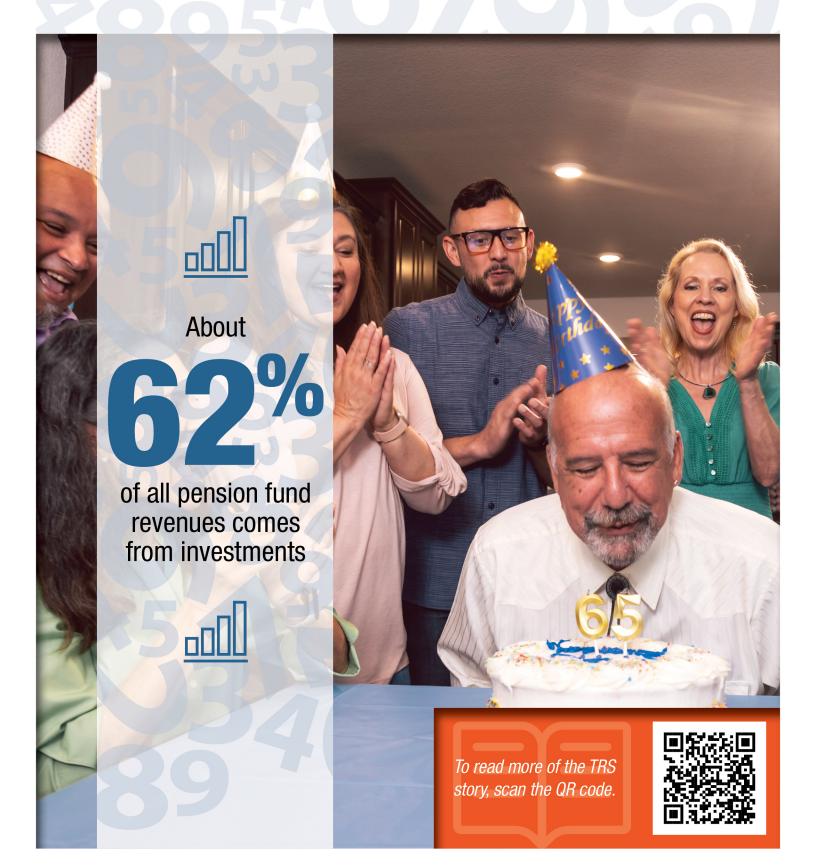
For the Fiscal Year Ended August 31, 2024

	Amount		Amount
Consulting Services		Gartner Inc	547,842
Square One Consultants Inc	\$ 891,900	SAS Institute Inc	208,161
Mercer (US) Inc	336,740	International Business Machines Corporation	114,900
Glocap Search LLC	156,000	Quisitive LLC	81,758
Elite Research LLC	133,198	GTS Technology Solutions Inc	34,008
Focus Consulting Group Inc	130,717	Norex Inc	18,800
Coleman & Associates Consultants	99,121	Solid Border Inc	16,920
International Center for Management	88,700	<b>Total IT Consulting Services</b>	\$ 5,675,321
New Horizon Strategies LLC	84,200		
Crowe LLP	55,300	Investment Research Fees	
Flint Avenue LLC	27,546	JP Morgan	\$ 682,797
Stantec Consulting Services Inc	13,531	Wolfe Research LLC	660,000
<b>Total Consulting Services</b>	\$ 2,016,953	Morgan Stanley	637,979
		Green Street Advisors LLC	263,175
Financial & Accounting Services		Alliance Bernstein LP	262,977
Segal Company (Southeast) Inc	\$ 1,251,898	UBS	235,567
Ernst & Young LLP	1,130,095	Gerson Lehrman Group Inc	208,308
Milliman Inc	712,621	HSBC Bank	204,433
Gabriel Roeder Smith & Company	531,668	Sanford C Bernstein & Co LLC	203,135
Texas State Auditor's Office	295,000	Jefferies & Company	197,332
Health Management System Inc	244,668	BofA Securities Inc	173,949
CEM Benchmarking Inc	170,000	Macquarie Group	138,111
Epic Holdings Inc	91,478	Enverus Inc	125,000
Pharmaceutical Strategies Group LLC	41,288	Kepler Cheuvreux	123,617
Kudelski Security Inc	23,261	Berenberg Capital Markets	121,888
<b>Total Financial &amp; Accounting Services</b>	\$ 4,491,977	BNP Paribas Securities	111,549
		Piper Sandler Companies	91,668
Investment Consulting Services		CLSA Limited	86,848
Albourne	\$ 2,547,988	Tegus Inc	76,385
Aon Investments USA Inc	975,000	Bloomberg	68,895
Keith C Brown	80,000	Santander Invest Securities Inc	64,014
<b>Total Investment Consulting Services</b>	\$ 3,602,988	Citigroup	52,763
		Empirical Research Partners LLC	50,000
IT Consulting Services		Zelman & Associates	50,000
Blue Hill Data Services	\$ 1,944,313	SMBC Nikko	37,835
Advanced Call Center Technologies LLC	1,662,946	Nomura Group	37,500
Accenture	1,045,673	Mizuho Research	30,007
Total Investment Consulting Services  IT Consulting Services  Blue Hill Data Services  Advanced Call Center Technologies LLC	3,602,988 1,944,313 1,662,946	Citigroup Empirical Research Partners LLC Zelman & Associates SMBC Nikko Nomura Group	52,763 50,000 50,000 37,835 37,500

Stifel Nicolaus & Co       26,930         BCA Research       25,000         BMO Capital Markets       25,000         Keefe Bruyette & Woods       25,000         Redburn (Europe) Limited       25,000         RBC Capital Markets       13,275         BTG Pactual       12,500         Evercore ISI       12,500         Numis Securities Inc       10,000         Yardeni Research Inc       10,000         Total Investment Research Fees       \$ 5,183,43         Legal Services         Ropes & Gray LLP       \$ 1,364,75         Norton Rose Fulbright US LLP       1,212,82         Foster Garvey PC       1,095,89         Seyfarth Shaw LLP       447,59         DLA Piper LLP US       477,94         Jackson Walker LLP       355,88         BLA Schwartz PC       315,000         Katten Muchin Roseman LLP       224,91         Morgan Lewis & Bockius LLP       197,62         Purrington Moody Weil LLP       135,69         Cohen Milstein Sellers & Toll PLLC       112,700         Littler Mendelsen PC       79,32         Ice Miller LLP       76,06         Akin Gump Strauss Hauer & Feld LLP       73,10         Pillsbury Winthro
BMO Capital Markets Keefe Bruyette & Woods Redburn (Europe) Limited 25,000 RBC Capital Markets BTG Pactual Evercore ISI Numis Securities Inc Yardeni Research Inc Total Investment Research Fees \$ 1,364,755 Ropes & Gray LLP Norton Rose Fulbright US LLP Foster Garvey PC Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Littler Mendelsen PC Redical Services Alice D Cox MD Redical Services Alice D Cox MD Pur Brian Buck David E Rothschild MD  **Total Legal Services**  **Total Legal Services**  **Total Legal Services**  **Total Egal Enothschild MD **Total Egal Services**  **Total Egal Enothschild MD **Total Enothschild MD **Total Egal Enothschild MD **Total Enothschild MD **
Keefe Bruyette & Woods25,000Redburn (Europe) Limited25,000RBC Capital Markets13,275BTG Pactual12,500Evercore ISI12,500Numis Securities Inc12,500Yardeni Research Inc10,000Total Investment Research Fees\$ 5,183,43Legal ServicesRopes & Gray LLP\$ 1,364,75Norton Rose Fulbright US LLP1,212,82Foster Garvey PC1,095,89Seyfarth Shaw LLP644,59DLA Piper LLP US477,94Jackson Walker LLP355,880BLA Schwartz PC315,000Katten Muchin Roseman LLP224,91Morgan Lewis & Bockius LLP197,62Purrington Moody Weil LLP135,69Cohen Milstein Sellers & Toll PLLC112,700Littler Mendelsen PC79,32Ice Miller LLP76,06Akin Gump Strauss Hauer & Feld LLP73,100Pillsbury Winthrop Shaw Pittman LLP26,353Total Legal Services\$ 6,392,683Medical Services\$ 6,392,683Medical Services\$ 17,580Alice D Cox MD\$ 47,580Dr Brian Buck47,580David E Rothschild MD47,580
Redburn (Europe) Limited  RBC Capital Markets  13,275  BTG Pactual  12,500  Evercore ISI  Numis Securities Inc  Yardeni Research Inc  Total Investment Research Fees  \$ 5,183,435  Legal Services  Ropes & Gray LLP  Norton Rose Fulbright US LLP  Foster Garvey PC  Seyfarth Shaw LLP  DLA Piper LLP US  Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Total Legal Services  Alice D Cox MD  P Brian Buck  David E Rothschild MD   12,500  12,500  12,500  12,500  12,500  13,64,755  13,64,75  13,64,755  13,64,755  13,64,755  13,64,755  13,64,755  13,64,75
RBC Capital Markets       13,275         BTG Pactual       12,500         Evercore ISI       12,500         Numis Securities Inc       12,500         Yardeni Research Inc       10,000         Total Investment Research Fees       \$ 5,183,435         Legal Services         Ropes & Gray LLP       \$ 1,364,755         Norton Rose Fulbright US LLP       1,212,825         Foster Garvey PC       1,095,895         Seyfarth Shaw LLP       644,594         DLA Piper LLP US       477,945         Jackson Walker LLP       355,886         BLA Schwartz PC       315,000         Katten Muchin Roseman LLP       224,913         Morgan Lewis & Bockius LLP       197,623         Purrington Moody Weil LLP       135,693         Cohen Milstein Sellers & Toll PLLC       112,700         Littler Mendelsen PC       79,325         Ice Miller LLP       76,066         Akin Gump Strauss Hauer & Feld LLP       73,100         Pillsbury Winthrop Shaw Pittman LLP       26,356         Medical Services       \$ 6,392,685         Medical Services       \$ 6,392,685         Medical Services       \$ 7,580         Alice D Cox MD       \$ 7,580
BTG Pactual       12,500         Evercore ISI       12,500         Numis Securities Inc       12,500         Yardeni Research Inc       10,000         Total Investment Research Fees       \$ 5,183,43         Legal Services         Ropes & Gray LLP       \$ 1,364,753         Norton Rose Fulbright US LLP       1,212,82         Foster Garvey PC       1,095,893         Seyfarth Shaw LLP       644,594         DLA Piper LLP US       477,943         Jackson Walker LLP       355,886         BLA Schwartz PC       315,000         Katten Muchin Roseman LLP       224,913         Morgan Lewis & Bockius LLP       197,623         Purrington Moody Weil LLP       135,699         Cohen Milstein Sellers & Toll PLLC       112,700         Littler Mendelsen PC       79,329         Ice Miller LLP       76,067         Akin Gump Strauss Hauer & Feld LLP       73,100         Pillsbury Winthrop Shaw Pittman LLP       26,350         Total Legal Services       \$ 6,392,689         Medical Services       \$ 6,392,689         Medical Services       \$ 7,580         Alice D Cox MD       \$ 7,580         Dr Brian Buck       47,580
Evercore ISI 12,500 Numis Securities Inc 12,500 Yardeni Research Inc 10,000  Total Investment Research Fees \$ 5,183,43  Legal Services Ropes & Gray LLP \$ 1,364,753 Norton Rose Fulbright US LLP 1,212,82 Foster Garvey PC 1,095,893 Seyfarth Shaw LLP 644,594 DLA Piper LLP US 477,943 Jackson Walker LLP 355,880 BLA Schwartz PC 315,000 Katten Muchin Roseman LLP 224,913 Morgan Lewis & Bockius LLP 197,623 Purrington Moody Weil LLP 135,693 Cohen Milstein Sellers & Toll PLLC 112,700 Littler Mendelsen PC 79,323 Ice Miller LLP 76,063 Akin Gump Strauss Hauer & Feld LLP 73,100 Pillsbury Winthrop Shaw Pittman LLP 26,353  Medical Services Alice D Cox MD \$ 47,580 Dr Brian Buck 47,580 David E Rothschild MD 47,580
Numis Securities Inc Yardeni Research Inc 10,000  Total Investment Research Fees \$ 5,183,433  Legal Services Ropes & Gray LLP Norton Rose Fulbright US LLP Foster Garvey PC 1,095,893 Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Cie Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Pr Brian Buck David E Rothschild MD  \$ 47,586
Numis Securities Inc Yardeni Research Inc 10,000  Total Investment Research Fees \$ 5,183,433  Legal Services Ropes & Gray LLP Norton Rose Fulbright US LLP Foster Garvey PC 1,095,893 Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Cite Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Pr Brian Buck David E Rothschild MD  \$ 47,586
Yardeni Research Inc  Total Investment Research Fees \$ 5,183,43;  Legal Services  Ropes & Gray LLP \$ 1,364,75;  Norton Rose Fulbright US LLP Foster Garvey PC \$ 1,095,89;  Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services  Alice D Cox MD  P Brian Buck David E Rothschild MD  \$ 47,586
Legal Services  Ropes & Gray LLP  Norton Rose Fulbright US LLP  Foster Garvey PC  Seyfarth Shaw LLP  DLA Piper LLP US  Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Total Legal Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD   1,364,753  1,364,753  1,364,753  1,202,889  1,364,753  1,364,753  1,095,899  1,006  1,006  1,006  1,006
Legal Services  Ropes & Gray LLP  Norton Rose Fulbright US LLP  Foster Garvey PC  Seyfarth Shaw LLP  DLA Piper LLP US  Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Medical Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD  1,364,753  1,364,753  1,364,753  1,212,822  1,095,893  1,095,893  477,586  1,364,753  1,364,753  1,212,823  1,006  1,007  1,006  1,007  1,0
Ropes & Gray LLP  Norton Rose Fulbright US LLP  Foster Garvey PC  Seyfarth Shaw LLP  DLA Piper LLP US  Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Ice Miller LLP  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Total Legal Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD  1,212,823  1,212,823  1,095,895  47,586  1,095,895  1,095,895  47,586  1,095,895  1,095,895  47,586  1,095,895  1,095,895  47,586  10,095,895  10,095,895  10,095,895  11,095,895  10,095,895  10,095,895  11,364,755  11,212,825  11,095,895  12,005  11,095,895  11,095,895  12,005  11,095,895  11,095,895  12,005  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  12,005  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  12,005  11,095,895  11
Ropes & Gray LLP  Norton Rose Fulbright US LLP  Foster Garvey PC  Seyfarth Shaw LLP  DLA Piper LLP US  Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Ice Miller LLP  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Total Legal Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD  1,212,823  1,212,823  1,095,895  47,586  1,095,895  1,095,895  47,586  1,095,895  1,095,895  47,586  1,095,895  1,095,895  47,586  10,095,895  10,095,895  10,095,895  11,095,895  10,095,895  10,095,895  11,364,755  11,212,825  11,095,895  12,005  11,095,895  11,095,895  12,005  11,095,895  11,095,895  12,005  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  12,005  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  11,095,895  12,005  11,095,895  11
Foster Garvey PC Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Dr Brian Buck David E Rothschild MD  11,095,892 644,592 47,586
Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Dr Brian Buck David E Rothschild MD  47,586
Seyfarth Shaw LLP DLA Piper LLP US Jackson Walker LLP BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Dr Brian Buck David E Rothschild MD  47,586
Jackson Walker LLP  BLA Schwartz PC  Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP  Purrington Moody Weil LLP  Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Total Legal Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD  355,886  115,000  315,000  112,700  11
BLA Schwartz PC Katten Muchin Roseman LLP Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Tee Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Pr Brian Buck David E Rothschild MD  197,602 112,706
Katten Muchin Roseman LLP  Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services  Medical Services Alice D Cox MD Dr Brian Buck David E Rothschild MD  197,623 112,706 112,7
Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services  Medical Services Alice D Cox MD Pr Brian Buck David E Rothschild MD  135,699 112,700
Morgan Lewis & Bockius LLP Purrington Moody Weil LLP Cohen Milstein Sellers & Toll PLLC Littler Mendelsen PC Ice Miller LLP Akin Gump Strauss Hauer & Feld LLP Pillsbury Winthrop Shaw Pittman LLP Total Legal Services Alice D Cox MD Pr Brian Buck David E Rothschild MD  135,699 112,700 11
Purrington Moody Weil LLP 135,699 Cohen Milstein Sellers & Toll PLLC 112,700 Littler Mendelsen PC 79,329 Ice Miller LLP 76,069 Akin Gump Strauss Hauer & Feld LLP 73,100 Pillsbury Winthrop Shaw Pittman LLP 26,358 Total Legal Services \$ 6,392,689  Medical Services Alice D Cox MD \$ 47,580 Dr Brian Buck 47,580 David E Rothschild MD 47,580
Cohen Milstein Sellers & Toll PLLC  Littler Mendelsen PC  Ice Miller LLP  Akin Gump Strauss Hauer & Feld LLP  Pillsbury Winthrop Shaw Pittman LLP  Total Legal Services  Medical Services  Alice D Cox MD  Dr Brian Buck  David E Rothschild MD  112,700  79,329  79,329  76,062  73,100  74,580
Littler Mendelsen PC 79,329  Ice Miller LLP 76,069  Akin Gump Strauss Hauer & Feld LLP 73,100  Pillsbury Winthrop Shaw Pittman LLP 26,358  Total Legal Services \$ 6,392,689  Medical Services  Alice D Cox MD \$ 47,580  Dr Brian Buck 47,580  David E Rothschild MD 47,580
Ice Miller LLP 76,066 Akin Gump Strauss Hauer & Feld LLP 73,100 Pillsbury Winthrop Shaw Pittman LLP 26,358  Total Legal Services \$ 6,392,688  Medical Services  Alice D Cox MD \$ 47,580 Dr Brian Buck 47,580 David E Rothschild MD 47,580
Akin Gump Strauss Hauer & Feld LLP 73,100 Pillsbury Winthrop Shaw Pittman LLP 26,358  Total Legal Services \$ 6,392,689  Medical Services  Alice D Cox MD \$ 47,580 Dr Brian Buck 47,580 David E Rothschild MD 47,580
Pillsbury Winthrop Shaw Pittman LLP 26,358  Total Legal Services \$ 6,392,689  Medical Services  Alice D Cox MD \$ 47,580  Dr Brian Buck 47,580  David E Rothschild MD 47,580
Total Legal Services \$ 6,392,689  Medical Services  Alice D Cox MD \$ 47,580  Dr Brian Buck 47,580  David E Rothschild MD 47,580
Medical Services  Alice D Cox MD \$ 47,586  Dr Brian Buck 47,586  David E Rothschild MD 47,586
Alice D Cox MD \$ 47,580 Dr Brian Buck 47,580 David E Rothschild MD 47,580
Dr Brian Buck 47,580 David E Rothschild MD 47,580
Dr Brian Buck 47,580 David E Rothschild MD 47,580
David E Rothschild MD 47,586
Other Professional Services
New Construction In A 27 777 22
Novo Construction Inc \$ 35,573,060
Rogers-O'Brien Construction 1,846,270
Aquila Commercial LLC 1,267,308
Texas Dept of Information Resources 1,100,900



# **INVESTMENT SECTION**





512 542 6460 F

www.trs.texas.gov

MAILING ADDRESS 1000 Red River Street Austin, Texas 78701

> PHYSICAL ADDRESS 1900 Aldrich Street Austin, TX 78723

Brian K. Guthrie
Executive Director

Jase Auby Chief Investment Officer

Overall, investment returns for the fiscal year ended August 31, 2024 were positive as the TRS Pension Trust Fund returned 12.83% for the one-year period and closed the year with a total of \$209.5 billion in assets under management, a \$22.9 billion increase over last year, net of benefit payments. The annualized rate of return for the five-year period ended August 31, 2024 was 7.94%, while the longer-term ten-year return was 7.24%, both in excess of the pension trust fund's long-term investment return assumption of 7.00%. TRS investments makes up over 62% of the pension trust fund revenue and pays for more than \$1 billion in monthly annuity payments.

TRS investment in global, public, and private stocks proved to be the greatest return factor. Global financial markets and asset values continued to perform well in 2024, driven by lower inflation, robust corporate earnings, and an expectation of lower interest rates. The S&P 500 index recorded a significant gain of 27.14% for the one-year period ended August 31, 2024. This positive performance was underpinned by a combination of factors, including the resolution of supply chain disruptions, which helped to stabilize prices, and strong consumer demand, which bolstered corporate revenues. A notable contributor to the success of the S&P 500 index was the remarkable performance of technology growth trends in artificial intelligence, cloud computing, and cutting-edge hardware and software. These technology advancements drove approximately 50% of the S&P 500 index's overall performance so far in 2024. Despite some geopolitical uncertainties and fiscal policy adjustments, investor confidence remained high, reflecting a broadly optimistic outlook for the global economy.

During 2024, TRS reviewed and modified its Strategic Asset Allocation (SAA) to enhance the probability of achieving the long-term investment return assumption of 7%, reduce risk and to increase diversification. The SAA plays a crucial role in determining returns with 60-80% of total returns attributed to the allocation decision. Changes to the SAA included increasing exposure to US equities, decreasing exposure to emerging markets, and modifying the fixed income allocation to include exposure to inflation-linked bonds.

TRS' public markets investment portfolios recorded strong absolute returns, with the pension trust fund's Public Equity investments returning 25.06% for the one-year period ended August 31, 2024 versus 12.29% a year ago. Within the portfolio, all regions produced double digit returns, with US Equities, the Non-US Developed, and Emerging Markets returning 29.60%, 22.66%, and 19.91%, respectively. The TRS asset allocation had 38.60% in Public Equity investments valued at \$80.9 billion as of August 31, 2024, including approximately \$37.4 billion in internally managed strategies. TRS' \$29.5 billion Government Bonds portfolio return was 1.69% for the fiscal year as restrictive monetary policy continued to negatively impact bond performance as higher interest rates drove down the prices of bonds. TRS views the bond portfolio as a defensive strategy that adds diversification benefits to the overall portfolio and provides a source of liquidity. Assets within the pension trust fund's other Stable Value allocations performed well, with \$9.9 billion in Stable Value Hedge Funds and \$7.3 billion in Absolute Return gaining 11.10% and 16.19% for the fiscal year ended August 31, 2024, respectively.

The pension trust fund's private markets portfolios returned 4.01% in total for the one-year period ended August 31, 2024 and comprised 37.04% of the asset allocation, or \$77.6 billion in assets. Private Markets has generated a strong five-year return of 9.95%. Underlying portfolio performance in Private Markets was mixed, with a 14.41% one-year return in Energy, Natural Resources, and Infrastructure, a 7.27% return in Private Equity, and a -3.90% return in Real Estate. Our Energy portfolio has been the best performing private portfolio with many of these investments in Texas. Private equity returns have rebounded from the negative levels experienced in 2022 but remain below long-term expectations due to a restricted exit environment. In Real Estate, unfavorable market conditions such as elevated interest rates and challenging lending environment negatively impacted property values and returns. TRS is better positioned in real estate than the overall market and continues to outperform indices.

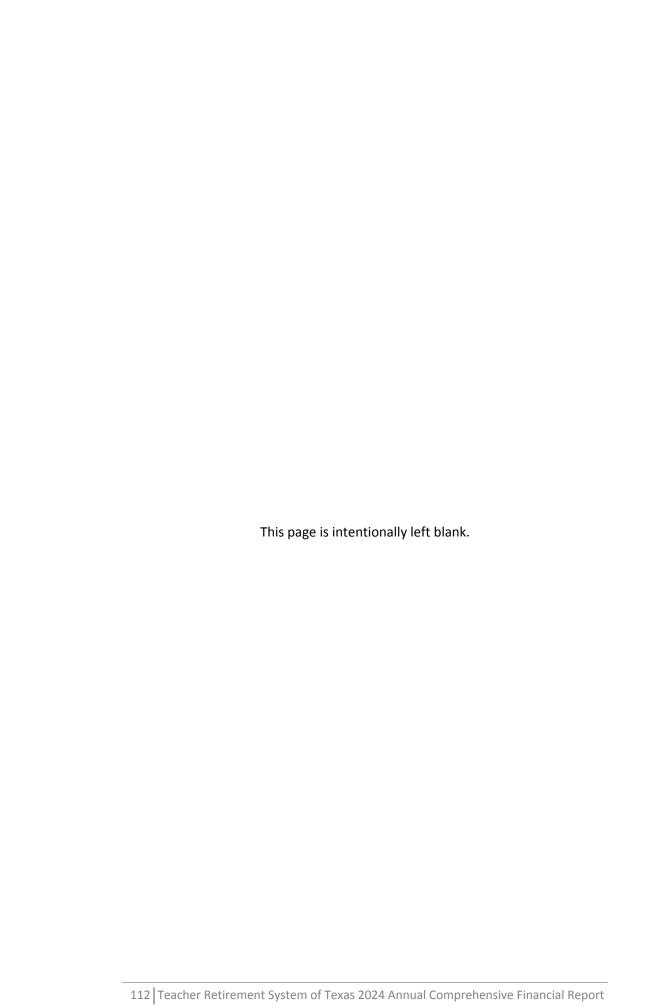
The TRS Risk and Portfolio Management (RPM) Team monitored all key risk metrics to maintain policy compliance while the pension trust fund maintained a strong liquidity position, an important metric to monitor as TRS continues to deliver annual benefit payments of \$15.1 billion to its members. The \$15.2 billion Risk Parity portfolio comprised 7.3% of investments as of August 31, 2024 and delivered 13.69% performance as the portfolio's heavily diversified strategies contributed to the overall Trust return.

TRS will continue to conscientiously and prudently manage the pension trust fund for the long-term financial interest of the members we serve.

Prepared by:

TRS Investment Management Division Staff

Basis of presentation: Master custodian records. The time weighted method is used to calculate the rates of return.



# Report on Investment Activities

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Basis of presentation for the above tables: Master custodian records.	

## A. Investment Policy

The Board of Trustees (Board) has the primary fiduciary responsibility for investing the Teacher Retirement System of Texas (TRS or System) trust assets in accordance with Article XVI, Section 67 of the Texas Constitution and with applicable law. The Board establishes investment objectives and policy, obtains expert advice and assistance, and oversees the employment of a qualified and competent investment staff, the Investment Management Division (IMD), and legal staff. The Board also monitors the actions of staff, consultants and advisors to ensure compliance with its policies. The Board has a Policy Committee of the Board, an Investment Management Committee of the Board and a Risk Management Committee of the Board, each of which is a standing committee of the Board charged with those responsibilities set forth in the Bylaws of the Board. The Board and the IMD are assisted by outside investment consultants and internal and external legal counsel.

The total or overall investment portfolio includes all assets invested by TRS to provide retirement, death, health, and disability benefits administered by the System, and is structured and managed to achieve the following objectives:

- a. Control risk through proper diversification of asset classes and by establishing long-term risk and return expectations; and
- b. As applicable to the pension plan, achieve a long-term rate of return that:
  - i. Exceeds the assumed actuarial rate of return adopted by the Board;
  - ii. Exceeds the long-term rate of inflation by an annualized 5 percent; and
  - iii. Exceeds the return of the Fund Policy Benchmark.

### **B. Portfolio Structure**

TRS follows a diversified investment approach that focuses on the three most common economic scenarios. Scenario One is characterized by favorable Gross Domestic Product (GDP) growth and moderate inflation as measured by the Consumer Price Index (CPI), which has been the prevailing economic condition 68 percent of the time since 1948. Scenario Two is one of low GDP growth and high inflation, which has occurred 18 percent of the time. Finally, Scenario Three is characterized by stagnant GDP growth and low inflation, which has occurred 14 percent of the time. TRS is positioned to take advantage of any of these various market scenarios.

TRS' long-term asset allocation target is 54 percent to Global Equity markets, which should perform well under Scenario One, 21 percent to Real Return, which should perform well in Scenario Two, 21 percent to a Stable Value portfolio, which should perform well and minimize downside risk in Scenario Three, and 8 percent to the Risk Parity strategy, which has a balanced exposure to all three economic scenarios. A negative 4 percent of Net Asset Allocation Leverage reflects the allocation to the combined cash and investment exposure in excess of 100 percent.

### C. Asset Allocation

The normal portfolio mix represents the portfolio that is expected to meet the Board's actuarial return objectives for the Pension Trust Fund within the risk tolerances specified in the Investment Policy Statement. Each asset class allocation percentage has a "long-term target" position within the overall portfolio and a maximum and minimum range around that target allocation. All percentages refer to fair value.

Generally Accepted Accounting Principles (GAAP) and the Governmental Accounting Standards Board (GASB) require that investments be reported at fair value in the basic financial statements (Exhibit 1 and Note 3). However, the System's asset allocation is based on fair value, which includes investment-related cash, receivables, and payables, and securities sold short. These items cannot be included as part of the fair value of investments under GAAP. Table 1 presents the asset allocation policy ranges and fair values as of August 31, 2024. A reconciliation to fair value is provided following Table 1.

Table 1: Asset Allocation as of August 31	L, 2024						
	Policy Range Actual Value						
Asset Class	Minimum Range %	Maximum Range %	Target %		Fair Value	% of Total Fund	
Global Equity							
USA	13.00	23.00	18.00	\$	36,295,147,823	17.32	
Non-US Developed	8.00	18.00	13.00		26,285,871,941	12.54	
Emerging Markets	4.00	14.00	9.00		18,312,083,991	8.74	
Private Equity	9.00	19.00	14.00		33,538,828,207	16.01	
Total Global Equity	47.00	61.00	54.00	\$	114,431,931,962	54.61	
Stable Value							
Government Bonds	0.00	21.00	16.00	\$	29,504,084,271	14.08	
Stable Value Hedge Funds	0.00	10.00	5.00		9,940,253,558	4.75	
Absolute Return	0.00	20.00	0.00		7,341,875,405	3.50	
Total Stable Value	14.00	28.00	21.00	\$	46,786,213,234	22.33	
Real Return							
Real Estate	10.00	20.00	15.00	\$	29,601,642,713	14.13	
Energy, Natural Resources & Infrastructure	1.00	11.00	6.00		14,480,640,020	6.91	
Commodities	0.00	5.00	0.00		273,415,088	0.13	
Total Real Return	14.00	28.00	21.00	\$	44,355,697,821	21.17	
Risk Parity	0.00	13.00	8.00	\$	15,247,515,381	7.28	
Asset Allocation Leverage							
Cash	0.00	7.00	2.00	\$	2,224,897,272	1.06	
Asset Allocation Leverage	N/A	N/A	(6.00)		(13,505,185,208)	(6.45	
Net Asset Allocation Leverage	N/A	N/A	(4.00)	\$	(11,280,287,936)	(5.39	
Total Fund Fair Value			100.00	\$	209,541,070,462	100.00	
Reconciling Items							
Investment Related Cash				\$	(64,863,032)		
Investment Related Receivables					(8,537,090,305)		
Investment Related Payables					1,589,228,925		
Securities Sold Short					4,936,316,660		
Obligations under Reverse Repurchase Agreen	nents				20,005,277,339		
Collateral Obligations*					65,797,463		
Total Reconciling Items				\$	17,994,667,050		
Total Fund Fair Value (Exhibit 1)				\$	227,535,737,512		
*Excludes Securities Lending Collateral Obligations.							

Table 2: Investment Summary	as of A	August 31 (C	Ooll	ars in Billions	s)			
Asset Class		2014		2019		2021	2023	2024
Global Equity								
USA <sup>1</sup>	\$	29.981	\$	22.813	\$	30.501	\$ 24.799	\$ 29.127
Non-US Developed <sup>1</sup>		19.718		19.825		24.769	20.511	24.292
Emerging Markets <sup>1</sup>		15.594		13.187		16.623	14.086	16.319
Directional Hedge Funds <sup>1, 4</sup>		6.496		5.841		6.525	7.998	11.155
Private Equity		15.594		23.055		34.764	33.004	33.539
Total Global Equity	\$	87.383	\$	84.721	\$	113.182	\$ 100.398	\$ 114.432
Stable Value								
Government Bonds <sup>2</sup>	\$	17.968	\$	21.363	\$	28.501	\$ 24.922	\$ 29.504
Stable Value Hedge Funds <sup>4</sup>		5.055		6.588		9.363	9.629	9.940
Absolute Return <sup>4</sup>		2.068		5.756		5.514	5.847	7.342
Total Stable Value	\$	25.091	\$	33.707	\$	43.378	\$ 40.398	\$ 46.786
Real Return								
Real Estate <sup>4</sup>	\$	15.335	\$	21.534	\$	25.025	\$ 30.138	\$ 29.602
Energy, Natural Resources & Infrastructure <sup>4</sup>		2.540		8.933		9.841	12.773	14.481
Commodities		0.169		0.192		0.441	0.764	0.273
Total Real Return	\$	18.044	\$	30.659	\$	35.307	\$ 43.675	\$ 44.356
Total Risk Parity <sup>4</sup>		N/A	\$	8.459	\$	15.933	\$ 12.805	\$ 15.247
Asset Allocation Leverage								
Asset Allocation Leverage		N/A	\$	(2.835)	\$	(9.243)	\$ (14.164)	\$ (13.505)
Cash <sup>3</sup>	\$	1.698		2.722		2.606	3.495	2.225
Net Asset Allocation Leverage		N/A	\$	(0.113)	\$	(6.637)	\$ (10.669)	\$ (11.280)
Total Fund	\$	132.216	\$	157.433	\$	201.163	\$ 186.607	\$ 209.541

<sup>&</sup>lt;sup>1</sup>Beginning in Fiscal Year 2020, Directional Hedge Funds were allocated across USA, Non US-Developed, and Emerging Market Equities.

<sup>&</sup>lt;sup>2</sup>Beginning in Fiscal Year 2020, TIPS and US Treasuries were combined under the Stable Value Allocation into Government Bonds.

<sup>&</sup>lt;sup>3</sup>Cash was included with the Stable Value Allocation through FY2018.

<sup>&</sup>lt;sup>4</sup>Allocation includes Alternative Investments.

Table 3: Investment Allocations as of Aug	gust 31				
		%	of Total Fund		
Asset Class	2014	2019	2021	2023	2024
Global Equity					
USA <sup>1</sup>	22.68 %	14.49 %	15.16 %	13.29 %	13.90 %
Non-US Developed <sup>1</sup>	14.91	12.59	12.31	10.99	11.59
Emerging Markets <sup>1</sup>	11.80	8.38	8.26	7.55	7.79
Directional Hedge Funds <sup>1, 4</sup>	4.91	3.71	3.25	4.28	5.32
Private Equity⁴	11.80	14.65	17.28	17.69	16.01
Total Global Equity	66.10 %	53.82 %	56.26 %	53.80 %	54.61 %
Stable Value					
Government Bonds <sup>2</sup>	13.59 %	13.57 %	14.17 %	13.36 %	14.08 %
Stable Value Hedge Funds⁴	3.82	4.18	4.65	5.16	4.75
Absolute Return <sup>4</sup>	1.56	3.66	2.74	3.14	3.50
Total Stable Value	18.97 %	21.41 %	21.56 %	21.66 %	22.33 %
Real Return					
Real Estate⁴	11.60 %	13.68 %	12.44 %	16.15 %	14.13 %
Energy, Natural Resources & Infrastructure <sup>4</sup>	1.92	5.67	4.89	6.84	6.91
Commodities	0.13	0.12	0.22	0.41	0.13
Total Real Return	13.65 %	19.47 %	17.55 %	23.40 %	21.17 %
Total Risk Parity <sup>4</sup>	N/A	5.37 %	7.92 %	6.86 %	7.28 %
Asset Allocation Leverage					
Asset Allocation Leverage	N/A	(1.80)%	(4.59)%	(7.59)%	(6.45)%
Cash <sup>3</sup>	1.28 %	1.73	1.30	1.87	1.06
Net Asset Allocation Leverage	1.28 %	(0.07)%	(3.29)%	(5.72)%	(5.39)%
Total Fund	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %

<sup>&</sup>lt;sup>1</sup>Beginning in Fiscal Year 2020, Directional Hedge Funds were allocated across USA, Non US-Developed, and Emerging Market Equities.

<sup>&</sup>lt;sup>2</sup>Beginning in Fiscal Year 2020, TIPS and US Treasuries were combined under the Stable Value Allocation into Government Bonds.

<sup>&</sup>lt;sup>3</sup>Cash was included with the Stable Value Allocation through FY2018.

<sup>&</sup>lt;sup>4</sup>Allocation includes Alternative Investments.

# **D.** Largest Holdings

### **Fixed Income Investments**

Table 4 discloses the Fund's ten largest fixed income investments as of August 31, 2024 reported at GAAP fair value which constitute 19.35 percent of all fixed income securities. A complete list of fixed income investments is available by contacting the TRS Communications Department.

Table	4: Largest Fixed Income Investments as of A	ugust	: 31, 2024		
Rank	Fixed Income Investments		Par Value	GAAP Fair Value	% of Total Fixed Income Investments
1	U.S. Treasury Bond 4.75% Due 11/15/2053	\$	850,525,500	\$ 926,009,638	2.83 %
2	U.S. Treasury Bond 2.375% Due 05/15/2051		1,058,090,000	734,049,938	2.25
3	U.S. Treasury Bond 1.75% Due 08/15/2041		912,000,000	633,697,500	1.94
4	U.S. Treasury Bond 1.875% Due 02/15/2041		881,443,900	633,400,078	1.94
5	U.S. Treasury Bond 4% Due 11/15/2052		642,114,900	615,928,652	1.88
6	U.S. Treasury Bond 1.875% Due 02/15/2051		983,655,000	606,638,482	1.86
7	U.S. Treasury Bond 2% Due 08/15/2051		929,600,000	589,134,000	1.80
8	U.S. Treasury Bond 2% Due 11/15/2041		758,450,000	547,150,570	1.67
9	U.S. Treasury Bond 3% Due 02/15/2049		656,205,000	522,093,103	1.60
10	U.S. Treasury Bond 4.125% Due 08/15/2053		526,975,100	517,423,676	1.58
	Total Top Ten	\$	8,199,059,400	\$ 6,325,525,637	19.35 %
	Total Fixed Income Investments			\$ 32,697,849,428	

## **Equity Investments**

Table 5 discloses the Fund's ten largest equity investments as of August 31, 2024 reported at GAAP fair value which constitute 12.31 percent of the Fund's total equity exposure.

A complete list of equity investments is available by contacting the TRS Communications Department.

Table	5: Largest Equity Investments as of August 31,	2024		
Rank	Equity Investments	Total Shares	GAAP Fair Value	% of Total Equity Investments
1	Taiwan Semiconductor Manufacturing Company	42,313,691	\$ 1,248,644,086	2.38 %
2	Apple, Inc.	3,563,774	816,104,246	1.55
3	Microsoft Corporation	1,938,589	808,663,015	1.54
4	Nvidia Corp	6,403,280	764,359,534	1.45
5	Samsung Electronics Company Limited	9,852,757	548,010,514	1.04
6	Novo Nordisk	3,838,610	534,384,003	1.02
7	Alphabet, Inc.	3,244,198	530,037,069	1.01
8	Amazon, Inc.	2,494,777	445,317,695	0.85
9	ASML Holding N.V.	441,845	397,131,513	0.76
10	Tencent Holdings Ltd.	7,591,061	371,748,282	0.71
	Total Top Ten	81,682,582	\$ 6,464,399,957	12.31 %
	Total Equity Investments		\$ 52,506,356,349	

### **E. Investment Results**

## **Performance Reporting**

Each asset class is described by an associated benchmark that describes, in general terms, the opportunity set and return characteristics associated with the asset class. For certain private or more complex asset classes, the benchmark serves as a proxy for expected returns rather than an approximation of the actual investments that will characterize that component of the portfolio. Those benchmarks are identified in Table 6 and are referred to as the "Policy Benchmarks".

Table 6: Policy Benchmarks	
Asset Class	Benchmark Portfolio
Global Equity	
USA	MSCI USA Investable Market
Non-US Developed	MSCI EAFE and Canada
Emerging Markets	50% MSCI EM/50% MSCI EM ex China
Private Equity	Customized State Street Private Equity Index lagged one quarter
Stable Value	
Government Bonds	Bloomberg Barclays Long Treasury Index
Absolute Return	SOFR plus 4%
Stable Value Hedge Funds	HFRI Fund of Funds Conservative
Real Return	
Real Estate	NCREIF ODCE lagged one quarter
Energy, Natural Resources & Infrastructure	40% Cambridge Associates Natural Resources 40% Cambridge Associates Infrastructure 20% quarterly Consumer Price Index lagged one quarter
Commodities	Goldman Sachs Commodity Index
Risk Parity	
Risk Parity	HFR Risk Parity Vol 12 Institutional Index
Asset Allocation Leverage	
Cash	FTSE 3 Month Treasury Bill
Asset Allocation Leverage	SOFR plus 26.161 bp

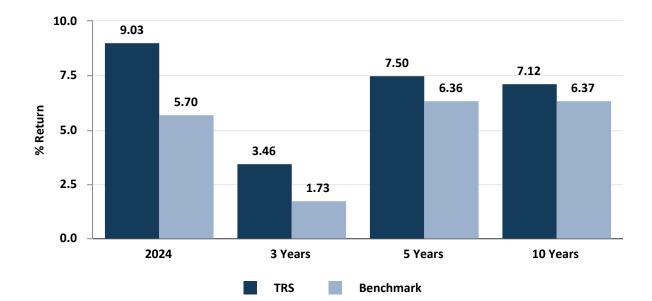
### **Performance Results**

Investment performance is calculated using a time-weighted rate of return. Returns are calculated by State Street Bank and Trust Company, TRS' custodian bank, independently and using industry best practices. The total time-weighted rates of return have been adjusted for cash flows and are calculated net of bank fees, external manager fees, external legal and research fees, and external custodial fees.

Administrative expenses for the IMD are not netted against or included in performance calculations.

Due to TRS' fiscal year ending on August 31, 2024, the most complete performance and benchmark information by asset class is available as of June 30, 2024, presented in Table 7. For a complete list of benchmark composites, contact the TRS Communications Department.

Table 7: Investment Performance: Time-Weighted Returns as of June 30, 2024							
Asset Class	2024	3 Years	5 Years	10 Years			
Global Equity							
USA	25.70 %	9.38 %	13.90 %	11.17 %			
USA Composite Benchmark	23.30	8.22	14.34	12.30			
Non-US Developed	14.61	3.61	7.32	5.03			
Non-US Developed Composite Benchmark	10.97	2.71	6.49	4.24			
Emerging Markets	16.52	(2.86)	4.96	4.09			
Emerging Markets Composite Benchmark	15.47	(4.38)	3.58	3.04			
Private Equity	8.73	7.41	13.53	12.58			
Private Equity Composite Benchmark	6.32	8.71	14.06	12.33			
Total Global Equity	16.14 %	5.45 %	10.78 %	8.60 %			
Global Equity Composite Benchmark	13.98 %	5.23 %	10.82 %	8.73 %			
Stable Value							
Government Bonds	(8.48)%	(12.18)%	(5.30)%	0.34 %			
Government Bonds Benchmark	(5.61)	(10.49)	(4.26)	0.60			
Absolute Return	15.37	8.00	8.91	8.32			
Absolute Return Composite Benchmark	9.91	7.29	5.51	4.37			
Stable Value Hedge Funds	12.35	8.42	8.13	6.40			
Stable Value Hedge Funds Composite Benchmark	6.68	3.45	4.85	3.47			
Total Stable Value	(0.66)%	(4.87)%	(0.26)%	2.95 %			
Stable Value Composite Benchmark	(2.58)%	(7.16)%	(1.96)%	1.37 %			
Real Return							
Real Estate	(5.53)%	6.93 %	7.08 %	9.20 %			
Real Estate Composite Benchmark	(12.00)	2.47	2.56	5.82			
Energy, Natural Resources & Infrastructure	11.81	14.27	8.32	N/A			
Energy, Natural Resources & Infrastructure Composite Benchmark	6.66	11.89	7.58	N/A			
Commodities	1.10	1.75	12.34	(5.87)			
Commodities Composite Benchmark	15.01	12.69	8.28	(3.12)			
Total Real Return	(0.47)%	9.00 %	7.48 %	7.84 %			
Real Return Composite Benchmark	(6.56)%	5.27 %	4.10 %	5.35 %			
Risk Parity	10.48 %	(2.18)%	1.87 %	3.49 %			
Risk Parity Benchmark	8.40 %	(4.58)%	1.75 %	3.31 %			
Investment Exposure	8.41 %	3.16 %	7.08 %	N/A			
Investment Exposure Benchmark	5.09 %	1.71 %	6.21 %	N/A			
Asset Allocation Leverage	6.60.00	440.00	2 77 21	2.60.01			
Cash Composite Bonshmark	6.63 %	4.10 %	2.77 %	2.60 %			
Cash Composite Benchmark	5.64	3.17	2.22	1.54			
TRS	9.03 %	3.46 %	7.50 %	7.12 %			
Custom Benchmark	5.70 %	1.73 %	6.36 %	6.37 %			



Time-Weighted Returns as of June 30, 2024

### F. Fees and Commissions

# **Investment Manager Fees**

Management Fees that are paid from the Pension Trust Fund are charged by the manager or general partner to cover normal operating costs and the expenses of administering the partnership. The manager or general partner usually receives an annual management fee paid in quarterly, but sometimes in semi-annual or annual installments, from the limited partners. Management fees are typically 1.5 percent to 2 percent of the investment or the investment commitment during the investment period and are sometimes scaled down after the investment period. The management fee rate, basis for the calculation, and specific terms are agreed to in the Limited Partnership Agreement (LPA).

Performance fees/carried interest are accrued and paid based on the amount of profit or returns in excess of a benchmark or hurdle rate established in the LPA. Certain other management fees are charged by investment partnerships and netted against the investment earnings of the partnership. For investments in private markets, Performance Fees/Carried Interest represent the general partner's share of the partnership's profits, which is typically 20 percent, with 80 percent going to limited partners, such as TRS.

Carried interest is calculated and paid as partnership investments are realized, and carried interest on the unrealized investments is accrued over the life of the partnership based on the current valuation.

Fees paid from the Pension Trust Fund are booked as expenses on the Statement of Changes in Net Position. Fees netted against returns are charged by investment partnerships and netted against the investment earnings of the partnership. Generally, the information for fees netted against returns are requested and received from Fund general partners on a quarterly basis. Due to the timing of information received from Fund general partners, fees paid or accrued in conjunction with investment activities, along with the related fair value of assets under management, is presented for the twelve months ended June 30, 2024 in Table 8.

The amount of fees paid from the Pension Trust Fund and booked as expenses in Table 8 are for the twelve months ended June 30, 2024. The amount of fees paid from the Pension Trust Fund and booked as expenses for the fiscal year ended August 31, 2024, which appear in Exhibit II and Schedule 1 as External Manager Fees, amounted to \$80,579,857, which includes \$35,106,078 in management fees and \$45,473,779 in performance fees.

Table 8: Investment Man	ager Fees								
For the Twelve Months Ended June 30, 2024									
			Fees Paid from the Pension Trust Fund			Fees Netted Against Returns			
Asset Class	Fair Value of Assets Under Management	N	/lanagement Fees		Performance Fees		Management Fees		Performance Fees/Carried Interest
Global Equity									
USA	\$ 34,349,811,505	\$	19,605,568	\$	13,315,268	\$	78,697,775	\$	148,195,886
Non-US Developed	24,306,143,029		7,935,785		5,722,896		43,126,827		112,604,980
Emerging Markets*	17,893,788,483		(2,330,430)		14,602,600		29,461,360		93,997,141
Private Equity	33,676,106,203						236,821,025		275,880,060
Total Global Equity	\$110,225,849,220	\$	25,210,923	\$	33,640,764	\$	388,106,987	\$	630,678,067
Stable Value									
Government Bonds	\$ 27,643,372,496	\$	1,388,602	\$	3,860,174	\$		\$	
Absolute Return	7,315,961,236		184,281		512,283		18,044,194		15,969,413
Stable Value Hedge Funds	10,016,885,284						146,506,414		114,550,722
Total Stable Value	\$ 44,976,219,016	\$	1,572,883	\$	4,372,457	\$	164,550,608	\$	130,520,135
Real Return									
Real Estate	\$ 29,347,490,906	\$	1,360,900	\$	7,460,557	\$	225,768,316	\$	79,392,726
Energy, Natural Resources & Infrastructure	13,836,256,213						99,626,142		58,647,147
Commodities	235,541,193								
Total Real Return	\$ 43,419,288,312	\$	1,360,900	\$	7,460,557	\$	325,394,458	\$	138,039,873
Total Risk Parity	\$ 14,705,946,054	\$	_	\$	_	\$	21,695,574	\$	_
Asset Allocation Leverage	\$ (14,362,269,181)								
Cash	4,727,734,487								
Total Asset Allocation Leverage	\$ (9,634,534,694)								
Total Fund	\$203,692,767,908	\$	28,144,706	\$	45,473,778	\$	899,747,627	\$	899,238,075
* The management fees paid from th	e Trust would have been	\$8,6	98,086 without an	ı ac	ljustment.				

# **External Managers**

TRS engages investment managers to administer and search for investment opportunities in the private markets. As of August 31, 2024, the names of these investment managers are listed in Table 9.

# **Table 9: External Managers**

General Catalyst Group Management,
Carrhae Capital LLC LLC

Abacus Capital Group Caxton Associates LP Global Infrastructure Partners

Aberdeen Asset Management CBRE Global Investors Goldman Sachs

Actis CCMP Capital Advisors Gores Group

Advent International Cerberus Capital Management Graham Partners

Aeolus Capital Management Certares Management Great Hill Equity Partners

AEW Capital Management Charterhouse Group Green Court Capital

Affinius Capital CIFC Asset Management Greenbelt Capital Partners

AGR Ag Infrastructure (TIAA)

CIM Group

Greenbriar Equity Group

Alpine Investors

Cinven Capital Management

GreenPoint Group, LP

Alterna Capital Partners Citadel Welligton LLC Greystar Real Estate Partners

Alterna Property Group Clayton Dubilier & Rice Gridiron Capital

American Securities Associates Clearlake Capital Group Groupe Alpha Accueil

Amulet Capital Partners CLSA Capital Partners GTCR

Antin Infrastructure Partners CoinFund Harrison Street

Apollo Global Management Crestline Investors Hawkeye Partners

AQR Capital Management, LLC Crestview Advisors Heitman Capital Management

Aquatic Capital Management LLC CVC Capital Partners Hellman & Friedman

Arrowstreet Capital LP Deer Park Road Corporation Hg

Digital Colony (DigitalBridge)

Avenue Capital Management Management Highland Capital Partners

AXA Investment Managers Distributed Global Hines

Bain Capital DivcoWest Hony Capital

Baker Brothers Advisors Echo Minerals HPS Investment Partners

Balyasny Asset Management EIG Energy Partners I Squared Capital

Banner Oak Capital Partners EIV Capital IDR Investment Management

Bayview Asset Management Elliott Investment Management InfraVia Capital Partners

BFAM Partners EnCap/EnCap Flatrock Insight Partners

BlackRock Energy Capital Partners Invesco

Blackstone Group EQT/BPEA Iron Point Partners
Blockchain Capital Equity International Management J.H. Whitney & Co

Bluemountain Capital Management ExodusPoint Capital Management LP JP Morgan Investment Management

Brandes Investment Partners Falfurrias Capital Partners Kelso & Company

Bridge Industrial Fir Tree Partners King Street Capital Management
Bridgepoint Capital First Reserve Kohlberg Kravis Roberts & Co
Bridgewater Associates Formentera Partners, LP LaSalle Investment Management

Brockton Capital Fortress Investment Group Lead Edge Capital

Brookfield/Oaktree Forum Partners Leonard Green & Partners

Cantillon Capital Management Galaxy Digital Capital Management LP Lightspeed Venture Partners

Carlyle Group GCM Grosvenor Lindsay Goldberg

# Table 9: External Managers (Continued)

Lion Capital PDT Partners Temerity Strategic Partners
Lionstone Peak Rock Capital The Davis Companies
Lone Star Pennybacker Capital Theleme Partners LLP

LuminArxPermiraThoma BravoLuxor Capital GroupPershing Square CapitalTPG Capital

Mack Real Estate Group **PGIM Real Estate Tricon Capital Group** Macquarie Asset Management Pharo Management **Trinity Hunt Partners** Madison International Realty **Pickering Energy Partners** Trinsic Residential Group Madrone Reinsurance Partners Platinum Equity **Tristan Capital Partners** Magnetar **Polaris Venture Partners Triton Capital Partners** Pollen Street Capital Man Group Two Sigma Investments Marathon Asset Management **Principal Global Investors** Valeas Capital Partners

Marshall Wace Providence Equity Partners Vaughan Nelson

Providence Strategic Growth Capital

Mesarete Capital LLP Partners

Millennium Management QEP Advisers LLC Vista Equity Partners

Monashee Capital Readystate Asset Management Voss Capital

Morgan Creek Capital Partners Related Fund Management Walton Street Capital

Morgan Stanley Reservoir Capital Group Warburg Pincus

Nautic Partners REVCAP Advisors Wayzata Investment Partners

Verition

Westbrook Partners

Neuberger Berman Ridgewood Energy Wellington

NGP Energy Capital Management Riverstone Holdings Wheelock Street Capital

Nordic Capital Roark Capital Group Whitebox Advisors

Nordic Capital Roark Capital Group Whitebox Advisors

Normandy Real Estate Partners Rock Creek Group WindAcre

Riverbend Energy

North Island Ventures Senator Investment Group Wolverine Asset Management

Oak Investment Partners

Oak Street Real Estate Capital

Oakley Capital Limited

Soroban Capital Partners

Oasis Management Co Ltd Starboard

Onex Corporation Stark Investments

Orchard Asia Starwood Capital Group
Orchard Global Asset Management Stellex Capital Management

Oxbow Capital Management StepStone Group

Pacific Coast Capital Partners Stockbridge Capital Group

Pacific Investment Management

**New Enterprise Associates** 

Company LLC Stonepeak Partners
PAG Investment Advisors Stratford Company

PAI Partners Systematica Investment Management

Paine Schwartz Partners TA Associates
Patria Investimentos Tallvine Partners

Pavus Asset Management Teays River Investment

### **Broker Commissions**

Broker commissions are the incremental direct costs incurred to purchase, sell, or transfer investment assets and liabilities. Table 10 presents the commissions paid to brokers for the fiscal year ended August 31, 2024. Over 8.1 billion shares were traded by 138 brokers, and commissions paid amounted to \$38,933,980.

For the fiscal year ended August 31, 2024, a portion of the total commissions was paid through various Commission Sharing Arrangements (CSA) and Commission Recapture Arrangements (CRA). CSA proceeds generated \$3,572,526 and were used in accordance with Section 28(e) of the Securities Exchange Act of 1934 to acquire research services from various investment-related firms, totaling \$5,950,810. CRA proceeds generated \$15,248 and were not used to acquire any services. Unspent CSA proceeds, totaling \$2,605,689, and unspent CRA proceeds, totaling \$20,699, were held by State Street Bank and Trust Company as the Fund's CSA and CRA Administrator.

Vendor paid expenses are legal arrangements that are used to acquire investment-related items other than those paid for with commission credit proceeds. For fiscal year 2024, the Fund did not receive any benefit from this arrangement.

Table 10: Broker Commissions for the Fiscal Year Ended August 31, 2024						
Brokerage Firm	Shares Traded*	Commissions Paid**				
Goldman Sachs & Co., LLC	443,336,190	\$ 4,500,228				
Citigroup Global Markets, Inc.	872,686,858	3,344,807				
Morgan Stanley & Co., LLC	749,047,388	3,315,426				
J.P. Morgan Securities, LLC	539,957,841	2,598,585				
Jefferies, LLC	566,897,973	2,441,848				
CLSA	514,865,515	1,888,039				
BNY Mellon Capital Markets, LLC	478,838,870	1,722,432				
Joh. Berenberg, Gossler & Co. KG	47,947,375	1,624,552				
Goldman Sachs International	101,578,343	1,591,255				
SMBC Nikko Capital Markets Limited	85,050,766	1,095,087				
Summary of remaining 128 brokerage firms	3,715,229,510	14,811,721				
Total	8,115,436,629	\$ 38,933,980				
*Shares traded exclude transactions with \$0 commissions paid.						
**Commissions paid per share is less than \$0.01.						

Table 11: Broker Commissions by Asset Class for the Fiscal Year Ended August 31, 2024							
Asset Class	Shares Traded*	Commissions Paid**					
Global Equity							
USA	615,390,389	\$ 5,825,667					
Non-US Developed	2,660,803,300	18,042,407					
Emerging Markets	4,720,688,589	12,424,404					
Private Equity	14,890,025	142,451					
Total Global Equity	8,011,772,303	\$ 36,434,929					
Stable Value							
Government Bonds	228,348	\$ 339,659					
Absolute Return	5,080,800	38,258					
Total Stable Value	5,309,148	\$ 377,917					
Real Return							
Real Estate	61,338,920	\$ 624,965					
Energy, Natural Resources & Infrastructure	5,842,538	60,169					
Commodities	29,744,549	350,708					
Total Real Return	96,926,007	\$ 1,035,842					
Risk Parity	1,429,171	\$ 1,085,292					
Total Risk Parity	1,429,171	\$ 1,085,292					
Total	8,115,436,629	\$ 38,933,980					
* Shares traded exclude transactions with \$0 commissions paid.							
**Commissions paid per share is less than \$0.01.							

## **G.** Performance Pay Plan (PPP)

To remain competitive in attracting and retaining high caliber talent in the Investment Management Division (IMD), the TRS Board of Trustees established the Performance Pay Plan (PPP) in September 2007. PPP is an incentive compensation plan that reinforces long-term investment performance and aligns compensation with the TRS Pension Trust Fund's (Trust) overall performance. The plan year begins on October 1st and ends on September 30th of the following year.

The potential award for each participant in PPP is based on the participant's annual base salary, a maximum potential award percentage for the participant, and the results of the performance measurement metrics assigned to the participant. Participants' potential awards are prorated if they join the PPP, receive a promotion, or transfer within the Investment Management Division during the plan year. The performance metrics is a combination of investment performance against established benchmarks and selected peer groups, as well as qualitative performance based on participants' job performance. The weights of these metrics vary by participants' investment title.

The Trust's investment performance returns are determined based on 33% of one-year and 67% of three-year returns. However, the weights are adjusted to prorate between the years that the returns are available if the return history is less than 3 years. The weight is 100% if only one year history is available.

The award payout schedule is one year. Potential awards will continue to be paid only in a payout period when the Trust return is positive. If the Trust return is negative, potential awards will be reported as contingent liabilities and paid in subsequent plan year when the Trust return is positive. Participants will receive their prior potential awards only if they are still employed by TRS, subject to the plan requirements.

Since the Trust did not have a positive return during the 2021-2022 Plan year, no payment was paid until Fiscal Year 2024 when the Trust had a positive return for the Plan Year 2022 – 2023. The payments made in Fiscal Year 2024 are summarized as follows:

Table 12: Summary of Performance Pay Plan						
Amount Amount From Plan Years (US Dollar) (British Pound)						
2020-2021:	Remaining 50%	\$	7,747,412		N/A	
2021-2022:	(100%)		16,574,348	£	71,344	
2022-2023:	(100%)		30,550,532		369,417	
Total		\$	54,872,292	£	440,761	

As of August 31, 2024, the contingent liability of potential PPP awards for Plan Year 2023 – 2024 is projected not to exceed \$54.5 million.



# **ACTUARIAL SECTION**





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November 21, 2023

**Board of Trustees** Teacher Retirement System of Texas 1000 Red River Street Austin, TX 78701-2698

#### Subject: Actuary's Certification of the Actuarial Valuation as of August 31, 2023

We certify that the information included herein and contained in the 2023 Actuarial Valuation Report is accurate and fairly presents the actuarial position of the Teacher Retirement System of Texas (TRS) Pension Fund (Fund) as of August 31, 2023. This report was prepared at the request of the Board of Trustees (Board) and is intended for use by the TRS staff and those designated or approved by the Board. This report may be provided to parties other than TRS staff only in its entirety and only with the permission of the Board.

All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, the results presented comply with the requirements of the Texas statutes and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board. The undersigned are independent actuaries. Mr. Newton is an Enrolled Actuary, a member of the American Academy of Actuaries and is qualified to give a Statement of Opinion. All are experienced in performing valuations for large public retirement systems.

### **ACTUARIAL VALUATIONS**

The primary purpose of the valuation report is to determine the adequacy of the statutory contribution rates through measuring the resulting funding period, to describe the current financial condition of the Fund, and to analyze changes in the Fund's condition. In addition, the report provides various summaries of the data. This report may not be appropriate for other purposes. The information required by the Fund in connection with Governmental Accounting Standards Board Statement No. 67 (GASB No. 67) will be provided under separate cover. Valuations are prepared annually, as of August 31 of each year, the last day of the Fund's plan and fiscal year.

### FINANCING OBJECTIVE OF THE PLAN

The employee, employer, and State contribution rates are established by State law that, over time, are intended to remain level as a percent of payroll and provide assets to cover benefits when due. The

assessment of the current contribution rates performed in this actuarial valuation are intended to ensure they provide for the normal cost plus fully amortizing the unfunded actuarial accrued liability (UAAL) over a reasonable time.

The 2019 Legislature increased contribution rates for the State, employers, and the members in a phased-in schedule that will end in Fiscal Year 2025. The State's base rate of 8.00% in Fiscal Year 2023 will become 8.25% by Fiscal Year 2024. In addition, covered public education employers contributed 1.80% of salary (capped at the minimum salary schedule) in Fiscal Year 2023 and this will increase to 1.90% in Fiscal Year 2024 and 2.00% in Fiscal Year 2025. These employer contributions are assumed to be approximately 1.21% of total payroll at the end of the phase-in. Combined, these contributions are ultimately assumed to approximate 9.46% of total payroll. Over the same period, the member contribution rate has increased from 7.70% to the current 8.00% and will increase to 8.25% in Fiscal Year 2024. In addition to these contributions, there are contributions made on behalf of members who are receiving a pension but who have also returned to work. These contributions are assumed to be approximately 0.08% of total payroll. As a result, for Fiscal Year 2025 and thereafter, the Fund is expected to receive a total contribution rate of 17.79% of pay. All funding calculations in this report assume the rate will remain at that level thereafter.

In 2019, the Board adopted a funding policy per Texas Government Code Sec. 802.2011. In it, the Board states that a "declining UAAL over time will be evidence that contribution and benefit policies are being implemented consistent with Tex. Gov't Code § 802.2011." In addition, "after the phase-in of contributions in SB 12, if at any time the annual valuation of TRS does not project the UAAL to begin to decline in the next 5 years, the LAR request for TRS will include an increase in contribution rates so that the UAAL would be projected to begin to decline the year following the legislative session." Thus, this valuation is also assessing whether the UAAL is decreasing, or if it is not decreasing, how soon before it is expected to begin to do so.

### PROGRESS TOWARD REALIZATION OF FINANCING OBJECTIVE

Based on this actuarial valuation as of August 31, 2023, the Fund's UAAL has increased to \$57.9 billion compared to \$51.7 billion as of August 31, 2022. The primary reason for the increase was continued recognition of the investment performance for Fiscal Year 2022 which produced a loss on the actuarial value of assets of \$3.7 billion. In addition, there was an approximate \$2 billion loss on the liability side associated with higher-than-expected salary increases for continuing active employees, which appear to be primarily driven from federal grants and recent inflation.

The total contribution rate pattern discussed above is sufficient to pay this normal cost and amortize the current UAAL of the Fund over a period of 29 years based on the smoothed asset value as of the valuation date. Therefore, the financing objectives of the Statute are expected to be met (assuming all assumptions are realized).

However, based on the contribution schedule established in 2019, the UAAL was anticipated to grow in nominal dollars through 2028 before beginning to decline annually after that. As of 2023, the UAAL is \$3.7 billion greater than originally projected in the 2019 Legislative impact statement for SB12 and is currently expected to peak in 2031. This difference is mainly due to the change in the assumed investment return in 2021, but also due to the cumulative impact of other adverse experience, notably salary increases being higher than expected. Thus, at this time the UAAL is not expected to begin to decrease in the next five years. Per the Board's policy, a contribution rate increase of 0.93% of payroll is necessary beginning in Fiscal Year 2025 for the UAAL to be expected to begin decreasing. Alternatively, a legacy payment structure, similar to the one passed in HB 600 in the 88th Legislative Session, would also be expected to move the UAAL towards full amortization, although it would take longer than five years before the UAAL would begin to decline.

The actuarial valuation report as of August 31, 2023 reveals that the funded ratio (the ratio of actuarial assets to actuarial accrued liability) is 77.5%, decreasing from 79.0% last year. The funded status is one of many metrics used to show trends and develop future expectations about the health of the Fund. The funded status measure itself is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations or assessing the need for or the amount of future contributions since it does not reflect normal cost contributions, the timing of amortization payments, or future experience other than expected.

Please note these expectations are based on the current benefit provisions, assumptions, contribution rates and a level active population. Any additional benefit enhancements (ad hoc Cost of Living Adjustments or "COLAs") granted without additional funding would increase the ultimate UAAL and extend the funding period before the funding status begins to improve. Thus, we continue to advise against any future benefit enhancements without additional sources of funding that cover the cost of the enhancement.

### **PLAN PROVISIONS**

The plan provisions used in the actuarial valuation are described in Appendix 1 of the valuation report. Except as noted below, there have been no changes to the ongoing benefit provisions of the Fund since the prior valuation.

The 88<sup>th</sup> Texas Legislature (2023) passed two benefit enhancements for retired public education employees. The first was a one-time stipend to be paid in the fall of 2023. The legislation also provided for a one-time contribution expected to equal to the total amount of the stipend. The second enhancement is an ad hoc COLA which would permanently increase the benefits of certain retirees. However, this benefit increase was contingent upon an amendment to the Texas Constitution. The election for this amendment took place in November of 2023. With the passage of the constitutional amendment, the COLA will now be paid to the retirees but an additional contribution equal to the present value of the COLA will be made from the State's general fund in Fiscal Year 2024. Since both benefit enhancements and the one-time contributions to pay for them will occur after the valuation date (and because the one-time contributions offset the additional

liabilities of the benefit increases), they are not reflected in the valuation results and are not expected to impact future results.

### DISCLOSURE OF PENSION INFORMATION

Beginning with Fiscal Year 2014, the Fund began reporting financial information in accordance with GASB Statement No. 67. The disclosure information for GASB No. 67 is provided in a separate report and is not contained herein.

This report should not be relied on for any purpose other than the purpose described above. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

### **ACTUARIAL METHODS AND ASSUMPTIONS**

The actuarial methods and assumptions have been selected by the Board based upon our analysis and recommendations. These assumptions and methods are detailed in Appendix 2 of this valuation report. The Board has sole authority to determine the actuarial assumptions used for the plan. The actuarial methods and assumptions are primarily based on a study of actual experience for the period ending August 31, 2021 and adopted on July 15, 2022. The most notable change was a reduction in the assumed invested return from 7.25% to 7.00%. Please see our experience study report dated July 15, 2022 for more information on the rationale for the current assumptions. In our opinion, the actuarial assumptions and methods used in this funding valuation meet the parameters set by the Actuarial Standards of Practice (ASOP) issued by the Actuarial Standards Board (ASB) for such purposes.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. To illustrate this point, on page 9 of this report we have shown illustrative results based on future investment experience deviating from the assumptions. Based on the scope of this engagement, we have not performed analysis on the potential range of future measurements based on other factors. The actuarial calculations are intended to provide information for rational decision making.

In our opinion, the actuarial assumptions used are appropriate for purposes of the valuation and are internally consistent and reasonably related to the experience of the Fund and to reasonable expectations.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

### Data

Member data for retired, active and inactive members was supplied as of August 31, 2023 by the TRS staff. The staff also supplied asset information as of August 31, 2023. While GRS did not audit this data, we did apply a number of tests to the data and concluded that it was reasonable and consistent with the prior year's data. It is also our understanding that TRS' auditor has attested to this information. GRS is not responsible for the accuracy or completeness of the information provided to us by TRS.

The following schedules in the Actuarial Section of the TRS Annual Comprehensive Financial Report were prepared by GRS:

- Actuarial Present Value of Future Benefits
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Schedule of Funding Progress
- Post-Retirement Mortality
- Rates of Retirement
- Probability of Decrement due to Withdrawal
- Active Mortality

All other schedules shown in the actuarial section were prepared by TRS staff based upon our work. For further information please see the full actuarial valuation report.

This document and the PowerPoint presentation of the actuarial valuation results presented to the TRS Board in December 2023 comprise the full actuarial report.

Respectfully submitted,

Gabriel, Roeder, Smith & Company

Lewis Ward Consultant

Joseph P. Newton, FSA, EA, MAAA Pension Market Leader and Actuary

# **Actuarial Disclosure**

The Actuarial Section is based on a valuation as of August 31, 2023.

Table 1: Actuarial Present Value of Future Benefits		
(With Comparative Data for August 31, 2022)		
	2023	2022
Present Value of Benefits Presently Being Paid		
Service Retirement Benefits	\$ 121,228,651,468	\$ 116,831,601,519
Disability Retirement Benefits	1,253,162,105	1,268,694,353
Death Benefits	1,134,410,754	1,101,317,268
Present Survivor Benefits	372,296,035	359,855,389
Total Present Value of Benefits Presently Being Paid	\$ 123,988,520,362	\$ 119,561,468,529
Present Value of Benefits Payable in the Future to Present Active Members		
Service Retirement Benefits	\$ 153,452,492,658	\$ 145,250,741,563
Disability Retirement Benefits	5,411,262,155	4,844,260,984
Termination Benefits	18,201,090,371	16,859,685,949
Death and Survivor Benefits	2,634,107,756	2,492,915,908
Total Active Member Liabilities	\$ 179,698,952,940	\$ 169,447,604,404
Present Value of Benefits Payable in the Future to Present Inactive Members		
Inactive Vested Participants	\$ 7,103,073,295	\$ 6,446,570,982
Refunds of Contributions to Inactive Non-vested Members	1,138,614,072	1,070,097,132
Future Survivor Benefits Payable On Behalf of Present Annuitants	1,995,830,968	1,927,287,686
Total Inactive Liabilities	\$ 10,237,518,335	\$ 9,443,955,800
Total Actuarial Present Value of Future Benefits	\$ 313,924,991,637	\$ 298,453,028,733

Table 2: Summary of Cost Items		
(With Comparative Data for August 31, 2022)		
	2023	2022
Present Value of Future Benefits	\$ 313,924,991,637 \$	298,453,028,733
Present Value of Future Normal Costs	(56,381,732,199)	(52,892,062,383)
Actuarial Accrued Liability	\$ 257,543,259,438 \$	245,560,966,350
Actuarial Value of Assets	\$ (199,663,655,982) \$	(193,908,589,662)
Unfunded Actuarial Accrued Liability	\$ 57,879,603,456 \$	51,652,376,688

# **Financing Objective and Funding Policy**

The financing objective of the pension plan is the responsibility of the legislature. The contribution rates are established by the Legislature, that over time, are intended to remain level as a percent of payroll, and provide assets to cover benefits when due.

The funding policy of the pension plan is the responsibility of the TRS Board of Trustees. The Board supports contribution and benefit policies that will systematically decrease the Unfunded Actuarial Accrued Liability (UAAL) over time in order to achieve a funded ratio of the system that is equal to or greater than 100 percent. A declining UAAL over time will evidence that contribution and benefit policies are being implemented consistent with Texas Government Code §802.2011.

The contribution rates and scheduled increases, as described in Texas Government Code §§825.402, 825.4035, and 825.404 are expected to eliminate the UAAL over a period of 29 years.

Contribution rates may not be reduced or eliminated, and benefits may not be improved, if as a result of the particular action, the time required to amortize the unfunded actuarial liabilities of the System, would be increased to a period that exceeds 31 years. For detailed information, see Note 11.

### **Plan Provisions**

For plan provisions, see Note 11.

# **Actuarial Methods and Assumptions**

The actuarial valuation for the TRS pension fund was prepared by Gabriel, Roeder, Smith & Company (GRS). The actuary relied on membership data and asset information provided by TRS staff. While GRS did not audit this data, a number of tests to the data were performed, and concluded it was reasonable and consistent with the prior year's data.

Since the data in this report is based on the roll-forward method, the results of the data collected as of August 31, 2024 will not be reported herein.

The actuarial methods and assumptions have been selected by the TRS Board of Trustees based upon GRS analysis and recommendations. The Board has sole authority to determine the actuarial assumptions used for the plan. The actuarial methods and assumptions are primarily based on a study of actual experience for the period ending August 31, 2021 and adopted on July 15, 2022.

The results of the actuarial valuation are dependent on the assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Seemingly minor changes in assumptions can materially change the liabilities, calculated contribution rates, and funding periods.

The actuarial cost method used for both financial reporting purposes and funding purposes was the Individual Entry Age Normal method as prescribed by GASB 67. The Individual EAN cost method is used because it creates the most level funding requirement across the generations of members and stakeholders. Under Individual EAN, the normal cost for each member is based on the benefit tier for that member.

The actuarial assumptions used for funding purposes were the same assumptions used for financial reporting purposes.

# A. Investment Rate of Return

The investment rate of return for the fiscal year ending August 31, 2023 was 7.00 percent, compounded annually, which was composed of an assumed 2.30 percent inflation rate and a 4.70 percent real rate of return, net of investment expenses. This was the same rate used to discount the actuarial accrued liability. The rate of return for fiscal year 2023 was used because of the selection of the Roll Forward Method for GASB 67.

# B. Post-Retirement Mortality, Assumed Retirement Age, Disability Retirement, Death, and Withdrawal from **System**

Rates and scales were developed based on the experience in the actuarial investigation as of August 31, 2021, with values at specimen ages shown in the tables below.

Table 3:	Post Retirement Mortality Projections					
Age	Male Members	Female Members				
40	0.000595	0.000408				
50	0.001734	0.001067				
60	0.005887	0.004147				
70	0.012897	0.008246				
80	0.043322	0.029884				
90	0.155022	0.114234				
100	0.377793	0.315134				
110	0.559043	0.507609				
120	1.000000	1.000000				

For members hired after August 31, 2007 and who are vested as of August 31, 2014, the retirement rates for members once they reach unreduced retirement eligibility at age 60 are increased 10 percent for each year the member is beyond the Rule of 80 (i.e., if the member reached the Rule of 80 at age 58 then the probability of retirement at age 60 is 120 percent of the rate shown in Table 4 below).

For members hired after August 31, 2007 and who are not vested as of August 2014 or for members hired after August 2014, the retirement rates for members once they reach unreduced retirement eligibility at age 62 are increased 10 percent for each year the member is beyond the Rule of 80 (i.e., if the member reached the Rule of 80 at age 58, then the probability of retirement at age 62 is 140 percent of the rate shown in Table 4 below). The following table shows the probability of retirement at the various age brackets.

Table 4:	Assumed	Retiremo	ent Age		
Norn	nal Retiren	nent	Ear	rly Retirem	ent
Age	Male	Female	Age	Male	Female
50-52	0.11	0.11	45-59	0.01	0.01
53	0.11	0.12	60	0.01	0.01
54	0.11	0.13	61	0.02	0.02
55	0.11	0.14	62	0.03	0.03
56	0.12	0.15	63	0.04	0.04
57	0.13	0.15	64	0.05	0.05
58	0.14	0.16			
59	0.15	0.17			
60	0.15	0.18			
61	0.16	0.19			
62	0.17	0.19			
63	0.18	0.20			
64	0.19	0.21			
65-69	0.23	0.25			
70-74	0.25	0.25			
75+	1.00	1.00			

The disability retirement rates for members once they reach the Rule of 80 but not eligible for unreduced retirement are adjusted by an additional 1 percent. Table 5 below shows the rates of disability retirement by age.

Table 5:	Probability of Decrement Due to Disability				
	For Service >= 10	For Service < 10			
Age	Male/Female	Male/Female			
20	0.000149	0.000006			
30	0.000249	0.000010			
40	0.000332	0.000013			
50	0.001692	0.000068			
60	0.005945	0.000238			

The probability of decrement due to death is shown in Table 6 below.

Table 6:	Probability of Decrement Due to Death *					
Age	Male Members	Female Members				
20	0.000243	0.000109				
30	0.000285	0.000142				
40	0.000561	0.000335				
50	0.001508	0.000779				
60	0.003629	0.001710				
70	0.009714	0.005238				
80	0.036378	0.020075				
90	0.157653	0.095668				

\*Based on the PUB (2010), Amount-Weighted, Below-Median Income, Teacher, Male and Female tables, with a 2-year set forward for male. The rates are projected on a fully generational basis by the long-term rates of scale UMP 2021 to account for future mortality improvements.

The probability of decrement due to termination is shown in Table 7 below.

Table 7:	Probability of Decrement Due to Termination		
Years of Service	Male/Female Members		
1	0.143011		
2	0.121016		
3	0.101138		
4	0.080224		
5	0.072583		
6	0.064553		
7	0.056077		
8	0.049875		
9	0.044869		
10	0.041029		

#### C. Rates of Salary Increase

The rates of salary increase in Table 8 below reflects an inflation rate of 2.30 percent, plus productivity component of 0.65 percent, plus step-rate/promotional component as shown.

	ates of Salary Inci romotion	rease Due to M	erit and
Years of Service	Merit, Promotion, Longevity	General	Total
1	6.00 %	2.95 %	8.95 %
2	2.50	2.95	5.45
3	1.80	2.95	4.75
4	1.50	2.95	4.45
5	1.30	2.95	4.25
6	1.20	2.95	4.15
7	1.10	2.95	4.05
8	1.00	2.95	3.95
9	0.95	2.95	3.90
10	0.90	2.95	3.85
11	0.85	2.95	3.80
12	0.80	2.95	3.75
13	0.75	2.95	3.70
14	0.65	2.95	3.60
15	0.60	2.95	3.55
16	0.55	2.95	3.50
17	0.45	2.95	3.40
18	0.40	2.95	3.35
19	0.35	2.95	3.30
20	0.30	2.95	3.25
21	0.25	2.95	3.20
22	0.20	2.95	3.15
23	0.15	2.95	3.10
24	0.10	2.95	3.05
25 & up		2.95	2.95

#### D. Actuarial Value of Assets

The intent of the actuarial asset valuation method is to smooth out year-to-year fluctuations in market rates of return. The actuarial value of assets is equal to the market value of assets less a five year phase-in of the excess/ (shortfall) between expected investment returns and actual income. The actual calculation is based on the difference between actual market value and the expected actuarial value of assets each year and recognizes the cumulative excess return (or shortfall) over a minimum rate of 20 percent per year. Each year a base is set up to reflect this difference. If the current year's base is of the opposite sign from the remaining deferred bases then it is offset against any prior deferred bases of the opposite sign. Any remaining bases are then recognized over the remaining number of years. This is intended to ensure the smoothed value of assets will converge towards the market value in a reasonable and finite amount of time.

Expected earnings are determined using the assumed investment rate of return and the beginning of year actuarial value of assets adjusted for receipts and disbursements during the year. The returns are computed net of investment expenses.

#### **Independent Actuarial Review**

Texas Government Code 825.206 (f) requires TRS to audit its actuarial valuation (AV) at least every five years, or in conjunction with an actuarial experience study. On December 8, 2023, the Board of Trustees passed a resolution to select a firm through a competitive bid process to conduct the required actuarial valuation audit and selected Milliman, Inc., to audit the August 31, 2023, actuarial valuation performed by Gabriel, Roeder, Smith, and Company (GRS) for TRS.

Milliman's audit aimed to independently calculate the results of the August 31, 2023, actuarial valuation and assumptions used, providing an opinion on the reasonableness and accuracy of the actuarial assumptions, cost methods, valuation results, and contribution rates. Milliman's review concluded that the August 31, 2023, actuarial valuation of TRS was reasonable. The actuarial valuation report was based on reasonable assumptions and methods and complies with Actuarial Standards of Practice. Recommendations were made to enhance future actuarial valuation reports to improve overall communication and disclosure. The full audit report and the 2023 actuarial valuation are available on the TRS website.

#### **Funding of Unfunded Actuarial Accrued Liability**

The Unfunded Actuarial Accrued Liability (UAAL) is funded by the excess of future State and employer contributions required by law over the amount of such contributions required to fund the normal cost of benefits.

The normal cost for the System is deemed to be equal to the average cost of benefits for active members at each valuation date. The normal cost to pay for the benefits earned under the retirement system is 12.10 percent of pay. This amount includes employee contributions and an adjustment to cover annual administrative expenses. It is estimated that administrative expense will be approximately 0.14 percent of payroll. This estimate is based on the last three years of actual history for the System. Thus, for fiscal year 2024, the total normal cost is 12.24 percent of pay and the net employer normal cost is 3.99 percent of pay based on the fiscal year 2024 member contribution rate of 8.25 percent.

The actuarial accrued liability for benefits payable in the future to present active members is calculated as the present value of benefits payable in the future to present active members less the present value of future normal costs.

From an actuarial perspective, the contribution rate in excess of the System's normal cost should be sufficient to amortize the UAAL over a reasonable period of time. Based on the future increases in the member and employer contribution rates, the contributions in excess of the System's normal cost is sufficient to amortize the System's UAAL over a period of 29 years (assuming all actuarial assumptions are exactly met).

The active member valuation data is shown in Table 9 below.

Table 9: Act	tive Member Payroll	Valuation Data			
Valuation Year	Active Members	Annualized Payroll in Thousands	Average Annual Salary	Annual % Increase in Average Salary	Number of Participating Employers
2014	857,342	\$ 39,195,104	\$ 45,717	2.4 %	1,357
2015	828,851	37,121,750	44,787	(2.0)	1,347
2016	847,631	39,281,763	46,343	3.5	1,332
2017	864,233	40,904,148	47,330	2.1	1,325
2018	872,978	42,105,475	48,232	1.9	1,326
2019	884,522	43,779,416	49,495	2.6	1,332
2020	914,741	47,088,122	51,477	4.0	1,340
2021	918,539	49,354,938	53,732	4.4	1,344
2022	928,415	50,849,290	54,770	1.9	1,348
2023	953,293	54,434,937	57,102	2.6	1,350

The Schedule of retirees, beneficiaries and disabled participants added to and removed from the rolls is shown in Table 10.

Table 10: Retirees, Beneficiaries, and Disabled Participants Added to and Removed from Membership									
	Added	to Rolls	Removed from Rolls		Rolls - End of Year				
Valuation as of August 31	Number	Annual Benefits	Number	Annual Benefits	Number	Annual Benefits	Average Annual Benefits	% Increase Average Annual Benefits	
2014	24,429 \$	573,876,713	9,475 \$	174,915,127	363,182	\$8,322,480,429	\$ 22,915	5.0 %	
2015	25,134	604,436,264	10,578	191,966,951	377,738	8,734,949,742	23,124	5.0	
2016	27,018	673,313,552	10,842	195,097,916	393,914	9,213,165,378	23,389	5.5	
2017	24,739	613,145,920	10,885	203,792,399	407,768	9,622,518,899	23,598	4.4	
2018	24,317	611,173,964	11,627	219,236,845	420,458	10,014,456,018	23,818	4.1	
2019	25,420	642,167,173	11,452	217,977,284	434,426	10,438,645,907	24,029	4.2	
2020	24,197	630,241,319	13,349	256,566,773	445,274	10,812,320,453	24,282	3.6	
2021	28,174	748,954,294	15,315	290,713,672	458,133	11,270,561,075	24,601	4.2	
2022	32,756	877,905,521	14,937	287,276,320	475,952	11,861,190,276	24,921	5.2	
2023	28,283	773,088,024	14,314	285,168,950	489,921	12,349,109,350	25,206	4.1	

The analysis of financial trends is shown in Table 11.

Table 11:	Analysis of Fin	Analysis of Financial Experience (Dollars in Billions)*							
As of August 31	Investment Gains/ (Losses)	Contribution Experience	Assumption Changes	Liability Experience	Net Increase/ (Decrease)	Beginning UAAL	Ending UAAL		
2014	\$ 1.095	\$ 1.157	\$ 2.282	\$ 0.358	\$ 2.702	\$ 28.936	\$ 31.638		
2015	(1.237)	0.912	0.682	(1.501)	1.330	31.638	32.968		
2016	(1.504)	0.525		(0.460)	2.485	32.968	35.453		
2017	0.270	0.415	(0.701)	0.828	0.018	35.453	35.471		
2018	0.173	0.371	(10.592)	0.095	10.694	35.471	46.165		
2019	(0.564)	0.961	(1.997)	0.200	3.321	46.165	49.486		
2020	(0.645)	1.338		0.863	1.119	49.486	50.605		
2021	5.302	1.315	(0.272)	(0.757)	(2.957)	50.605	47.648		
2022	(2.431)	0.222		(1.352)	4.004	47.648	51.652		
2023	(3.731)	0.805		(1.691)	6.228	51.652	57.880		
*Resulting fron	n differences betwee	n assumed experien	ce and actual experie	nce. Calculated on	a 5-year smoothed n	narket basis.			

#### **Solvency Test**

A short-term solvency test is one means of checking a retirement System's progress under its funding program. The schedule below provides a historical illustration of a short-term solvency test for TRS wherein present assets are compared with:

- active member contributions on deposit
- the liabilities for future benefits to present annuitants (Retirees and Beneficiaries)
- the liabilities for active members under the entry age normal actuarial cost method including a projection of future salary increases and anticipated future service Active Members-State Financed Portion

Under the level percent of payroll financing followed by TRS, liabilities for active member contributions on deposit and the liabilities for future benefits to present retirees and beneficiaries will be fully covered by present assets except in rare circumstances. In addition, liabilities for active member benefits earned or to be earned in the future will be partially covered by the remainder of present assets. Generally, if the System has been using level cost financing, the funded portion of active member benefits will increase over time. The solvency test is shown in Table 12.

Table 12:	Solvency Test	(Dollars in Mil	lions)					
	Aggregate A	Aggregate Actuarial Accrued Liabilities For			Aggregate Actuarial Accrued Liabilities For	Portion of Aggregate Actuarial Accrued Liabilities Covered by Valuation Assets		
Valuation as of August 31	Active Member Contributions (1)	Retirees and Beneficiaries (2)	Active Members (State Financed Portion) (3)	Valuation Assets	Active Member Contributions (1)	Retirees and Beneficiaries (2)	Active Members (State Financed Portion) (3)	
2014	\$ 33,028	\$ 78,431	\$ 48,576	\$ 128,398	100 %	100 %	34.9 %	
2015	33,856	82,535	50,062	133,485	100	100	34.1	
2016	34,803	86,986	52,451	138,786	100	100	32.4	
2017	36,513	90,573	54,667	146,282	100	100	35.1	
2018	37,834	101,911	60,472	154,051	100	100	23.7	
2019	39,212	105,702	64,806	160,233	100	100	23.6	
2020	41,470	109,030	67,538	167,432	100	100	25.1	
2021	43,906	113,352	70,989	180,599	100	100	32.9	
2022	45,700	121,489	78,372	193,909	100	100	34.1	
2023	48,096	125,984	83,463	199,664	100	100	30.7	

#### **Schedule of Funding Progress**

Taking into account only the dollar amounts of aggregate actuarial accrued liabilities and Unfunded Actuarial Accrued Liabilities (UAAL) can be misleading. The dollar amounts of these two items can be increasing at a time when their actual substance may be decreasing. Dividing valuation asset dollars by aggregate actuarial accrued liability dollars and dividing UAAL dollars by active member payroll dollars provide clarifying indices. The larger the ratio of valuation assets to aggregate actuarial accrued liabilities, the stronger the system.

Observation of these relative indices over a period of years will give an indication of whether the System is becoming stronger or weaker. The schedule of funding progress is shown in Table 13.

The 10-year Schedule of Actuarially Determined Contributions is located in the Required Supplementary Information section.

Table 13: Sch	Table 13: Schedule of Funding Progress (Dollars in Millions)								
Valuation as of August 31	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio Assets as a % of AAL	Covered Payroll	UAAL as a % of Covered Payroll			
[1]	[2]	[3]	[4]	[5]	[6]	[7]			
2014	\$ 128,398	\$ 160,036	\$ 31,638	80.2 %	\$ 38,522	82.1 %			
2015	133,485	166,453	32,968	80.2	39,620	83.2			
2016	138,786	174,239	35,453	79.7	42,376	83.7			
2017	146,282	181,753	35,471	80.5	43,164	82.2			
2018	154,051	200,216	46,165	76.9	44,956	102.7			
2019	160,233	209,720	49,486	76.4	47,414	104.4			
2020	167,432	218,038	50,605	76.8	49,987	101.2			
2021	180,599	228,247	47,648	79.1	51,356	92.8			
2022	193,909	245,561	51,652	79.0	54,198	95.3			
2023	199,664	257,543	57,880	77.5	57,785	100.2			



# TRS-Care Actuarial Information

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November 2, 2023

**Board of Trustees Teacher Retirement System of Texas** 1000 Red River Street Austin, TX 78701-2698

Subject: Actuary's Certification of the GASB Statement No. 74 Actuarial Valuation as of August 31, 2023 for TRS-Care

Submitted in this report are the results of an Actuarial Valuation of the liabilities associated with the employer financed retiree health benefits provided through TRS-Care, a benefit program designed to provide post-retirement medical benefits for certain members of the Teacher Retirement System of Texas (TRS). The date of the valuation was August 31, 2022. Update procedures were used to roll forward the total OPEB liability to August 31, 2023. This report was prepared at the request of TRS.

The actuarial calculations were prepared for purposes of complying with the requirements of Statement No. 74 of the Governmental Accounting Standards Board (GASB). The calculations reported herein have been made on a basis consistent with our understanding of this accounting standard. Determinations of the liability associated with the benefits described in this report for purposes other than satisfying the financial reporting requirements of TRS-Care and participating employers may produce significantly different results. Actuarial valuations of the post-retirement benefits are performed annually.

The valuation was based upon information, furnished by TRS, concerning retiree health benefits, members' census, and financial data. Data was checked for internal consistency but was not otherwise audited. Certain actuarial assumptions applicable only to the TRS-Care OPEB valuation have changed since the prior report. These changes are disclosed in the assumptions section of this report.

The following Annual Comprehensive Financial Report (ACFR) schedules were prepared by GRS and can be found in Sections D and E of this report:

- Key Actuarial Assumptions and Methods
- 2. Schedule of Retirees and Beneficiaries Added and Removed from Rolls

GRS is not responsible for any trend data schedules not found in this report.

5605 North MacArthur Boulevard | Suite 870 | Irving, Texas 75038-2631

**Board of Trustees Teacher Retirement System of Texas** November 2, 2023 Page 2

The current objective is to fund the Trust in order to maintain benefits through individual biennial periods. There is no arrangement into which the participating employers would make contributions to advancefund the obligation. However, a Trust does exist into which participating employers are making contributions based on the current funding policy.

The Net OPEB Liability (NOL) decreased by \$1.8 billion, from \$23.9 billion as of August 31, 2022 to \$22.1 billion as of August 31, 2023. The decrease was primarily due to a favorable claims experience.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

To the best of our knowledge, this report is complete and accurate. The assumptions and methods used for financial reporting purposes are reasonable and in accordance with generally accepted actuarial principles set by the Actuarial Standards of Practice (ASOPs). Joseph Newton and Blake Orth are members of the American Academy of Actuaries and meet the Qualification Standards of the Academy of Actuaries to render the actuarial opinion herein. The signing individuals are independent of the plan sponsor.

Respectfully submitted, Gabriel, Roeder, Smith & Company

Joseph P. Newton, FSA, EA, FCA, MAAA

Pension Market Leader

Blake Orth, FSA, EA, MAAA Consultant and Actuary

Blake Outh



#### **Actuarial Disclosure**

The Actuarial Section is based on a valuation as of August 31, 2023.

#### **Funding Objective and Funding Policy**

The current funding objective for the TRS-Care OPEB Trust fund is to provide sufficient funding through individual biennial legislative periods. There is no arrangement where the participating employers would make contributions to advance-fund the obligation. However, participating employers and the State are making contributions based on the current funding policy. The Texas Legislature is responsible for establishing and maintaining the funding policy.

There was not an actuarial valuation prepared for funding purposes because the TRS-Care plan is a pay-as-you-goplan.

The actuarial valuation of TRS-Care for financial reporting purposes was prepared by Gabriel, Roeder, Smith & Company. The valuation was based on information provided by TRS concerning retiree health benefits, member census and financial data. While not auditing the data, the actuary checks for internal consistency.

The actuarial calculations were prepared for purposes of complying with the requirements of GASB Statement No. 74 for financial reporting purposes only. The calculation of the plan's liability is not applicable for funding purposes of the plan. A calculation of the Plan's liability for purposes other than satisfying the requirements of GASB Statement No. 74 may produce significantly different results.

The TRS-Care OPEB plan is discussed in detail in Note 9 and provides the following information.

- Plan provisions
- Identification of the Plan type
- Number of covered individuals

Table 1: Ref	tirees and	Beneficiaries	Added to	and Removed	from Mei	mbership		
	Adde	d to Rolls	Remove	ed from Rolls	Rolls -	End of Year		
Valuation as of August 31	Number	Annual Allowances	Number	Annual Allowances	Number	Annual Allowances*	% Increase in Annual Allowances	Average Annual Allowances
2014	18,916	\$ 97,956,524	10,656	\$ 27,648,497	251,523	\$ 933,885,969	13.2 %	\$ 3,713
2015	19,171	106,177,651	11,116	31,400,277	259,578	1,050,329,854	12.5	4,046
2016	20,883	120,035,127	12,250	48,462,388	268,211	1,132,169,358	7.8	4,221
2017	19,121	105,535,109	13,113	59,695,737	274,219	986,039,302	(12.9)	3,596
2018	11,101	79,394,032	48,958	150,243,653	236,362	955,490,192	(3.1)	4,042
2019	14,066	95,931,742	21,253	69,775,594	229,175	839,871,317	(12.1)	3,665
2020	13,222	88,444,718	18,420	55,330,044	223,977	810,214,242	(3.5)	3,617
2021	14,086	101,038,519	15,596	47,372,703	222,467	818,071,372	1.0	3,677
2022	16,212	113,328,143	16,906	55,044,005	221,773	806,426,537	(1.4)	3,636
2023	12,104	100,377,443	14,305	49,149,837	219,572	816,330,849	1.2	3,718

Expected employer provided claims and expenses (net of retiree premiums). Headcounts include dependents. Annual allowances in Column (7) include increases due to health care inflation and the impact of plan changes. As a result, the annual allowances are not equal to the beginning of year allowances plus the "Added to Rolls" allowances minus the "Removed from Rolls" allowances.

# STATISTICAL SECTION

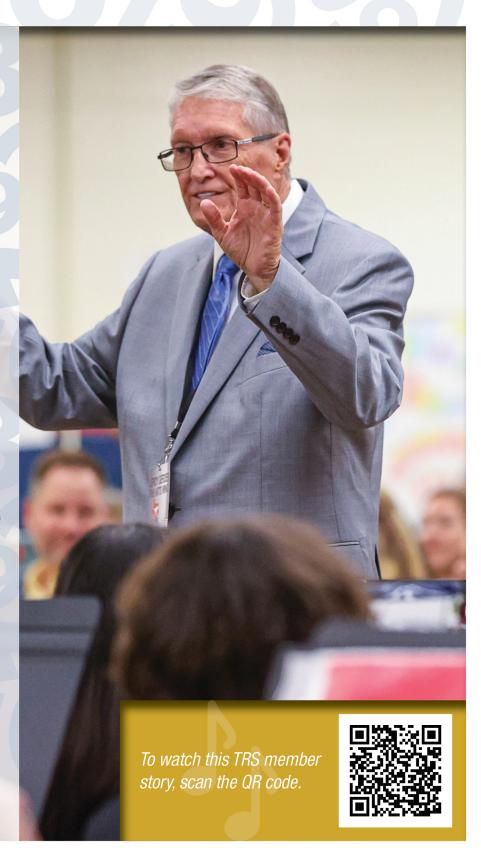


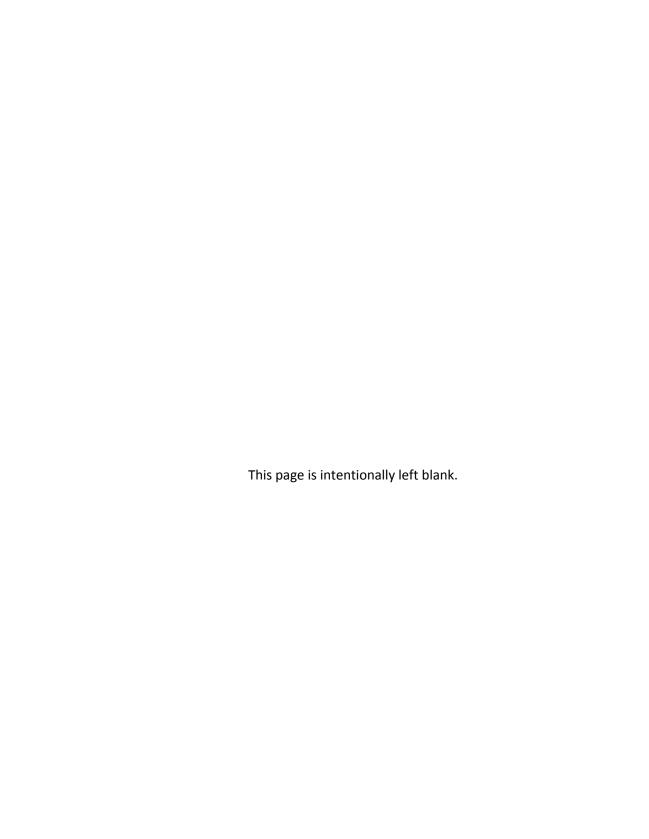
TRS is the

6<sup>th</sup>

largest public pension fund in the country.







# **Statistical Section Overview**

The Statistical Section presents additional information to provide financial statement users with added historical perspective, context, and detail to assist in using the information in the Basic Financial Statements, Notes to the Financial Statements, and Required Supplementary Information to understand and assess the System's financial condition. Information is presented for the Pension Trust Fund, TRS-Care, and TRS-ActiveCare.

## **Financial Trends**

The financial trend schedules assist users in understanding and assessing how the System's financial position has changed over time and include:

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# **Operating Information**

The operating information schedules provide information containing contextual data about the System's benefit operations, resources, and the benefit services it provides and include:

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Principal Participating Employers - Pension Trust Fund and TRS-Care	168

In addition, a complete list of participating employers has been included. The information was derived from internal sources.

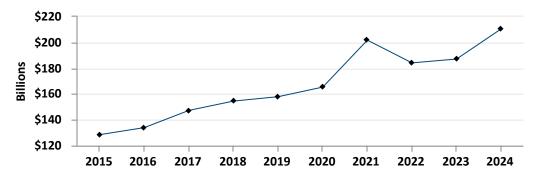
# **Changes in Fiduciary Net Position**

## **Pension Trust Fund**

For the Fiscal Years Ended August 31

	2024	2023	2022	2021
Additions				
Member Contributions	\$ 4,921,798,309	\$ 4,492,518,277	\$ 4,213,621,873	\$ 3,839,243,646
Non-Employer Contributing Entity Contributions	2,487,915,776	2,284,112,296	2,158,359,554	1,883,257,341
Supplemental Appropriation - Non- Employer Contributing Entity				261,000,000
Employer Contributions	3,151,326,299	2,859,869,972	2,504,170,115	2,124,027,701
Purchase of Service Credit	48,033,531	53,930,495	51,266,001	70,618,789
Contributions from ERS	33,311,509	32,321,050	30,915,887	29,400,741
Net Investment Income	23,789,442,449	6,885,962,989	(13,383,750,566)	40,512,139,247
Supplemental Funding - Appropriations	5,000,000,000		701,100,535	
Gain on Capital Assets	27,156,818	46,564,222		
Miscellaneous Revenue	1,158,272	971,611	5,953,359	3,130,786
<b>Total Additions</b>	\$ 39,460,142,963	\$ 16,656,250,912	\$ (3,718,363,242)	\$ 48,722,818,251
Deductions				
Benefits	\$ 15,118,754,650	\$ 12,744,916,100	\$ 13,130,573,776	\$ 11,689,780,302
Refunds of Contributions	744,483,839	707,816,831	579,461,885	449,135,634
Service Contributions Transferred to ERS	125,380,115	121,931,871	117,818,933	112,530,025
Other Post-Employment Benefits Expense	14,084,381	12,241,646	12,595,488	9,255,187
Administrative Expenses, Excluding Investing Activity Expenses	84,717,041	85,187,739	62,052,780	71,359,850
<b>Total Deductions</b>	\$ 16,087,420,026	\$ 13,672,094,187	\$ 13,902,502,862	\$ 12,332,060,998
Net Increase (Decrease)	\$ 23,372,722,937	\$ 2,984,156,725	\$ (17,620,866,104)	\$ 36,390,757,253
Beginning Net Position	\$ 187,170,535,558	\$ 184,185,617,196	\$ 201,807,002,496	\$ 165,416,245,243
Prior Period Adjustments		761,637	(519,196)	
Beginning Net Position, as Restated	\$ 187,170,535,558	\$ 184,186,378,833	\$ 201,806,483,300	\$ 165,416,245,243
Ending Net Position	\$ 210,543,258,495	\$ 187,170,535,558	\$ 184,185,617,196	\$ 201,807,002,496

# **Net Position Pension Trust Fund Last Ten Years**



2020	2019	2018	2017	2016	2015
\$ 3,736,877,464	\$ 3,482,869,726	\$ 3,360,773,197	\$ 3,242,556,261	\$ 2,943,669,320	\$ 2,576,024,311
1,848,502,439	1,741,178,188	1,715,784,550	1,697,962,608	1,675,631,248	1,591,482,988
263,000,000					
2,016,481,636	1,761,821,902	1,671,257,303	1,588,309,345	1,483,389,348	1,377,972,653
46,272,689	42,205,185	41,538,371	55,092,741	37,389,534	50,089,106
27,607,824	26,464,135	27,670,302	24,974,328	23,950,878	21,205,594
11,068,916,613	7,669,028,874	11,242,813,657	17,079,807,347	9,193,280,560	(412,759,100)
	588,827,787				
10,266,475	3,844,018	8,108,248	1,299,284	1,993,029	3,733,133
\$ 19,017,925,140	\$ 15,316,239,815	\$ 18,067,945,628	\$ 23,690,001,914	\$ 15,359,303,917	\$ 5,207,748,685
\$ 10,975,638,999	\$ 11,256,781,486	\$ 10,176,447,093	\$ 9,778,497,039	\$ 9,382,696,876	\$ 8,937,328,045
421,366,179	486,460,902	422,335,740	420,421,056	373,418,687	391,341,181
108,003,549	103,044,924	97,333,401	93,609,174	88,854,383	84,059,353
7,734,365	4,438,264	4,380,304			
67,135,880	60,485,645	64,926,169	44,189,998	44,402,710	35,556,979
\$ 11,579,878,972	\$ 11,911,211,221	\$ 10,765,422,707	\$ 10,336,717,267	\$ 9,889,372,656	\$ 9,448,285,558
\$ 7,438,046,168	\$ 3,405,028,594	\$ 7,302,522,921	\$ 13,353,284,647	\$ 5,469,931,261	\$ (4,240,536,873)
\$ 157,978,199,075	\$ 154,568,901,833	\$ 147,361,922,120	\$ 134,008,637,473	\$ 128,538,706,212	\$ 132,779,243,085
	4,268,648	(95,543,208)			
\$ 157,978,199,075	\$ 154,573,170,481	\$ 147,266,378,912	\$ 134,008,637,473	\$ 128,538,706,212	\$ 132,779,243,085
\$ 165,416,245,243	\$ 157,978,199,075	\$ 154,568,901,833	\$ 147,361,922,120	\$ 134,008,637,473	\$ 128,538,706,212

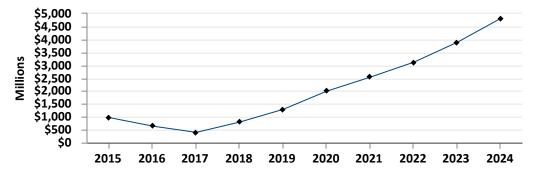
## **Changes in Fiduciary Net Position**

**TRS-Care** 

For Fiscal Years Ended August 31

	2024	2023	2022	2021
Additions				
Member Contributions	\$ 290,204,743 \$	277,468,284 \$	263,328,449 \$	250,413,572
Non-Employer Contributing Entity - State Contributions	505,172,755	474,356,993	451,341,296	447,337,574
Employer Contributions	404,082,886	393,951,333	370,735,616	334,027,999
Supplemental Appropriation - Non- Employer Contributing Entity				
Federal Revenue	221,928,259	188,172,734	141,003,332	173,912,657
Rebate and Discount Income	645,294,092	578,020,367	508,931,631	416,754,264
Supplemental Funding - Appropriations		21,285,114	83,000,000	5,520,343
Investment Income	202,197,474	130,069,098	13,537,557	9,226,940
Miscellaneous Revenue	15,132,300	40,306,480	28,359,830	
<b>Total Additions</b>	\$ 2,284,012,509 \$	2,103,630,403 \$	1,860,237,711 \$	1,637,193,349
Deductions				
Health Care Claims	\$ 1,898,949,514 \$	1,781,336,522 \$	1,635,849,839 \$	1,553,439,820
Less: Health Care Premiums Paid by Retirees	(583,752,411)	(502,154,458)	(399,788,260)	(533,595,349)
Health Care Claims Processing and Other	18,797,385	29,815,788	27,009,784	51,028,376
Insurance Premium Payments	5,051	5,051	5,998	15,489,580
Administrative Expenses	23,131,862	22,799,515	18,465,602	7,906,384
<b>Total Deductions</b>	\$ 1,357,131,401 \$	1,331,802,418 \$	1,281,542,963 \$	1,094,268,811
Net Increase (Decrease)	\$ 926,881,108 \$	771,827,985 \$	578,694,748 \$	542,924,538
Beginning Net Position	\$ 3,889,765,203 \$	3,117,937,218 \$	2,539,242,470 \$	1,996,317,932
Prior Period Adjustments				
Beginning Net Position, as Restated	\$ 3,889,765,203 \$	3,117,937,218 \$	2,539,242,470 \$	1,996,317,932
Ending Net Position	\$ 4,816,646,311 \$	3,889,765,203 \$	3,117,937,218 \$	2,539,242,470





2020	2019	2018	2017	2016	2015
\$ 243,532,120	\$ 227,338,454 \$	221,325,377	\$ 213,241,179	\$ 208,581,990	\$ 198,196,273
435,768,774	404,936,501	395,588,628	303,760,632	297,070,920	281,098,358
324,973,591	305,363,084	296,098,420	215,360,520	212,936,351	202,976,470
	73,641,562		15,559,552		768,100,754
186,169,146	220,783,898	103,402,579	101,718,551	124,739,649	126,806,652
423,426,202	356,439,596	284,291,173	291,725,635	218,995,436	231,569,472
230,756,971		394,600,000			
25,536,560	25,046,771	10,127,259	4,696,973	5,421,446	1,495,680
17,879		803,022	529,020	89,388	
\$ 1,870,181,243	\$ 1,613,549,866 \$	1,706,236,458	\$ 1,146,592,062	\$ 1,067,835,180	\$ 1,810,243,659
\$ 1,538,211,599	\$ 1,515,397,609 \$	1,593,381,709	\$ 1,678,892,217	\$ 1,651,712,836	\$ 1,554,181,197
(499,057,861)	(517,965,033)	(488,069,004)	(404,027,710)	(374,736,269)	(369,066,459)
68,252,843	44,868,838	80,585,608	46,931,559	48,361,151	47,380,407
51,410,469	71,794,507	83,828,910	61,792,671	69,228,872	59,000,081
7,068,610	6,006,229	6,672,488	4,953,492	4,701,677	3,769,680
\$ 1,165,885,660	\$ 1,120,102,150 \$	1,276,399,711	\$ 1,388,542,229	\$ 1,399,268,267	\$ 1,295,264,906
\$ 704,295,583	\$ 493,447,716 \$	429,836,747	\$ (241,950,167)	\$ (331,433,087) \$	\$ 514,978,753
\$ 1,292,022,349	\$ 798,574,633 \$	399,535,986	\$ 641,486,153	\$ 972,919,240	\$ 457,940,487
		(30,798,100)			
\$ 1,292,022,349	\$ 798,574,633 \$	368,737,886	\$ 641,486,153	\$ 972,919,240	\$ 457,940,487
\$ 1,996,317,932	\$ 1,292,022,349 \$	798,574,633	\$ 399,535,986	\$ 641,486,153	\$ 972,919,240

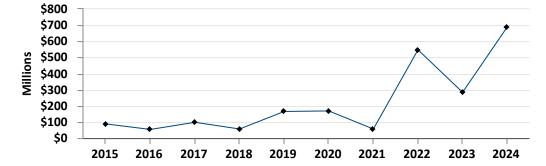
# **Revenues, Expenses, and Changes in Net Position**

## TRS-ActiveCare

# For the Fiscal Years Ended August 31

	2024	2023	2022	2021
Revenues				
Health Care Premiums	\$ 1,907,469,935	\$ 1,830,920,436	\$ 2,044,855,892	\$ 2,031,686,347
Rebate and Discount Income	289,318,116	227,883,761	174,729,133	147,047,176
Administrative Fees and Non-Operating Revenue				142,718
Investment Income	48,200,848	27,739,321	1,656,096	2,121,724
Supplemental Funding - Appropriations	588,518,000		638,337,761	
Total Revenues	\$ 2,833,506,899	\$ 2,086,543,518	\$ 2,859,578,882	\$ 2,180,997,965
Expenses				
Health Care Claims	\$ 2,276,218,388	\$ 2,192,774,626	\$ 2,151,584,283	\$ 2,041,118,606
Health Care Claims Processing and Other	76,403,986	68,514,436	65,957,031	74,546,983
Premium Payments to HMOs	72,524,931	83,782,801	146,752,232	173,297,782
Administrative Expenses	3,719,750	5,174,665	3,988,314	4,090,985
Total Expenses	\$ 2,428,867,055	\$ 2,350,246,528	\$ 2,368,281,860	\$ 2,293,054,356
Change in Net Position	\$ 404,639,844	\$ (263,703,010)	\$ 491,297,022	\$ (112,056,391)
Beginning Net Position	\$ 283,836,965	\$ 547,539,975	\$ 56,242,953	\$ 168,299,344
<b>Ending Net Position</b>	\$ 688,476,809	\$ 283,836,965	\$ 547,539,975	\$ 56,242,953





2020	2019	2018	2017	2016	2015
\$ 2,158,997,317	\$ 2,170,132,057	\$ 2,171,125,097	\$ 2,119,959,039	\$ 2,055,658,822	\$ 1,938,621,262
145,208,054	157,307,700	144,543,929	120,049,492	17,904,885	5,328,003
413,313	685,623	259,417	321,030	356,054	236,749
7,853,806	10,623,456	6,883,872	4,668,888	3,079,039	1,537,408
\$ 2,312,472,490	\$ 2,338,748,836	\$ 2,322,812,315	\$ 2,244,998,449	\$ 2,076,998,800	\$ 1,945,723,422
\$ 1,932,461,054	\$ 1,863,374,439	\$ 2,002,142,744	\$ 1,846,526,430	\$ 1,768,287,120	\$ 1,565,255,957
116,068,297	119,811,563	121,483,408	123,783,747	125,802,110	135,073,416
256,850,839	243,198,667	237,386,929	227,088,895	214,529,160	178,192,468
3,746,187	3,703,320	3,311,679	3,345,442	2,644,792	2,225,417
\$ 2,309,126,377	\$ 2,230,087,989	\$ 2,364,324,760	\$ 2,200,744,514	\$ 2,111,263,182	\$ 1,880,747,258
\$ 3,346,113	\$ 108,660,847	\$ (41,512,445)	\$ 44,253,935	\$ (34,264,382)	\$ 64,976,164
\$ 164,953,231	\$ 56,292,384	\$ 97,804,829	\$ 53,550,894	\$ 87,815,276	\$ 22,839,112
\$ 168,299,344	\$ 164,953,231	\$ 56,292,384	\$ 97,804,829	\$ 53,550,894	\$ 87,815,276

# **Benefit and Refund Deductions from Net Position by Type**

#### **Pension Trust Fund**

For the Fiscal Years Ended August 31

	2024	2023	2022	2021
Benefits				
Service Retirements	\$ 14,178,741,202	\$ 11,898,734,057	\$ 12,015,079,659	\$ 10,881,357,829
Deferred Retirement Option	259,054	1,003,473	1,279,319	1,778,707
Partial Lump Sum Option	341,660,695	276,821,363	285,250,124	312,957,038
Disability Retirements	237,122,390	201,842,583	211,456,609	191,856,226
Death and Survivor Benefits				
Annual Salary	49,846,394	76,474,258	289,644,144	45,040,179
Survivor Annuities	145,091,256	144,888,040	167,196,397	127,921,344
Life Annuities	128,690,006	108,994,190	121,098,941	99,935,054
60 Monthly Payments	24,213,566	22,231,013	23,231,822	18,063,389
Remainder of Contributions	8,959,916	9,424,092	11,656,703	7,301,288
<b>Total Benefits</b>	\$ 15,114,584,479	\$ 12,740,413,069	\$ 13,125,893,718	\$ 11,686,211,054
Refunds				
Death	\$ 10,430,901	\$ 11,293,669	\$ 14,993,742	\$ 8,444,658
Separation	734,052,938	696,523,162	564,468,143	440,690,976
<b>Total Refunds</b>	\$ 744,483,839	\$ 707,816,831	\$ 579,461,885	\$ 449,135,634

# **Benefit Deductions from Net Position by Type**

#### **TRS-Care**

For the Fiscal Years Ended August 31

	2024	2023	2022	2021
Claims				
Medical Claims and Insurance Premiums	\$ 607,421,361 \$	590,230,636 \$	551,757,337 \$	605,096,859
Prescription Drugs	804,882,404	739,387,636	694,534,458	705,239,917
Total Claims	\$ 1,412,303,765 \$	1,329,618,272 \$	1,246,291,795 \$	1,310,336,776

## **Benefit Deductions from Net Position by Type**

#### TRS-ActiveCare

For Fiscal Years Ended August 31

	2024	2023	2022	2021
Claims				
Medical Claims and Insurance Premiums	\$ 1,815,187,212 \$	1,768,883,147 \$	1,838,495,829 \$	1,790,208,094
Prescription Drugs	251,690,274	288,020,255	293,845,034	285,092,898
Total Claims	\$ 2,066,877,486 \$	2,056,903,402 \$	2,132,340,863 \$	2,075,300,992

2020	2019	2018	2017	2016	2015
\$ 10,272,047,096	\$ 10,503,570,237	\$ 9,495,487,665	\$ 9,059,855,790	\$ 8,633,505,859	\$ 8,215,765,876
2,488,283	2,871,239	3,407,936	5,231,060	5,166,851	9,643,121
237,796,738	258,417,662	234,071,031	263,705,342	300,420,702	288,923,266
189,250,368	199,708,594	181,817,426	177,627,306	173,464,936	169,318,064
38,560,083	45,133,662	35,735,208	44,398,830	44,952,730	39,574,595
116,051,294	116,094,299	106,201,977	109,519,771	108,509,074	100,150,048
93,091,163	102,595,155	94,809,551	93,714,871	92,087,967	90,563,081
15,786,007	17,326,148	16,184,228	15,518,472	15,523,059	14,443,193
7,221,136	8,011,977	5,281,986	6,204,030	5,491,553	6,730,215
\$ 10,972,292,168	\$ 11,253,728,973	\$ 10,172,997,008	\$ 9,775,775,472	\$ 9,379,122,731	\$ 8,935,111,459
\$ 5,536,660	\$ 6,060,703	\$ 5,574,637	\$ 6,371,748	\$ 7,379,576	\$ 5,474,475
415,829,519	480,400,199	416,761,103	414,049,308	366,039,111	385,866,706
\$ 421,366,179	\$ 486,460,902	\$ 422,335,740	\$ 420,421,056	\$ 373,418,687	\$ 391,341,181

2020	2019	2018	2017	2016	2015
\$ 659,834,968 \$	688,148,610 \$	840,420,584 \$	807,831,048 \$	858,985,138 \$	805,668,819
668,307,637	648,749,351	669,082,905	734,805,874	716,536,786	649,457,501
\$ 1,328,142,605 \$	1,336,897,961 \$	1,509,503,489 \$	1,542,636,922 \$	1,575,521,924 \$	1,455,126,320

2020	2019	2018	2017	2016	2015
\$ 1,780,181,703 \$	1,702,719,298 \$	1,826,632,040 \$	1,653,483,496 \$	1,644,795,868 \$	1,479,302,696
271,480,530	254,168,852	275,730,514	306,703,364	325,475,512	264,145,729
\$ 2,051,662,233 \$	1,956,888,150 \$	2,102,362,554 \$	1,960,186,860 \$	1,970,271,380 \$	1,743,448,425

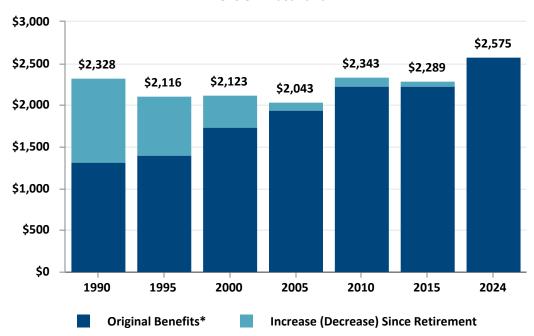
Pension Trust Fund Last Ten Fiscal Years												
Last Ten Fiscal Years												
						Years of Cred	dite	ed Service				
Retirements Effective 2024		5-10		11-15		16-20		21-25		26-30		30+
Average Monthly Benefit*	\$	536	Ċ	1,046	Ċ	1,782	Ċ	2,474	Ċ	3,512	Ċ	4,530
Average Final Average Salary	\$	40,783		47,048		54,506		58,984		69,275		76,364
Number of Retirees	Ţ	2,521	۲	2,182	Ų	3,230	Ų	3,873	۲	4,663	Ą	3,787
2023		2,321		2,102		3,230		3,073		4,005		3,707
Average Monthly Benefit*	\$	544	\$	1,035	\$	1,706	\$	2,385	\$	3,410	\$	4,470
•	\$	40,993		46,125		52,757		57,010		67,079		74,777
Number of Retirees	Υ	2,783	Υ	2,508	Υ	3,590	Y	4,792	Υ	5,216	Υ	4,349
2022		_,, 00		_,555		3,230		.,		5,225		.,0 .0
Average Monthly Benefit*	\$	513	\$	1,037	\$	1,664	\$	2,305	\$	3,272	\$	4,342
Average Final Average Salary	\$	39,050		46,026		51,210		55,159		64,573		72,390
Number of Retirees	•	2,736	•	2,542	•	3,863	•	5,355	•	5,874	•	5,016
2021		•		,		,		,		,		,
Average Monthly Benefit*	\$	516	\$	997	\$	1,621	\$	2,249	\$	3,150	\$	4,259
<del>-</del>	\$	39,374	\$	44,323	\$	50,428	\$	53,696		61,963	\$	70,815
Number of Retirees		2,393		2,760		3,821		5,205		5,494		5,207
2020												
Average Monthly Benefit*	\$	522	\$	997	\$	1,619	\$	2,272	\$	3,155	\$	4,317
Average Final Average Salary	\$	39,228	\$	43,812	\$	49,611	\$	53,502	\$	61,075	\$	69,981
Number of Retirees		1,938		2,497		3,411		4,188		4,626		4,257
2019												
Average Monthly Benefit*	\$	491	\$	966	\$	1,544	\$	2,161	\$	3,142	\$	4,229
Average Final Average Salary	\$	37,290	\$	43,719	\$	48,187	\$	51,412	\$	61,096	\$	69,230
Number of Retirees		2,159		2,613		3,318		4,358		4,542		4,068
2018												
Average Monthly Benefit*	\$	489		925	•	1,461		2,171		3,066		4,233
Average Final Average Salary	\$	36,802	\$	42,880	\$	46,298	\$	51,604	\$	59,756	\$	69,066
Number of Retirees		2,069		2,476		3,402		4,244		4,321		4,191
2017												
Average Monthly Benefit*	\$	455		885		1,438		2,121		3,023		4,139
Average Final Average Salary	\$	34,635	\$	41,496	\$	45,946	\$	50,618	\$	58,755	\$	67,598
Number of Retirees		2,211		2,451		3,522		4,331		4,568		4,632
2016												
Average Monthly Benefit*	\$	453		855	•	1,377		2,094		2,955		4,143
Average Final Average Salary	\$	33,904	\$	40,401	Ş	44,703	\$	50,295	\$	57,750	\$	67,429
Number of Retirees		2,182		2,277		3,195		4,299		4,290		4,668
2015	4	400	4	0.4.5	_	4.0=:	,	2.25	,	2.24	4	4 000
Average Monthly Benefit*	\$	433		841	•	1,374		2,051		2,910		4,080
Average Final Average Salary	\$	33,580	Ş	40,064	\$	44,613	\$	49,606	\$	56,891	\$	66,601
Number of Retirees  *Average monthly benefits have been		2,274		2,234		3,101		4,131		4,391		4,412

Average Monthly Benefits							
Pension Trust Fund							
For Fiscal Years Ended August 31							
	1990	1995	2000	2005	2010	2015	2024
Benefits							
Original Benefits*	\$ 1,315	\$ 1,405	\$ 1,736	\$ 1,949	\$ 2,238	\$ 2,236	\$ 2,577
Increase (Decrease) Since Retirement	1,013	711	387	94	105	53	(2)
Current Benefits	\$ 2,328	\$ 2,116	\$ 2,123	\$ 2,043	\$ 2,343	\$ 2,289	\$ 2,575
Number of Retirees**	1,232	2,811	7,331	8,314	14,060	18,845	20,246

\*Before adjustment for the Partial Lump Sum Option, average original benefits were \$1,879, \$2,129, \$2,421, \$2,345, and \$2,666 for fiscal years 2000, 2005, 2010, 2015, and 2024, respectively.

The following graph of service retiree accounts as of August 31, 2024 reflects benefit increases and decreases since retirement.





<sup>\*\*</sup>For each of the retirement years shown, number of service retirees currently receiving benefits.

Average	Bene	efit Paym	en	ts									
TRS-Care	•												
Last Ten Fiscal Years													
Fiscal Year	Bei	verage nefit Per ticipant	Be	enefit Payments	Average Participants								
2024	\$	6,582	\$	1,412,303,765	214,560								
2023		6,161		1,329,618,272	215,824								
2022		5,604		1,246,291,795	222,402								
2021		5,862		1,310,336,776	223,514								
2020		5,917		1,328,142,605	224,476								
2019		5,818		1,336,897,961	229,775								
2018		6,074		1,509,503,489	248,515								

1,542,636,922

1,575,521,924

1,455,126,320

5,755

6,062

5,780

2017

2016

2015

268,066

259,889

251,758

Average	Benefit Paym	ents										
TRS-Acti	veCare											
Last Ten	Last Ten Fiscal Years											
Fiscal Year	Average Benefit Per Participant	Benefit Payments	Average Participants									
2024	\$ 4,937	\$ 2,066,877,486	418,622									
2023	4,843	2,056,903,402	424,696									
2022	4,806	2,132,340,863	443,679									
2021	4,398	2,075,300,992	471,822									
2020	4,312	2,051,662,233	475,749									
2019	4,051	1,956,888,150	483,113									
2018	4,267	2,102,362,554	492,746									
2017	3,932	1,960,186,861	498,462									
2016	4,053	1,970,271,380	486,139									
2015	3,607	1,743,448,426	483,299									

Health Benefits by Plan			
TRS-Care			
As of August 31, 2024			
TRS-Care Plans	TRS-Care Under-65 Retirees	TRS-Care Medicare Advantage	TRS-Care Alternative
Count of Retirees	43,166	131,227	3,210
Count of Members	57,085	153,995	3,480
Medical			Plan Description
Individual/Family Deductible	\$1,600/\$3,200	\$400 / N/A	This is NOT a plan members ca
Individual/Family Out-of-Pocket Maximum	\$5,650/\$11,300	\$3,500 / N/A	specifically request or enroll in An individual will be eligible to enroll in the Alternative
Coinsurance	20% after deductible	5% after deductible	Medical Plan if: (1) the individual is eligible to
Primary Care Physician	20% after deductible	\$5 copay	enroll in TRS-Care; and (2) the individual is eligible fo
Specialist Care Visit	20% after deductible	\$10 copay, after deductible	Medicare and either: (i) does not have reasonable
Urgent Care Visit	20% after deductible	\$35 copay	access to a particular provider as determined by TRS; or
Pharmacy			(ii) as of January 1, 2018, does not have Medicare Part B coverage and the individual's
Pharmacy Deductible	Integrated with Medical	\$0	ability to obtain Medicare Par B coverage is cost prohibitive
Generics (30 Day / 90 Day)	20% after deductible	\$5/\$15 copay	as determined by TRS.
Preferred Brand	20% after deductible	\$25/\$70 copay	(3) the individual has Medicar Part A only and the individual
Non-preferred Brand	20% after deductible	\$50/\$125 copay	ability to obtain Medicare Par B coverage is cost prohibitive
Specialty Drug	20% after deductible	\$50/ N/A	as determined by TRS.

<b>Health Benefi</b>	ts by Plan						
TRS-ActiveCa	re						
As of August 3	31, 2024						
TRS- ActiveCare Plans	TRS- ActiveCare Primary	TRS- ActiveCare Primary+	TRS- ActiveCare HD*	TRS- ActiveCare 2*	Central and North Texas Baylor Scott & White HMO	South Texas Blue Essentials HMO	West Texas Blue Essentials HMO
Count of Employees	114,628	58,750	84,714	3,273	6,596	459	347
Count of Members	175,909	96,929	127,568	5,301	11,628	660	627
Medical							
Individual/ Family Deductible	\$2,500/ \$5,000	\$1,200/ \$2,400	\$3,000/ \$6,000	\$1,000/ \$3,000	\$2,400/ \$4,800	\$500/ \$1,000	\$950/ \$2,850
Individual/ Family Out-of- Pocket Maximum	\$7,500/ \$15,000	\$6,900/ \$13,800	\$7,500/ \$15,000	\$7,900/ \$15,800	\$8,150/ \$16,300	\$4,500/ \$9,000	\$7,450/ \$14,900
Coinsurance	30% after deductible	20% after deductible	30% after deductible	20% after deductible	25% after deductible	20% after deductible	25% after deductible
Primary Care Physician	\$30 copay	\$15 copay	30% after deductible	\$30 copay	\$20 copay	\$25 copay	\$20 copay
Specialist Care Visit	\$70 copay	\$70 copay	30% after deductible	\$70 copay	\$70 copay	\$60 copay	\$70 copay
Urgent Care Visit	\$50 copay	\$50 copay	30% after deductible	\$50 copay	\$45 copay	\$75 copay	\$50 copay
Pharmacy							
Pharmacy Deductible	Integrated with Medical	\$200 brand deductible	Integrated with Medical	\$200 brand deductible	\$200 brand deductible	\$100	\$150
Generics (30 Day / 90 Day)	\$15/\$45 copay	\$15/\$45 copay	20% after deductible	\$20/\$45 copay	\$14/\$35 copay	\$10/\$30 copay	\$5/\$12.50 Day copay
Preferred Brand	30% after deductible	25% after deductible	25% after deductible	25% after deductible	35% after deductible	\$40/120 copay	30% after Brand deductible
Non-preferred Brand	50% after deductible	50% after deductible	50% after deductible	50% after deductible	50% after deductible	\$65/\$195 copay	50% after Brand deductible
Specialty Drug	30% after deductible	30% after deductible	20% after deductible	30% after deductible	35% after deductible	20% after deductible	15%/25% after deductible

<sup>\*</sup>The benefits outlined above are for Blue Cross Blue Shield of Texas in-network providers. In addition, TRS-ActiveCare HD and TRS-ActiveCare 2 have limited coverage for out of network services.

	r Ended August 3:	L, 2024		Type	e of Retiremer	·+*		
Amounts of Monthly Benefits	Number of Retired Members	1	2	3	4	5	6	7
\$ 1-200	14,027	5,618	5,982	123	2,229	42	17	16
201-400	46,400	12,739	11,246	486	3,498	826	1,250	16,355
401-600	28,671	15,151	8,637	1,039	3,203	470	171	
601-800	27,137	17,017	5,753	1,098	2,610	489	170	
801-1,000	26,744	18,663	3,978	1,042	2,418	505	138	
1,001-1,200	25,555	18,943	2,894	914	2,265	427	112	
1,201-1,400	22,193	17,005	1,892	747	2,146	337	66	
1,401-1,600	21,097	16,235	1,769	695	2,034	315	49	
1,601-1,800	20,806	16,405	1,717	593	1,771	263	57	
1,801-2,000	21,254	17,372	1,455	520	1,593	278	36	
2,001-3,000	111,736	98,610	4,057	1,472	6,430	1,113	54	
3,001-4,000	82,273	77,086	894	293	3,405	586	9	
4,001-5,000	36,300	34,620	180	43	1,221	234	2	
Over 5,000	24,508	23,495	77	8	771	156	1	
Totals	508,701	388,959	50,531	9,073	35,594	6,041	2,132	16,371
				*Type of R	letirement:			
		1 Normal Retire	ment of Age an	d Service	5 Survivor Paym	ent, Death in Se	ervice	
		2 Early Retirem	ent		6 Survivor Paym	ent, After Disab	ility Retiremen	t
		3 Disability Reti	rement		7 Survivor Paym	ent, After Servi	ce Retirement	
		4 Survivor Paym	nent, Joint Life o	r Guarantee				

ror the ristal Yea	r Ended August 3	1, 2024		Option S	Selected*		
Amounts of Monthly Benefits	Number of Retired Members	1	2	3	4	5	6
\$ 1-200	14,027	6,045	4,749	1,720	465	1,008	40
201-400	46,400	12,494	9,121	3,484	1,169	2,017	18,115
401-600	28,671	12,650	8,831	3,962	1,317	1,911	
601-800	27,137	11,915	8,229	4,172	1,206	1,615	
801-1,000	26,744	11,805	7,915	4,406	1,213	1,405	
1,001-1,200	25,555	10,767	7,878	4,421	1,094	1,395	
1,201-1,400	22,193	9,016	7,194	4,037	911	1,035	
1,401-1,600	21,097	8,380	6,884	4,001	858	974	
1,601-1,800	20,806	8,237	6,876	3,897	801	995	
1,801-2,000	21,254	8,296	7,230	4,004	723	1,001	
2,001-3,000	111,736	41,845	40,314	20,829	3,577	5,171	
3,001-4,000	82,273	31,245	28,755	16,180	2,399	3,694	
4,001-5,000	36,300	14,476	11,773	7,701	978	1,372	
Over 5,000	24,508	9,369	8,313	5,568	507	751	
Totals	508,701	196,540	164,062	88,382	17,218	24,344	18,155
				*Option	Selected:		
		Option 1 - Life A	Annuity		Option 4 - 5-year	r Guarantee	
		Option 2 - Joint	to Survivor		Option 5 - 10-yea	ar Guarantee	
		Option 3 - Joint Survivor 75%	to Survivor 50%	/ Joint to	Option 6 - Surviv	or Benefit	

<b>Principal Participating Employers</b>						
Pension Trust Fund						
For the Fiscal Years Ended August 3	31					
		2024			2015	
Participating Reporting Entity	Covered Employees	Rank	Percentage of Total Covered Employment	Covered Employees	Rank	Percentage of Total Covered Employment
Houston ISD	29,836	1	2.61 %	23,811	1	2.81 %
UT MD Anderson Cancer Center	26,355	2	2.31	18,347	3	2.16
Dallas ISD	23,705	3	2.07	19,856	2	2.34
UT SW Medical Center	23,373	4	2.04	10,496	8	1.24
Cypress Fairbanks ISD	18,946	5	1.66	14,272	4	1.68
Northside ISD - San Antonio	16,422	6	1.44	13,594	5	1.60
UT at Austin	16,136	7	1.41	9,946	9	1.17
Katy ISD	15,619	8	1.37			
UT Med Branch at Galveston	14,900	9	1.30			
Austin ISD	12,366	10	1.08	12,270	6	1.45
Fort Worth ISD				11,354	7	1.34
El Paso ISD				9,689	10	1.14
All Others	945,661		82.71	704,450		83.07
Total	1,143,319		100.00 %	848,085		100.00 %
Source: Information submitted to TRS by partic	pating employers					

<b>Principal Participating Employers</b>							
TRS-Care							
For the Fiscal Years Ended August 31							
		2024			2015		
	Covered OPEB		Percentage of Total Covered OPEB	Covered OPEB		Percentage of Total Covered OPEB	
Participating Reporting Entity	Employees	Rank	Employment	Employees	Rank	Employment	
Houston ISD	29,836	1	3.29 %	23,811	1	3.41 %	
Dallas ISD	23,705	2	2.61	19,856	2	2.84	
Cypress Fairbanks ISD	18,946	3	2.09	14,272	3	2.04	
Northside ISD - San Antonio	16,422	4	1.81	13,594	4	1.95	
Katy ISD	15,619	5	1.72	9,166	9	1.31	
Austin ISD	12,366	6	1.36	12,270	5	1.76	
Fort Bend ISD	11,848	8	1.31	8,589	10	1.23	
IDEA Public Schools	11,832	7	1.30				
Fort Worth ISD	10,881	9	1.20	11,354	6	1.62	
Conroe ISD	10,238	10	1.13				
Aldine ISD				9,264	7	1.33	
North East ISD				9,248	8	1.32	
All Others	745,810		82.18	567,323		81.19	
Total	907,503		100.00 %	698,747		100.00 %	
Source: Information submitted to TRS by participating employers							

Public Schools	Azle ISD	Boys Ranch ISD
Abbott ISD	Baird ISD	Brackett ISD
Abernathy ISD	Ballinger ISD	Brady ISD
Abilene ISD	Balmorhea ISD	Brazos ISD
Academy ISD	Bandera ISD	Brazosport ISD
Adrian ISD	Bangs ISD	Breckenridge ISD
Agua Dulce ISD	Banquete ISD	Bremond ISD
Alamo Heights ISD	Barbers Hill ISD	Brenham ISD
Alba - Golden ISD	Bartlett ISD	Bridge City ISD
Albany ISD	Bastrop ISD	Bridgeport ISD
Aldine ISD	Bay City ISD	Broaddus ISD
Aledo ISD	Beaumont ISD	Brock ISD
Alice ISD	Beckville ISD	Bronte ISD
Alief ISD	Beeville ISD	Brookeland ISD
Allen ISD	Bellevue ISD	Brookesmith ISD
Alpine ISD	Bells ISD	Brooks County ISD
Alto ISD	Bellville ISD	Brownfield ISD
Alvarado ISD	Belton ISD	Brownsboro ISD
Alvin ISD	Ben Bolt-Palito ISD	Brownsville ISD
Alvord ISD	Benavides ISD	Brownwood ISD
Amarillo ISD	Benjamin ISD	Bruceville - Eddy ISD
Amherst ISD	Big Sandy ISD - Big Sandy	Bryan ISD
Anahuac ISD	Big Sandy ISD - Dallardsville	Bryson ISD
Anderson - Shiro CISD	Big Spring ISD	Buckholts ISD
Andrews ISD	Birdville ISD	Buena Vista ISD
Angleton ISD	Bishop CISD	Buffalo ISD
Anna ISD	Blackwell CISD	Bullard ISD
Anson ISD	Blanco ISD	Buna ISD
Anthony ISD	Bland ISD	Burkburnett ISD
Anton ISD	Blanket ISD	Burkeville ISD
Apple Springs ISD	Bloomburg ISD	Burleson ISD
Aquilla ISD	Blooming Grove ISD	Burnet CISD
Aransas Pass ISD	Bloomington ISD	Burton ISD
Archer City ISD	Blue Ridge ISD	Bushland ISD
Argyle ISD	Bluff Dale ISD	Bynum CISD
Arlington ISD	Blum ISD	Caddo Mills ISD
Arp ISD	Boerne ISD	Calallen ISD
Aspermont ISD	Boles ISD	Caldwell ISD
Atlanta ISD	Boling ISD  Bonham ISD	Callishurg ISD
Atlanta ISD	Booker ISD	Callisburg ISD Calvert ISD
Aubrey ISD Austin ISD	Borden County ISD	Cameron ISD
Austwell - Tivoli ISD	Borger ISD	Campbell ISD
Avalon ISD	Bosqueville ISD	Canadian ISD
Avery ISD	Bovina ISD	Canton ISD
Avinger ISD	Bowie ISD	Canutillo ISD
Axtell ISD	Boyd ISD	Canyon ISD
	20,4100	23117011122

Colmesneil ISD Carlisle ISD Darrouzett ISD Carrizo Springs CISD Colorado ISD Dawson ISD - Dawson Carroll ISD Columbia - Brazoria ISD Dawson ISD - Welch

Carrollton - Farmers Branch ISD Columbus ISD Dayton ISD Carthage ISD Comal ISD De Leon ISD Comanche ISD Decatur ISD Castleberry ISD Cayuga ISD Comfort ISD Deer Park ISD Cedar Hill ISD Commerce ISD DeKalb ISD Celeste ISD Del Valle ISD Community ISD Celina ISD **Dell City ISD** Como-Pickton CISD Center ISD Comstock ISD **Denison ISD** Center Point ISD Connally CISD **Denton ISD** Centerville ISD - Centerville Conroe ISD **Denver City ISD** Centerville ISD - Groveton Coolidge ISD DeSoto ISD Central ISD **Detroit ISD** Cooper ISD **Devers ISD** Central Heights ISD Coppell ISD Channelview ISD Copperas Cove ISD Devine ISD Channing ISD Corpus Christi ISD **Dew ISD** Chapel Hill ISD - Mount Pleasant Deweyville ISD Corrigan - Camden ISD Corsicana ISD D'Hanis ISD Chapel Hill ISD - Tyler Diboll ISD Charlotte ISD **Cotton Center ISD** Cotulla ISD Dickinson ISD Coupland ISD Dilley ISD Covington ISD Dime Box ISD Crandall ISD Dimmitt ISD

Cherokee ISD Chester ISD Chico ISD Childress ISD Chillicothe ISD Divide ISD Crane ISD Chilton ISD Cranfills Gap ISD Dodd City ISD China Spring ISD Crawford ISD Donna ISD

Chireno ISD Crockett ISD **Doss Consolidated CSD** 

Chisum ISD **Crockett County School District** Douglass ISD

Christoval ISD Crosby ISD **Dripping Springs ISD** 

Crosbyton CISD Cisco ISD Driscoll ISD City View ISD Cross Plains ISD **Dublin ISD** Clarendon CISD **Cross Roads ISD Dumas ISD** Clarksville ISD Crowell ISD Duncanville ISD

Claude ISD Eagle Mountain - Saginaw ISD Crowley ISD

Clear Creek ISD Crystal City ISD Eagle Pass ISD Cleburne ISD Cuero ISD Eanes ISD Cleveland ISD Culberson County - Allamoore ISD Early ISD

Clifton ISD **Cumby ISD** East Bernard ISD Clint ISD East Central ISD **Cushing ISD** Clyde ISD Cypress - Fairbanks ISD East Chambers ISD Coahoma ISD Daingerfield - Lone Star ISD Eastland ISD Coldspring - Oakhurst CISD Dalhart ISD **Ector ISD** 

Coleman ISD Dallas ISD **Ector County ISD** Edcouch - Elsa ISD College Station ISD Damon ISD

Collinsville ISD Danbury ISD Eden CISD Edgewood ISD - EdgewoodFrenship ISDGreenwood ISDEdgewood ISD - San AntonioFriendswood ISDGregory - Portland ISD

**Edinburg CISD** Friona ISD **Groesbeck ISD** Edna ISD Frisco ISD Groom ISD El Campo ISD Frost ISD Groveton ISD El Paso ISD Fruitvale ISD **Gruver ISD** Electra ISD Gainesville ISD **Gunter ISD** Elgin ISD Galena Park ISD Gustine ISD Elkhart ISD Galveston ISD **Guthrie CSD** Elvsian Fields ISD Ganado ISD Hale Center ISD **Ennis ISD** Garland ISD Hallettsville ISD Era ISD Garner ISD Hallsburg ISD Eula ISD Garrison ISD Hallsville ISD **Eustace ISD** Gary ISD Hamilton ISD Evadale ISD Gatesville ISD Hamlin ISD

Evant ISD Gause ISD Hamshire - Fannett ISD

Everman ISDGeorge West ISDHappy ISDExcelsior ISDGeorgetown ISDHardin ISD

Ezzell ISD **Gholson ISD** Hardin-Jefferson ISD Fabens ISD Giddings ISD Harlandale ISD Fairfield ISD Gilmer ISD Harleton ISD Falls City ISD Gladewater County Line ISD Harlingen CISD Fannindel ISD Glasscock County ISD Harmony ISD Farmersville ISD Glen Rose ISD Harper ISD Farwell ISD Godley ISD Harrold ISD Fayetteville ISD Hart ISD Goldburg ISD Ferris ISD Goldthwaite ISD Hartley ISD

Flatonia ISD Goliad ISD Harts Bluff ISD Haskell CISD Florence ISD Gonzales ISD Floresville ISD Goodrich ISD Hawkins ISD Flour Bluff ISD Goose Creek CISD Hawley ISD Floydada ISD Gordon ISD Hays CISD Follett ISD Gorman ISD Hearne ISD Forestburg ISD **Grady ISD Hedley ISD** Forney ISD **Graford ISD** Hemphill ISD Forsan ISD Graham ISD Hempstead ISD Fort Bend ISD **Granbury ISD** Henderson ISD Fort Davis ISD **Grand Prairie ISD** Henrietta ISD Fort Elliott CISD **Grand Saline ISD** Hereford ISD

Grandfalls - Royalty ISD Fort Hancock ISD Hermleigh ISD Fort Sam Houston ISD **Grandview ISD** Hico ISD Fort Stockton ISD Grandview - Hopkins ISD Hidalgo ISD Granger ISD Fort Worth ISD High Island ISD Franklin ISD **Grape Creek ISD** Highland ISD Frankston ISD **Grapeland ISD** Highland Park ISD - Amarillo

Fredericksburg ISD Grapevine - Colleyville ISD Highland Park ISD - Dallas

Freer ISD Greenville ISD Hillsboro ISD

Hitchcock ISD Judson ISD Laneville ISD Holland ISD Junction ISD LaPoynor ISD Holliday ISD Karnack ISD Laredo ISD Hondo ISD Karnes City ISD Lasara ISD Honey Grove ISD Katy ISD Latexo ISD Hooks ISD Kaufman ISD Lazbuddie ISD **Houston ISD** Keene ISD Leakey ISD Howe ISD Keller ISD Leander ISD Hubbard ISD - DeKalb Kelton ISD Leary ISD Hubbard ISD - Hubbard Kemp ISD Lefors ISD **Huckabay ISD** Kenedy ISD Leggett ISD **Hudson ISD** Kenedy County Wide CSD Leon ISD **Huffman ISD** Kennard ISD Leonard ISD **Hughes Springs ISD** Kennedale ISD Levelland ISD Hull - Daisetta ISD Kerens ISD Leveretts Chapel ISD **Humble ISD** Kermit ISD Lewisville ISD **Hunt ISD** Kerrville ISD Lexington ISD **Huntington ISD** Kilgore ISD Liberty ISD Huntsville ISD Killeen ISD Liberty - Eylau ISD Hurst - Euless - Bedford ISD Kingsville ISD Liberty Hill ISD **Hutto ISD** Kirbyville CISD Lindale ISD Idalou ISD Klein ISD Linden - Kildare CISD Industrial ISD Klondike ISD Lindsay ISD Ingleside ISD Lingleville ISD Knippa ISD Ingram ISD Lipan ISD Knox City - O'Brien CISD Iola ISD Kopperl ISD Little Cypress - Mauriceville CISD Iowa Park CISD **Kountze ISD** Little Elm ISD Ira ISD Kress ISD Littlefield ISD Iraan - Sheffield ISD Krum ISD Livingston ISD Iredell ISD La Feria ISD Llano ISD Irion County ISD La Gloria ISD Lockhart ISD Irving ISD La Grange ISD Lockney ISD Italy ISD La Joya ISD Lohn ISD Itasca ISD Lometa ISD La Porte ISD Jacksboro ISD La Pryor ISD London ISD Jacksonville ISD La Vega ISD Lone Oak ISD Jarrell ISD La Vernia ISD Longview ISD Jasper ISD La Villa ISD Loop ISD Jayton - Girard ISD Lackland ISD Loraine ISD

Jefferson ISD Lago Vista ISD Lorena ISD Jim Hogg County ISD Lake Dallas ISD Lorenzo CISD Jim Ned CISD Lake Travis ISD Los Fresnos CISD Joaquin ISD Lake Worth ISD Louise ISD Johnson City ISD Lamar CISD Lovejoy ISD Jonesboro ISD Lamesa ISD Lovelady ISD Joshua ISD Lampasas ISD Lubbock ISD

Jourdanton ISD Lancaster ISD Lubbock - Cooper ISD

Merkel ISD

Mesquite ISD

Lueders - Avoca ISD Mexia ISD **New Caney ISD** Lufkin ISD Meyersville ISD New Deal ISD Luling ISD Miami ISD New Diana ISD Lumberton ISD Midland ISD New Home ISD Lvford CISD Midlothian ISD New Summerfield ISD Lytle ISD Midway ISD - Henrietta New Waverly ISD Mabank ISD Midway ISD - Woodway Newcastle ISD Madisonville CISD Milano ISD Newton ISD Mildred ISD Magnolia ISD Nixon - Smiley CISD Malakoff ISD Miles ISD Nocona ISD Milford ISD Malone ISD Nordheim ISD Malta ISD Miller Grove ISD Normangee ISD Manor ISD Millsap ISD North East ISD Mansfield ISD North Hopkins ISD Mineola ISD Marathon ISD Mineral Wells ISD North Lamar ISD Marble Falls ISD Mission CISD North Zulch ISD Marfa ISD Monahans - Wickett - Pyote ISD Northside ISD - San Antonio Marion ISD Montague ISD Northside ISD - Vernon Marlin ISD Northwest ISD Monte Alto ISD Marshall ISD **Nueces Canyon CISD** Montgomery ISD Mart ISD Moody ISD Nursery ISD Martins Mill ISD Moran ISD Oakwood ISD Martinsville ISD Morgan ISD Odem - Edroy ISD Mason ISD Morgan Mill ISD O'Donnell ISD Matagorda ISD Morton ISD Oglesby ISD Mathis ISD Motley County ISD Olfen ISD Maud ISD Moulton ISD Olney ISD May ISD Mount Calm ISD Olton ISD Maypearl ISD Mount Enterprise ISD Onalaska ISD McAllen ISD Mount Pleasant ISD **Orange Grove ISD** McCamey ISD Mount Vernon ISD Orangefield ISD McDade ISD Muenster ISD Ore City ISD McGregor ISD Muleshoe ISD Overton ISD Mullin ISD McKinney ISD Paducah ISD McLean ISD Mumford ISD Paint Creek ISD McLeod ISD Munday CISD Paint Rock ISD McMullen County ISD Murchison ISD Palacios ISD Meadow ISD Nacogdoches ISD Palestine ISD Medina ISD Natalia ISD Palmer ISD Medina Valley ISD Navarro ISD Palo Pinto ISD Melissa ISD Navasota ISD Pampa ISD Memphis ISD Nazareth ISD Panhandle ISD Menard ISD **Neches ISD** Panther Creek CISD Mercedes ISD Nederland ISD Paradise ISD Meridian ISD Needville ISD Paris ISD

**New Boston ISD** 

**New Braunfels ISD** 

Pasadena ISD

Patton Springs ISD

Rains ISD Pawnee ISD Runge ISD Pearland ISD Ralls ISD **Rusk ISD** Pearsall ISD Ramirez Common School District S&S CISD Peaster ISD Randolph Field ISD Sabinal ISD Pecos - Barstow - Toyah ISD Ranger ISD Sabine ISD Rankin ISD Sabine Pass ISD Penelope ISD Perrin - Whitt CISD Raymondville ISD Saint Jo ISD Perryton ISD Reagan County ISD Salado ISD Red Lick ISD Saltillo ISD Petersburg ISD

Petrolia ISD Red Oak ISD Sam Rayburn CISD Pettus ISD Redwater ISD San Angelo ISD **Pewitt CISD** Refugio ISD San Antonio ISD Pflugerville ISD Ricardo ISD San Augustine ISD Rice CISD San Benito CISD Pharr - San Juan - Alamo ISD Pilot Point ISD Rice ISD San Diego ISD Pine Tree ISD Richards ISD San Elizario ISD

Pittsburg ISD Richardson ISD San Felipe - Del Rio CISD

Plains ISD **Richland Springs ISD** San Isidro ISD Plainview ISD Riesel ISD San Marcos CISD Plano ISD Rio Grande City Grulla ISD San Perlita ISD Pleasant Grove ISD Rio Hondo ISD San Saba ISD Pleasanton ISD Rio Vista ISD San Vicente ISD Plemons - Stinnett - Phillips CISD Rising Star ISD Sands CISD

Point Isabel ISD River Road ISD Sanford - Fritch ISD

Ponder ISD Rivercrest ISD Sanger ISD Poolville ISD Riviera ISD Santa Anna ISD Port Aransas ISD Robert Lee ISD Santa Fe ISD Port Arthur ISD Robinson ISD Santa Gertrudis ISD Port Neches - Groves ISD Robstown ISD Santa Maria ISD Post ISD Santa Rosa ISD Roby CISD Poteet ISD Rochelle ISD Santo ISD Poth CISD Rockdale ISD Savoy ISD

Pottsboro ISD Rockport-Fulton ISD Schertz - Cibolo - Universal City ISD

Prairie Lea ISD **Rocksprings ISD** Schleicher County ISD Prairie Valley ISD Rockwall ISD Schulenburg ISD Prairiland ISD Rogers ISD Scurry - Rosser ISD Premont ISD Roma ISD Seagraves ISD Presidio ISD Roosevelt ISD Sealy ISD Priddy ISD Ropes ISD Seguin ISD

Princeton ISD Roscoe Collegiate ISD Seminole Public Schools

Rosebud - Lott CISD Pringle - Morse CISD Seymour ISD Progreso ISD Rotan ISD Shallowater ISD **Prosper ISD** Round Rock ISD Shamrock ISD Quanah ISD Round Top - Carmine ISD Sharyland ISD Queen City ISD Royal ISD Shelbyville ISD Quinlan ISD Sheldon ISD Royse City ISD Quitman ISD Rule ISD Shepherd ISD

Silsbee ISD

Sherman ISD **Uvalde CISD** Sundown ISD Shiner ISD Sunnyvale ISD Valentine ISD Sidney ISD Sunray ISD Valley Mills ISD Sierra Blanca ISD Sweeny ISD Valley View ISD - Pharr

Sweet Home ISD

Valley View ISD - Valley View

Silverton ISD Van ISD Sweetwater ISD

Simms ISD Taft ISD Van Alstyne ISD Sinton ISD Tahoka ISD Van Vleck ISD Sivells Bend ISD Tarkington ISD Vega ISD Skidmore - Tynan ISD Venus ISD Tatum ISD Slaton ISD Taylor ISD Veribest ISD Slidell ISD Teague ISD Vernon CISD Slocum ISD Temple ISD Victoria ISD Smithville ISD Tenaha ISD Vidor ISD Vysehrad ISD Smyer ISD Terlingua CSD Snook ISD Terrell ISD Waco ISD Snyder ISD Terrell County ISD Waelder ISD Socorro ISD Texarkana ISD Walcott ISD Wall ISD Somerset ISD Texas City ISD Somerville ISD Texhoma ISD Waller ISD

Sonora ISD Texline ISD Walnut Bend ISD South San Antonio ISD Thorndale ISD Walnut Springs ISD

South Texas ISD Thrall ISD Warren ISD Southland ISD Three Rivers ISD Waskom ISD Southside ISD Three Way ISD Water Valley ISD Southwest ISD Throckmorton ISD Waxahachie ISD Spearman ISD Tidehaven ISD Weatherford ISD Splendora ISD Timpson ISD Webb CISD Spring ISD Tioga ISD Weimar ISD Tolar ISD Spring Branch ISD Wellington ISD Wellman - Union ISD Spring Creek ISD Tom Bean ISD

Wells ISD Spring Hill ISD Tomball ISD Springlake - Earth ISD Tornillo ISD Weslaco ISD Trent ISD Springtown ISD West ISD

Trenton ISD West Hardin County CISD Spur ISD Trinidad ISD Spurger ISD West Orange - Cove CISD

Stafford Municipal School District Trinity ISD West Oso ISD

Stamford ISD Troup ISD West Rusk County CISD

Stanton ISD Troy ISD West Sabine ISD Stephenville ISD Tulia ISD Westbrook ISD Sterling City ISD Tuloso - Midway ISD Westhoff ISD Stockdale ISD Turkey - Quitaque ISD Westphalia ISD

Stratford ISD Tyler ISD Westwood ISD Strawn ISD Union Grove ISD Wharton ISD Sudan ISD Union Hill ISD Wheeler ISD **United ISD** White Deer ISD Sulphur Bluff ISD Sulphur Springs ISD **Utopia ISD** White Oak ISD

Aristoi Classical Academy

White Settlement ISD **Arlington Classics Academy Erath Excels Academy** Whiteface ISD Arrow Academy **Essence Preparatory Charter School Austin Achieve Public Schools** Whitehouse ISD **Etoile Academy Charter School** Whitesboro ISD **Austin Discovery School Evolution Academy Charter School** Whitewright ISD **BakerRipley Community Schools** Excellence in Leadership Academy Whitharral ISD Basis San Antonio Faith Family Academy Whitney ISD Beatrice Mayes Institute Charter School Fort Worth Academy Fine Arts Wichita Falls ISD Ben Milam International Academy Friends of P-Tech Wildorado ISD **Beta Academy Gateway Charter Academy** Willis ISD **Bexar County Academy** George Gervin Academy Wills Point ISD **Big Springs Charter School** George I Sanchez Charter School Wilson ISD **Bloom Academy Charter School** Golden Rule Charter School Wimberlev ISD **Bob Hope School** Goodwater Montessori School Windham School District **Brazos River Charter School** Great Hearts Academy - San Antonio Windthorst ISD **Brazos School for Inquiry & Creativity** Green Dot Public Schools Southeast Texas Wink - Loving CISD **Bridgeway Preparatory Academy** Greenleaf - Easterseals Central Texas Winnsboro ISD **Brillante Academy** Harmony School of Excellence - Houston Winona ISD **Brooks Academy of Science & Engineering** Harmony School of Science - Houston Winters ISD **Burnham Wood Charter School District** Harmony Science Academy - Austin Woden ISD Calvin Nelms Charter Schools Harmony Science Academy - El Paso Wolfe City ISD **Carver Center** Harmony Science Academy - Houston Woodsboro ISD Cedars International Academy Harmony Science Academy - San Antonio Woodson ISD Celebrate Dyslexia Schools Harmony Science Academy - Waco Woodville ISD Chaparral Star Academy Henry Ford Academy Alameda School Wortham ISD Chapel Hill Academy Heritage Academy Wylie ISD - Abilene Cityscape Schools Inc **Houston Classical Charter School** Collegiate Edu-Nation Wylie ISD - Wylie Houston Gateway Charter School Yantis ISD **Compass Academy** Houston Heights High School Yoakum ISD **Compass Rose Education Inc** Idea Public Schools Yorktown ISD **Comquest Academy Inspire Academies** Ysleta ISD Corpus Christi Montessori School Inspired Vision Academy Zapata County ISD Crosstimbers Academy International Leadership of Texas Zavalla ISD **Cumberland Academy** Jean Massieu Academy Zephyr ISD **Democracy Prep Public Schools** Jubilee Academies **Doral Academy of Texas** Katherine Anne Porter School **Charter Schools** Dr M L Garza-Gonzalez Charter School Ki Charter Academy KIPP Texas Public Schools A Plus Academy Draw Academy A Plus Unlimited Potential La Academia De Estrellas Eagle Advantage School A W Brown Fellowship Charter School East Fort Worth Montessori School La Fe Preparatory School Academy of Accelerated Learning Inc East Texas Advanced Academies Leadership Academy Network Academy of Dallas East Texas Charter School Leadership Prep School Academy of Visual and Performing Arts **Education Center International Academy** Legacy Preparatory Accelerated Intermediate Academy El Paso Academy East **Legacy School of Sport Sciences** Alief Montessori School El Paso Leadership Academy Legacy Traditional Schools - Texas **Ambassadors Preparatory Academy** Eleanor Kolitz Hebrew Language Academy Life School Amigos Por Vida-Friends for Life Charter Elementary School for Education Innovation **Lighthouse Charter School** School

Longview LEAP

**Elevate Collegiate Charter School** 

List of Participating Employers Ser-Ninos Charter School Westlake Academy Lubbock Partnership Network Manara Academy Winfree Academy Charter Schools Si Se Puede Schools Meadowland Charter District South Texas Educational Tech Yellowstone College Preparatory Meridian World School LLC Southwest High School **YES Prep Public Schools** Meyerpark Elementary Charter Southwest Preparatory School Midland Academy Charter School St Anthony School **Community and Junior Colleges** Montessori For All St Marys Charter School Alamo Community College District Moody Early Childhood Center **Stepping Stones Charter Elementary** Alvin Community College **New Frontiers Public Schools** Tekoa Academy Amarillo College **Texans Can Academies Newman International Academy** Angelina College Texas A&M - San Antonio Institute for School Austin Community College North Texas Elementary School of Arts & Community Partnership **Nova Charter School Texas College Preparatory Academies** Blinn College Texas Council for International Studies **Nova Charter Southeast Brazosport College NYOS Charter School** Central Texas College **Texas Education Center** Odvssev Academy **Texas Empowerment Academy** Cisco Junior College Orenda Charter School **Texas Preparatory School** Clarendon College Panola Charter School The Ehrhart School Coastal Bend College The Excel Center for Adults Pegasus School of Liberal Arts & Science College of the Mainland Permian Basin Innovation Zone The Gathering Place Collin County Community College Phalen Leadership Academy The Lawson Academy Dallas County Community College District Pineywoods Academy The Pro-Vision Academy Del Mar College Pioneer Technology & Arts Academy The Rhodes School El Paso Community College Third Future Schools - Texas Frank Phillips College Por Vida Academy Prelude Prep Public School Thrive Center for Success **Galveston College Premier High Schools** TLC Academy **Grayson County College Priority Charter Schools** Transformation Waco Hill College Promesa Academy Charter School Treetops International Houston Community College System Promesa Public Schools **Howard County Junior College District Trinity Basin Preparatory Public School Partners** 

**Trinity Charter School** Kilgore College

Rapoport Academy Triumph Public High Schools - Laredo Lee College

Raul Yzaguirre School Triumph Public High Schools - Lubbock Lone Star College System **REACH Network** McLennan Community College

Triumph Public High Schools - El Paso

Laredo Community College

Triumph Public High Schools - Rio Grande Valley

Ranch Academy

**Reve Preparatory Charter School** Midland College Trivium Academy Richard Milburn - Killeen Two Dimensions Prep Academy Navarro College

Ridgeline Education Corporation **Ume Preparatory Academy** North Central Texas College

Northeast Texas Community College Rise Academy **Universal Academy** 

**Rocketship Public Schools** Up Excellence Academy Odessa College

**Royal Public Schools Uplift Education** Panola College Valor Public Schools **Rural Schools Innovation Zone** Paris Junior College San Antonio Preparatory Charter School Vanguard Academy Ranger Junior College School Innovation Collaborative Varnett Charter School San Jacinto College District

School of Science & Tech-Discovery Village Tech Schools South Plains College School of Science & Technology Vista Del Futuro Charter School South Texas College

**Seashore Charter Schools** Wayside Schools Southwest Texas Junior College Tarrant County College District

**Temple College** 

Texarkana College

Texas Southmost College

Trinity Valley Junior College

Tyler Junior College

Vernon College

Victoria College

Weatherford College Western Texas College

Wharton County Junior College

### **Senior Colleges and Universities**

Angelo State University

Lamar Institute of Technology

Lamar State College - Orange

Lamar State College - Port Arthur

Lamar University - Beaumont

Midwestern State University

Prairie View A&M University Sam Houston State University

Stephen F Austin State University

Sul Ross State University

**Tarleton State University** 

Texas A&M Agrilife Extension Service

Texas A&M Agrilife Research

Texas A&M Engineering Experiment Station

Texas A&M Engineering Extension Service

Texas A&M Forest Service

Texas A&M International University

Texas A&M Transportation Institute

Texas A&M University

Texas A&M University - Central Texas

Texas A&M University - Commerce

Texas A&M University - Corpus Christi

Texas A&M University - Galveston

Texas A&M University - Kingsville

Texas A&M University - San Antonio

Texas A&M University - Texarkana Texas A&M University Systems Office

Texas Division of Emergency Management

Texas Southern University

Texas State Technical College

Texas State University - San Marcos

Texas State University System

**Texas Tech University** 

Texas Woman's University

University of Houston

University of North Texas

University of North Texas at Dallas

University of North Texas System Admin

University of Texas at Arlington

University of Texas at Austin

University of Texas at Dallas

University of Texas at El Paso

University of Texas at San Antonio

University of Texas at Tyler

University of Texas Permian Basin

University of Texas Rio Grande Valley

University of Texas System

West Texas A&M University

Region 09 Education Service Center

Region 10 Education Service Center

Region 11 Education Service Center

Region 12 Education Service Center

Region 13 Education Service Center

Region 14 Education Service Center

Region 15 Education Service Center

Region 16 Education Service Center

Region 17 Education Service Center

Region 18 Education Service Center

Region 19 Education Service Center

Region 20 Education Service Center

### **Other Education Districts**

**Bowie County School District** Harris County Dept of Education

### **Other Entities**

Teacher Retirement System of Texas

### **Medical Schools**

Texas A&M University System Health Science

Center

Texas A&M Veterinary Medical Diagnostic

Laboratory

University of North Texas Health Science

Center at Fort Worth

University of Texas Health Science Center at

Houston

University of Texas Health Science Center at

San Antonio

University of Texas Health Science Center at

University of Texas MD Anderson Cancer

Center

University of Texas Medical Branch at

Galveston

University of Texas Southwestern Medical

Center

### **Regional Service Centers**

Region 01 Education Service Center

Region 02 Education Service Center

Region 03 Education Service Center

Region 04 Education Service Center

Region 05 Education Service Center

Region 06 Education Service Center

Region 07 Education Service Center

Region 08 Education Service Center

# **BENEFITS SECTION**



### **Changes in State Law**

### A. Health Care Benefits

The 88th Regular Session of the Texas Legislature passed the following major bills applicable to TRS-Care and TRS-ActiveCare that contained provisions relating to healthcare benefits.

### **New Health Care Benefit Mandates**

### Senate Bill 989

SB 989 requires certain health benefit plans to cover biomarker testing for the purpose of diagnosis, treatment, appropriate management, and ongoing monitoring of a patient's disease or condition. Biomarker testing coverage is required when the biomarker is evidence-based, scientifically valid, informs a patient's outcome and a provider's clinical decision, and predominantly addresses the acute issue for which the test is being ordered even when the test may give some information that cannot be immediately used in the formulation of a clinical decision.

### Senate Bill 622

SB 622 requires certain health benefit plans that cover prescription drugs and use drug formularies to provide certain information upon request to the enrollee or their provider. The information includes the formulary itself, the drug being prescribed and any formulary alternative to such drug, the enrollee's eligibility, cost-sharing information that is accurate at the time and includes any variance based on the patient's preferred dispensing retail or mail-order pharmacy or prescribing provider, and applicable utilization management requirements. The health benefit plan may not deny or delay the response to requested information, restrict the provider from communicating the information to the enrollee, or interfere, prevent, or materially discourage access to the information.

### Senate Bill 1040

SB 1040 prohibits health benefit plan issuers from covering human organ transplants or post-transplant care if the transplant operation is performed in China or another country known to have participated in forced organ harvesting, as designated by the Commissioner of State Health Services. SB 1040 also prohibits coverage when the human organ to be transplanted was procured by a sale or donation originating in China or another country known to have participated in forced organ harvesting.

### House Bill 109

HB 109 provides that a health benefit plan that provides coverage for hearing aids may not deny an enrollee's claim solely on the basis that the price of the hearing aid is more than the benefit available under the plan.

### **House Bill 755**

HB 755 prohibits health benefit plan issuers that provide prescription drug benefits to require an enrollee to receive more than one prior authorization annually for a drug prescribed to treat an autoimmune disease, hemophilia, and Von Willebrand disease. This does not include opioids, benzodiazepines, barbiturates, carisoprodol, drugs that have a typical treatment period of less than 12 months, and drugs that have a boxed warning assigned by the FDA which require specific provider assessment for its use or that prohibits use in a manner not approved by the FDA.

### House Bill 916

HB 916 requires health benefit plans that provide benefits for prescription contraceptive drugs to provide up to a three-month supply the first time the enrollee obtains the contraceptive drug and up to a 12-month supply each subsequent time the enrollee obtains the same drug regardless of whether the enrollee was enrolled in the health benefit plan the first time the enrollee obtained the drug.

### **House Bill 999**

HB 999 provides that a health benefit plan that covers prescription drugs or a pharmacy benefit manager (PBM) shall apply any third-party payment, financial assistance, discount, product voucher, or other reduction in out-of-pocket expenses made by or on behalf of an enrollee to the enrollee's deductible, co-payment, or cost-sharing responsibility, or out-of-pocket maximum applicable to health benefits under the enrollee's plan.

This reduction in out-of-pocket expenses would apply only to a prescription drug for which a generic equivalent does not exist or a generic equivalent does exist but the enrollee has obtained access to the prescription drug under the enrollee's health benefit plan using a prior authorization process, a step therapy protocol, or the health benefit plan issuer's exceptions and appeals process. The reduction would also apply when an interchangeable biological product does not exist or when an interchangeable biological product does exist but the enrollee has obtained access to the prescription drug under the enrollee's health benefit plan by using a prior authorization process, a step therapy protocol, or the health benefit plan issuer's exceptions and appeals process.

### House Bill 1647

HB 1647 provides that when an enrollee has a chronic, complex, rare, or life-threatening medical condition, the health benefit plan cannot require that clinician-administered drugs be dispensed only by certain pharmacies or only pharmacies participating in the network. If a clinician-administered drug is otherwise covered, the health benefit plan may not limit or exclude coverage for clinician-administered drugs based on the enrollee's choice of pharmacy or because the drug was not dispensed by a pharmacy that participates in the network. The health benefit plan may not require a physician or health care provider participating in the health benefit plan issuer's network to bill for or be reimbursed for the delivery and administration of clinician-administered drugs under the pharmacy benefit instead of the medical benefit without informed written consent of the patient and a written attestation by the patient's physician or health care provider that a delay in the drug's administration will not place the patient in an increased health risk. The health benefit plan may not require an enrollee to pay an additional fee, higher copay, higher coinsurance, second copay, second coinsurance, or any other price increase for clinician-administered drugs based on the enrollee's choice of pharmacy or because the drug was not dispensed by a pharmacy that participates in the network.

### House Bill 4500

HB 4500 requires health benefit plan issuers to maintain and make available a secure system on the issuer's Internet website that would allow physicians and health care providers for a hospital or freestanding emergency medical care facility to determine at any time whether the patient is covered by the issuer's health benefit plan and the deductible, co-payment, or coinsurance for which the patient is responsible.

### **New Health Plan Administration Laws**

### Senate Bill 2476

SB 2476 provides that effective on 1/1/2024, political subdivisions will be required to publish rates for emergency medical services (EMS) on the DOI's website. Failure to publish will mean that rates for EMS will default to the lesser of the provider's billed charge or 325% of the current Medicare rate. All rates for EMS must be adjusted annually by the lesser of the Medicare Inflation Index or 10%. SB 2476 also sets prompt payment requirements for EMS to 30 days from receipt of electronic claims and 45 days from receipt of non-electronic claims. SB 2476 prohibits EMS providers to balance bill patients over the established rates. Air ambulance services are excluded from SB 2476.

### **House Bill 711**

HB 711 prohibits a person who enters into a direct contract with a health care provider for the delivery of health care services to covered individuals to include the following clauses in the provider network contracts:

An anti-steering clause that restricts the ability of a general contracting entity to encourage an enrollee to
obtain a health care service from a competitor of the provider including offering incentives to encourage
enrollees to use specific providers.

- An anti-tiering clause that restricts the ability of a general contracting entity to introduce or modify a
  tiered network plan or assign providers into tiers or requires a general contracting entity to place all
  members of a provider in the same tier of a tiered network plan.
- A gag clause that restricts the ability of a general contracting entity or provider to disclose price or quality
  information, including the allowed amount, negotiated rates or discounts, fees for services, or other claimrelated financial obligations included in the contract, to a governmental entity as authorized by law or its
  contractors or agents, an enrollee, a treating provider of an enrollee, a plan sponsor, or potential eligible
  enrollees and plan sponsors.
- A gag clause that restricts the ability of a general contracting entity or provider to disclose out of pocket costs to an enrollee.
- A most favored nation clause that prohibits or grants an option to prohibit a provider from contracting
  with another general contracting entity to provide health care services at a lower rate or a general
  contracting entity from contracting with another provider to provide health care services at a higher rate.
- A most favored nation clause that requires or grants an option to require a provider to accept a lower rate
  for health care services if the provider agrees with another general contracting entity to accept a lower
  rate for the services or a general contracting entity to pay a higher rate for health care services if the
  entity agrees with another provider to pay a higher rate for the services.
- A most favored nation clause that requires or grants an option to require termination or renegotiation of
  an existing provider network contract if a provider agrees with another general contracting entity to
  accept a lower rate for providing health care services or a general contracting entity agrees with a provider
  to pay a higher rate for health care services, or requires a provider to disclose the provider's contractual
  reimbursement rates with other general contracting entity to disclose the
  general contracting entity's contractual reimbursement rates with other providers.

### **New Health Care Initiatives**

### House Bill 4990

HB 4990 creates the Texas Pharmaceutical Initiative, a public entity intended to provide cost-effective access to prescription drugs and other medical supplies for certain Texas state organizations, including public higher education systems, ERS, and TRS. The Initiative must submit a business plan no later than October 1, 2024, which will include establishing and contracting for statewide PBM services, distribution networks, a central service center, an associated network of satellite distribution facilities to distribute prescription drugs, and an advanced pharmaceutical preparation service.

### TRS-Care (Senate Bill 1854)

SB 1854 adds a new Section 1575.1601 to require the TRS-Care program to establish an optional dental coverage plan and an optional vision coverage plan for retirees.

### **Gender Transition Care for Children (Senate Bill 14)**

SB 14 prohibits physicians and health care providers from giving any type of gender transition services to minors (under 18 years old), including gender transition surgeries and hormone therapy intended to help them transition genders. Providers that violate this bill could risk losing their licenses to practice. There are very few exceptions to this prohibition, like treatments for weaning children off current hormone therapy that would violate the statute, treatment for precocious puberty, or treatment of minors born with genetic disorders. It also prohibits that public money be directly or indirectly used, granted, paid, or distributed to any health care provider, medical school, hospital, physician, or any other entity, organization, or individual that provides or facilitates the provision of a procedure or treatment to a child that is prohibited by this law.

### **B.** Pensions

# Supplemental Payment and Cost-of-Living Adjustment (Senate Bill 10 and Constitutional Amendment Authorized by House Joint Resolution 2)

In 2023, the 88th Regular Session of the Texas Legislature passed two major bills that contained provision relating to pension benefits. HJR 2 amended Article XVI, Texas Constitution and provides that the 88th Texas Legislature, Regular Session, can provide a cost-of-living adjustment (COLA) for TRS annuitants and can appropriate money from the state's general revenue funds to be transferred to TRS to pay for the COLA. The proposed constitutional amendment in HJR 2 was approved by voters during a statewide election held on November 7, 2023. As a result, the COLA provision contained in Senate Bill 10 (SB 10) went into effect.

SB 10 contained two benefit enhancement provisions for certain TRS annuitant - a one-time stipend and a COLA. The one-time stipend was not contingent on HJR 2 being approved by voters in November 2023. The COLA was contingent on voter approval of HJR 2. Because HJR 2 was approved by voters, TRS has implemented both benefit enhancements.

The one-time stipend was issued to eligible annuitants in September 2023. Under the terms of SB 10, eligible annuitants received a one-time payment of \$7,500 if the annuitant was 75 years or older as of August 31, 2023. Eligible annuitants who were between the ages of 70-74 as of August 31, 2023 received a one-time payment of \$2,400. Annuitants who receive an annuity amount fixed by statute were not eligible for the one-time stipend.

Following the approval of HJR 2 by voters in November 2023, the COLA went into effect with the January 2024 annuity payment. Under the terms of SB 10, eligible annuitants who retired on or before August 31, 2001, who are alternate payees under Section 804.005 who elected to receive benefits on or before August 31, 2001, or whose benefits are based on the death of a retiree or member who died on or before August 31, 2001 received a six percent COLA. Eligible annuitants who retired after August 31, 2001 but on or before August 31, 2013, who are alternate payees under Section 804.005 who elected to receive benefits after August 31, 2001 but on or before August 31, 2013, or whose benefits are based on the death of a retiree or member who died after August 31, 2011 but on or before August 31, 2013, received a four percent COLA. Eligible annuitants who retired after August 31, 2013 but on or before August 31, 2020, who are alternate payees under Section 804.005 who elected to receive benefits after August 31, 2013 but on or before August 31, 2020, or whose benefits are based on the death of a retiree or member who died after August 31, 2013 but on or before August 31, 2020, received a two percent COLA. The annuitant had to be living on the effective date of the COLA to receive it. The COLA was not provided for annuitants receiving an annuity amount fixed by statute.

### **Changes in Federal Law**

### A. Investments

# Implementation of Rulemaking Under the Dodd-Frank Wall Street Reform and Consumer Protection Act (2010) (Dodd-Frank)

During this fiscal year, TRS continued implementing the sixth phase of the Uncleared Margin Rules (UMR) for uncleared derivatives applicable to TRS's counterparty banks under International Swaps and Derivatives Association (ISDA) agreements. Specifically, the sixth phase of UMR addresses the implementation of Regulatory Initial Margin (Reg IM) which requires non-netted posting and segregation of initial margin per 80 Federal Register 74840 (November 30, 2015) and 81 Federal Register 636 (January 6, 2016). In cooperation with TRS's counterparties, TRS will amend its agreements to account for the new requirements and also put into place arrangements for third-party custody of Reg IM.

### **B.** Health Care Benefits

### Mental Health Parity and Addiction Equity Act (MHPAEA)

Through the Consolidated Appropriations Act of 2023, Congress amended Section 2722 of the Public Health Service Act (42 USC § 300gg-21) to eliminate the ability of nonfederal governmental plans to exclude themselves from the requirements of MHPAEA, starting on or after December 29, 2022. Although TRS maintained robust parity in benefits between its medical/surgical benefits and its mental health/substance use disorder benefits, TRS excluded itself from the provisions of MHPAEA. Because of this change, TRS will not be able to exclude itself anymore, which means that TRS now has to come into full compliance with MHPAEA and its most recent rules. The Departments of Labor, Health and Human Services, and Treasury proposed a new rule under this act on July 25, 2023, and issued a technical release seeking feedback on new data requirements related to provider networks. The rule's comment period ended on October 17, 2023, but the final rule has not been published yet. Once finalized, the new rule is scheduled to become effective on January 1, 2025.

In general, MHPAEA requires health benefit plans that provide mental health and substance use disorder benefits to ensure that those benefits have certain levels of parity with its medical/surgical benefit counterparts. The parity measures must take into consideration financial requirements (such as deductibles and cost sharing), quantitative treatment limitations (such as day or visit limitations), and non-quantitative treatment limitations (NQTLs), such as prior authorizations, standards for provider admissions to participate in networks, and methodologies to determine provider reimbursement rates. To attain such parity and monitor its compliance with MHPAEA, health benefit plans are required to conduct their own comparative analyses which must be made available to the regulators upon request.

Among other things, the new rules will include very specific requirements for the content of comparative analyses, and the process for making such analyses available to the regulators and beneficiaries upon request. Also, eating disorders and autism spectrum disorders will be considered mental health conditions protected under the MHPAEA and health benefit plans will no longer be allowed to put them in the medical/surgical benefit category. Failure to produce sufficient comparative analyses can result in the regulators prohibiting the plan from imposing a restriction until the plan can demonstrate compliance or remedy the violation.

TRS will be monitoring the discussion and the new compliance requirements.

### C. Pension

### Tax Laws, Regulations, and Guidance

The SECURE 2.0 Act of 2022 (SECURE 2.0) went into effect on December 29, 2022. The legislation seeks to expand on the reforms made in the Setting Every Community Up for Retirement Enhancement (SECURE 1.0), which went into effect on January 1, 2020. The most impactful change for TRS increases the age in which plan participants must begin payments from their retirement plan under the required minimum distribution rules. On July 19, 2024, the Internal Revenue Service (IRS) and the Department of Treasury released final regulations providing guidance to plans regarding the changes to the required minimum distribution rules.

### D. Other Developments

### **Data Privacy and Security**

The General Data Protection Act ("GDPR") went into effect on May 25, 2018. This Regulation restricts the use and storage of the personal information of individuals in the European Union and restricts the international transfer of such data. TRS worked with local UK counsel to implement and apply the GDPR requirements as they apply to the operations of TRICOT, TRS's subsidiary in the UK.

The European Union Artificial Intelligence Act (EU AI Act) was entered into force on August 1, 2024. TRS will monitor how the EU AI Act may apply to TRS, TRICOT, and their vendors as its provisions are implemented and it is entered into application on August 2, 2026.

Texas Senate Bill 475 became effective in 2021. Key requirements include the establishment of a cloud computing state risk management program (TX-RAMP) for security assessment, authorization and continuous monitoring of cloud computing services that process state agency data; designation of a data management officer at each agency with more than 150 employees; data classification, security and retention requirements; establishment of volunteer incident response teams and regional network security centers; and restrictions on use of biometric identifiers and individual locating information. The TRS Information Security and Information Technology divisions continue leading the efforts to implement the requirements of SB 475 and the TRS Procurement and Contracts division has revised contracts to require vendors to comply with SB 475 data security requirements.

Texas Senate Bill 1893 became effective June 14, 2023. It requires state agencies to adopt a policy that prohibits use, and requires removal, of certain social media applications and services on state-owned or state-leased devices. The TRS Information Technology and Information Security divisions, with counsel from Legal and Compliance, developed the required prohibited technologies policy and lead the implementation efforts.

Texas House Bill 2060 became effective June 13, 2023. It creates an Artificial Intelligence Advisory Council to study, monitor, assess risks, and recommend administrative actions (e.g., policies and training) related to artificial intelligence use in state government. On July 1, 2024, TRS reported to the Texas Department of Information Resources, the advisory council, and applicable committees of the state legislature regarding the agency's use of automated decision systems that are being developed, employed, or procured by the agency. The TRS Information Technology and Information Security divisions lead the governance and compliance efforts related to use of artificial intelligence tools by TRS and its vendors.

Texas Senate Bill 768 became effective September 1, 2023. It shortens the time to report a breach of system security to the Texas attorney general to "as soon as practicable and not later than the 30<sup>th</sup> day after the date on which the person determines that the breach occurred if the breach involves at least 250 residents of Texas." TRS Information Security revised its incident reporting policies and procedures and TRS Procurement and Contracts will revise contract terms as applicable to reflect this change.

To date, nineteen states have enacted comprehensive consumer privacy bills. Texas House Bill 4, the Texas Data Privacy and Security Act, went into effect on July 1, 2024. Vendors with whom TRS contracts are required to comply with these laws and TRS is confirming vendor contracts contain compliant consumer privacy terms where necessary.

### Market Abuse Regulation (MAR)

MAR took effect on July 3, 2016, and contains the rules on insider dealing, unlawful disclosure of inside information and market manipulation that applies in the European Union. It affects any firm that trades on an inscope European Economic Area (EEA) market, regardless of whether the firm is within the EEA. MAR includes compliance and legal provisions that are similar to U.S insider trading laws as well as additional requirements such as "market soundings" that involve the communication of potentially insider information by the sell side to the buy side.

### Markets in Financial Instruments Directive II (MiFID II)

MiFID II took effect on January 3, 2018 and regulates certain investment services across the EEA. In particular, it requires unbundling of trading costs between research and execution services and fees such that EEA managers must either pay for research themselves or set up a research payment account, where the budget has been agreed with the client. Many managers have determined to pay for research themselves, which has led to a drop in research budgets. Some US managers have adopted a similar approach.

### **Summary of Benefits**

The Teacher Retirement System of Texas (TRS) administers the TRS Pension Trust Fund, a defined benefit retirement plan that is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Pension Trust Fund provides service retirement, disability retirement, death, and survivor benefits to eligible employees of public and higher education in Texas. The TRS Benefits Handbook, a general information booklet, is available to TRS members, annuitants, and the public on the TRS website, <a href="https://www.trs.texas.gov">www.trs.texas.gov</a>.

TRS also administers two separate health care related trust funds:

- TRS-ActiveCare is the statewide health plan for eligible active public education employees of participating employers and their eligible dependents.
- TRS-Care is the statewide health plan for eligible retired public education employees and their eligible dependents.

### **Retirement Plan Benefits**

This summary of benefits is based on statutory provisions of the plan, effective for fiscal year 2024.

### A. Service Retirement

### **Normal Retirement Eligibility**

For members whose membership began prior to September 1, 2007, who had at least five years of service credit as of August 31, 2014, and who maintained membership until retirement:

- Age 65 with at least five years of credited service, or
- The sum of the member's age and years of credited service equals or exceeds 80 with at least five years of credited service.

For members whose membership began on or after September 1, 2007 but prior to September 1, 2014, who had at least five years of service credit as of August 31, 2014, and who maintained membership until retirement:

- Age 65 with at least five years of credited service, or
- Age 60 and the sum of the member's age and years of credited service equals or exceeds 80 with at least five years of credited service.

For members who did not have at least five years of service credit as of August 31, 2014, who established TRS membership on or after September 1, 2014, or who had at least five years of service credit as of August 31, 2014 but terminated membership in TRS by withdrawal of accumulated contributions and later resumed TRS membership:

- Age 65 with at least five years of credited service, or
- Age 62 and the sum of the member's age and years of credited service equals or exceeds 80 with at least five years of credited service.

### **Standard Annuity**

A monthly benefit payable at retirement throughout the retiree's lifetime and calculated according to the statutory benefit formula.

### **Benefit Formula**

The annual standard annuity is based on the average of the five highest annual creditable salaries multiplied by the years of credited service multiplied by 2.3 percent. For members who are grandfathered, the three highest annual salaries are used in the benefit formula.

### **Minimum Benefit**

\$150 per month less any reduction for early age retirement or optional annuity selection.

### **Early Age Retirement Eligibility**

For members whose membership began prior to September 1, 2007, who had at least five years of service credit as of August 31, 2014, and who maintained membership until retirement:

- At least 55 with five or more years of service credit, but the sum of the member's age and years of service credit total less than 80, or
- 30 or more years of service credit, but the sum of the member's age and years of service credit total less than 80.

For members whose membership began on or after September 1, 2007 but prior to September 1, 2014, who had at least five years of service credit as of August 31, 2014, and who maintained membership until retirement:

- At least 55 with five or more years of service credit, but the sum of the member's age and years of service credit total less than 80, or
- 30 or more years of service credit, but the sum of the member's age and years of service credit total less than 80, and the member is less than age 60, or
- The sum of the member's age and years of service credit total at least 80, but the member is less than age
   60.

For members who met the requirements to be grandfathered before September 1, 2005, there is no reduction to their benefit based on actuarial tables if they are at least age 55, the sum of their age and years of service credit total at least 80, and they are below age 60. These members are still considered early-age retirees.

For members who did not have at least five years of service credit as of August 31, 2014, who established TRS membership on or after September 1, 2014, or who had at least five years of service credit as of August 31, 2014 but terminated membership in TRS by withdrawal of accumulated contributions and later resumed TRS membership:

- At least 55 with five or more years of service credit, but the sum of the member's age and years of service credit total less than 80, or
- 30 or more years of service credit, but the sum of the member's age and years of service credit total less than 80, and the member is less than age 62, or
- the sum of the member's age and years of service credit total at least 80, but the member is less than age
   62.

For members who met the requirements to be grandfathered before September 1, 2005, there is no reduction to their benefit based on actuarial tables if they are at least age 55, have at least 20 years of service credit, the sum of their age and years of service credit total at least 80, and they are below age 62. These members are still considered early-age retirees.

### Early Age Retirement Benefit

The standard annuity amount calculated under the benefit formula (or the minimum benefit, if applicable) and used to determine the amount of any optional retirement annuity is reduced for early age retirement. The amount of the reduction varies depending on age, years of service credit, and whether a member is grandfathered.

### **B.** Disability Retirement

### **Eligibility**

Physical or mental disability precludes the member's continued performance of current duties and the disability is probably permanent, as certified by the TRS Medical Board.

### **Benefit**

For disabled members with at least 10 years of credited service, the greater of the standard annuity unreduced for early age or \$150 per month minimum benefit, less any reduction for the selection of an optional annuity. For disabled members with fewer than 10 years of credited service, \$150 per month. The minimum benefit amounts are subject to reduction for the selection of an optional retirement annuity.

### **Duration**

For retirees with 10 or more years of credited service, payments continue for as long as the disability continues. For those with fewer than 10 years of credited service, payments continue for the life of the retiree, the duration of the disability, or the number of months of credited service, whichever is shorter.

### **Earnings Limit**

Disability retirees who applied and retired after August 31, 2007 are subject to an annual limit on earnings from any employment. The current limit is the greater of the highest annual salary before retirement or \$40,000. Excess earnings will cause benefits to be forfeited until such time as the excess earnings cease or are reduced to an allowable amount.

### **C.** Annuity Payment Options

All service and eligible disability retirees may select an optional form of payment that reduces the standard annuity by application of actuarial reduction factors in order to continue payment to a beneficiary after the retiree's death. Actuarial factors for disability retirees are different from those for service retirees because of different assumptions about life expectancy for the two groups. The available options include 100, 75, and 50 percent joint and survivor annuities, and five and ten year guaranteed period annuities. Selection of a 100 or 75 percent joint and survivor annuity and a five or ten year guaranteed period annuity may not be allowed in certain situations based on the minimum distribution provisions of federal tax law.

### D. The Pop-Up Provision

If a designated beneficiary under any of the joint and survivor options dies while the retiree is still living, the retiree's future monthly payment increases to the amount of the standard annuity.

### E. Partial Lump Sum Option

Under the Partial Lump Sum Option (PLSO), available for election at the time of retirement, eligible members may elect to receive an actuarially reduced service retirement annuity plus a lump sum distribution.

Members may elect to receive a PLSO if they are eligible for service retirement, meet the Rule of 90 (age and years of service credit equal at least 90), are not participating in the Deferred Retirement Option Plan (DROP), and are not retiring with disability retirement benefits. Grandfathered members may elect PLSO at retirement if they are eligible for normal age service retirement under the pre-September 1, 2005 law (age 65 with at least five years of credited service, or the sum of the member's age and years of credited service equals or exceeds 80 with at least five years of credited service), are not participating in DROP, and are not retiring with disability retirement benefits. Members retiring under the proportionate retirement program are not eligible to elect the PLSO.

Partial lump sum distributions equal to 12, 24, or 36 months of a standard service retirement annuity may be selected. When a member selects this option, the monthly annuity is actuarially reduced to reflect the lump sum distribution. Flexible annual distribution options are available, including rollovers to another eligible retirement plan.

### F. Deferred Retirement Option Plan

The TRS Pension Plan permitted eligible members to participate in a Deferred Retirement Option Plan (DROP) by enrolling no later than December 31, 2005. DROP participants continued employment while accumulating a portion of their standard retirement annuity in a special account that is disbursed beginning at the time of their retirement or death.

Members who elected DROP chose to participate in 12-month increments for up to five years. During DROP participation, the member did not accrue additional service credit for their pension annuity, nor is any compensation earned during DROP participation considered in calculating the standard pension annuity.

During DROP participation, the member's statutory contributions to TRS continue. However, contributions were not credited to the member's contribution account and are not refundable.

Interest on the DROP account balance prior to September 1, 2014 was computed at an annual rate of five percent. Subsequent to that date, the interest rate changed to two percent.

Members who participated in DROP but continued working in membership eligible employment after the close of their participation period earn post-DROP retirement benefits based solely on creditable compensation received and service credit earned after their DROP participation period ended. Post-DROP benefits are distributed with the retirement and DROP benefits. Although the DROP plan is closed to new participants, there are two members who participated and have not yet retired, and TRS is currently paying seven retirees from their DROP accounts monthly either for a 60-month duration or for a duration of 120 months. The elections for the DROP payouts are selected at the time of retirement.

### G. Minimum Service Credit Required for Service Retirement Benefits

Under current law, a member who has completed at least five years of credited service has earned a right to service retirement benefits after reaching eligible retirement age, provided that the member's accumulated contributions are not withdrawn from the system.

Service credited in another retirement system that participates in the Proportionate Retirement Program may be combined with TRS service credit to determine eligibility for TRS service retirement benefits. Any qualifying USERRA military service, up to a maximum of five years, may also be counted in determining eligibility for TRS service retirement benefits. The USERRA service and/or compensation credit may also be purchased to increase the amount of the retirement benefit or may simply be verified and used to establish eligibility.

An eligible member must apply for benefits and meet other requirements, such as termination of Texas public education employment, in order to begin receiving benefits.

### **H.** Death and Survivor Benefits

### **Active Members**

The beneficiary of an active member may elect to receive one of the following benefits in the event of the member's death before retirement in any of the following situations:

- if the member dies during a school year in which the member performed service, or
- if the member was absent from service because of sickness, accident or another reason TRS determines is involuntary, or
- in furtherance of the objectives or welfare of the public school system, or
- if the member dies when eligible to retire, or
- would have become eligible without further service before the fifth anniversary of the member's last day
  of service as a member
- if the member dies while performing qualified military service as defined by applicable federal law
- when the member is absent from service as described by law, such as when the absence is due to sickness, accident, or other involuntary cause
- when the member is within five years of being eligible to retire when leaving employment.

### **Benefit Options**

 A lump sum payment equal to twice the member's annual rate of compensation or \$80,000, whichever is less, or

- Sixty monthly payments equal to the member's standard annuity without reduction for early age, provided the member had at least five years of service credit at the time of death, or
- Lifetime payments equal to a 100 percent joint and survivor annuity, provided the member had at least five years of service credit, and is subject to any reduction applicable for early age. This benefit is only available when there is a sole beneficiary, or
- An amount equal to a return of the member's contributions with accumulated interest, or
- Survivor benefits of \$2,500 lump sum payment plus a monthly benefit to eligible beneficiaries. For example, \$350 per month to a beneficiary spouse with minor children, continuing until the youngest child reaches age 18. When the spouse turns age 65, or when the youngest child reaches age 18, whichever is later, the spouse would begin receiving \$250 per month for life.

In addition to these five options, a lump sum death benefit of \$160,000 is available if the active member is employed in a TRS-covered position and dies as the result of a physical assault during the performance of the employee's regular job duties. The beneficiary of a DROP participant will receive the accumulated DROP account balance, payable as a lump sum or in periodic installments.

### **Retirees**

In addition to any joint and survivor or guaranteed period annuity that may be payable under an optional form of payment a retiree elected, the beneficiary of a service or disability retiree is entitled to a \$10,000 lump sum payment. Eligible survivors may select alternate payment options in lieu of the lump sum benefit. The alternate payment options include a lump sum payment of \$2,500 plus an applicable monthly survivor benefit.

If total payments made before death to a retiree and, when applicable, to a beneficiary for an optional service retirement annuity, are less than accumulated contributions at retirement, an amount equal to the remainder of the balance of accumulated contributions is paid to the beneficiary or as otherwise provided by law. Should a retiree die prior to receiving all PLSO payments that are due, TRS will pay any remaining PLSO payments in a single lump sum payment to the beneficiary. If the retiree participated in DROP and died before receiving all DROP distributions, any unpaid DROP payments are paid to the beneficiary designated by the retiree.

### I. Grandfathered Provisions

A person who, as a member, met any one of the following criteria on or before August 31, 2005, is grandfathered under plan provisions repealed with respect to non-grandfathered members:

- the member was at least 50 years old, or
- the member's age and years of service credit equaled at least 70 ("Rule of 70"), or
- the member had at least 25 years of service credit.

Members who are grandfathered will have their benefits determined in the following manner:

- Final Average Salary at retirement will be determined by the highest three years (instead of five years) of salary.
- Preservation of certain retirement reduction factors means that members age 55 or older with 20 to 24
  years of credited service who take early retirement will receive a lesser reduction to their annuities than
  those members who are not grandfathered.
- Partial Lump Sum Option eligibility will require either age 65 with at least five years of service credit, or a combined age plus years of credited service that equals at least 80 ("Rule of 80") instead of 90.

### **Health Benefits**

### A. Active Public School Employee Health Coverage

TRS administers TRS-ActiveCare, a statewide health plan for eligible employees of participating employers, which includes school districts, charter schools, and regional education service centers (ESCS). The plan went into effect on September 1, 2002. The plan initially focused on smaller districts, where affordable health coverage was often harder to find, and later expanded to include larger school districts. Participating districts were not allowed to leave the health plan. This changed in plan year 2022-23, and they can now opt to leave TRS-ActiveCare, but must remain out for at least five plan years to promote stability. Similarly, non-participating employers can also choose to opt into TRS-ActiveCare for a five-year commitment. Today, 79% of Texas public school districts participate in TRS-ActiveCare.

Employees can choose from at least three plan options: one high-deductible plan and two primary care provider-driven Plans. In certain geographic areas, employees may enroll in a health maintenance organization (HMO). Beginning with the 2022-23 plan year, TRS-ActiveCare rates are set on a regional basis to reflect where employees live and work. Each of the 20 different ESCs have the same plan options and provider access though they have different rates.

In 2022, TRS received \$435 million in federal funds to offset COVID-19 related health care expenses, which allowed TRS to avoid increasing premiums for the 2022-23 plan year. In 2023, the 88th Texas Legislature appropriated \$588.5 million to TRS to help mitigate the need for premium increases in TRS-ActiveCare during the 2024-2025 biennium. This additional funding from the legislature allowed TRS to keep rate increases for the 2023-24 and 2024-25 plan years at less than 10% on average. In the 2023-24 plan year, the total cost of coverage for TRS-ActiveCare's most popular plan was 14% lower than comparable plans at districts outside TRS-ActiveCare before supplemental funding.

For information on TRS-ActiveCare, please refer to the TRS website.

### **B.** Retiree Health Coverage

TRS administers TRS-Care, a health plan for eligible retired public education employees and their eligible dependents established in 1985. TRS-Care covers a substantial portion of retired public education employees. Details of TRS-Care plans are in Note 9.

Certain retirees who left the plan had a one-time re-enrollment opportunity for TRS-Care Medicare Advantage. Those who voluntarily disenrolled from TRS-Care between January 1, 2017 and December 31, 2019 could re-enroll on or before December 31, 2023. TRS identified more than 33,000 TRS members eligible for this one-time reenrollment opportunity. Throughout FY 2023, TRS mailed multiple notices to these members and hosted a "Returning to TRS-Care" online event to encourage eligible former participants to reenroll. In FY 2023, eligible retirees requested 910 unique reenrollment applications and 491 successfully reenrolled in TRS-Care Medicare Advantage.

A healthy, strong TRS-Care fund balance and recent federal changes to Medicare, along with TRS' careful plan management and other factors, will allow the agency to maintain the long-term stability of the TRS-Care fund while making positive changes to TRS-Care Medicare Advantage:

One of the changes is **TRS will lower TRS-Care Medicare Advantage premiums for the 2025 plan year.** In future years, TRS will need to determine limited increases based on market trends and rising health care costs.

In addition, TRS will offer a **Limited-Time Enrollment Opportunity** to allow Medicare-eligible TRS retirees and their eligible dependents to enroll in or rejoin TRS-Care Medicare Advantage. This enrollment opportunity will be from October 1, 2024 to March 31, 2026.

The 88th Texas Legislature passed Senate Bill 1854 which allows TRS to offer dental and vision benefits to retirees eligible for TRS-Care. This includes their dependents, surviving spouses and surviving dependent children. TRS procured competitive contracts for these plans and will offer coverage starting January. 1, 2025, with the first enrollment period from October 1 through December 7, 2024. TRS members do not need to be enrolled in TRS-Care medical and pharmacy coverage to enroll in the TRS-Care dental and TRS-Care vision plans.

For information on TRS-Care eligibility, please refer to the TRS website.

# It All Adds Up Every day the employees of TRS are proud to dedicate their time plus their hard work to provide our members with the services they've earned, and the respect they deserve for serving Texas.



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